GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

MARLON BROWN DIRECTOR



Date Mailed: December 5, 2024 MOAHR Docket No.: 24-011575

Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Zainab A. Baydoun

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on November 13, 2024, from Detroit, Michigan. Petitioner was represented by his mother/Authorized Hearing Representative (AHR) The Department of Health and Human Services (Department) was represented by Priya Johnson, Assistance Payments Supervisor.

<u>ISSUE</u>

Did the Department properly determine Petitioner's eligibility for Medical Assistance (MA) benefits?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Petitioner is an ongoing recipient of MA benefits. In connection with a redetermination, Petitioner's eligibility to receive MA benefits was reviewed.
- On or around September 24, 2024, the Department sent Petitioner a Health Care Coverage Determination Notice (Notice), advising that that he was approved for Medicare Savings Program (MSP) benefits and MA benefits subject to a monthly deductible.
- Petitioner was approved for MA benefits under the Group 2 Aged, Blind, Disabled (G2S) category subject to a monthly deductible of \$1,050 effective November 1, 2024.

4. On or around October 9, 2024, a hearing was requested on Petitioner's behalf disputing the Department's actions with respect to the MA program.

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Department of Human Services) administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

In this case, the hearing was requested to dispute the Department's determination that Petitioner was ineligible for MA under a full coverage category. Petitioner's AHR asserted that Petitioner previously was approved for full coverage MA benefits and that his MA coverage was changed to a deductible category.

MA is available (i) under SSI-related categories to individuals who are aged (65 or older), blind or disabled, (ii) to individuals who are under age 19, parents or caretakers of children, or pregnant or recently pregnant women, (iii) to individuals who meet the eligibility criteria for Healthy Michigan Plan (HMP) coverage, and (iv) to individuals who meet the eligibility criteria for Plan First Medicaid (PF-MA) coverage. 42 CFR 435.911; 42 CFR 435.100 to 435.172; BEM 105 (January 2024), p. 1; BEM 137 (June 2020), p. 1; BEM 124 (July 2023), p. 1. Under federal law, an individual eligible under more than one MA category must have eligibility determined for the category selected and is entitled to the most beneficial coverage available, which is the one that results in eligibility and the least amount of excess income or the lowest cost share. BEM 105, p. 2; 42 CFR 435.404.

Petitioner is potentially eligible for SSI-related MA, which is MA for individuals who are blind, disabled or over age 65. BEM 105, p. 1. Individuals are eligible for Group 1 coverage, with no deductible, if their income falls below the income limit, and eligible for Group 2 coverage, with a deductible that must be satisfied before MA is activated, when their income exceeds the income limit. BEM 105, p. 1.

At the hearing, the Department representative testified that after processing Petitioner's redetermination, the Department determined that Petitioner had excess income and was not income eligible for Group 1 MA without a deductible under the Ad-Care category. The Department representative testified that it determined Petitioner was only eligible for MA under the G2S category with a monthly deductible. The G2S category is an SSI-related

Group 2 MA category, the eligibility of which must be considered only when eligibility does not exist under BEM 155 through 164, 170, or 171. BEM 166 (April 2017). The Department policy which references DAC MA eligibility is found at BEM 158 (October 2014).

DAC MA is an SSI-related Group 1 MA category and is available to a person receiving DAC (also called Childhood Disability Beneficiaries' or CDBs') RSDI benefits under section 202(d) of the Social Security Act if he or she meets all of the following conditions:

- is age 18 or older; and
- received SSI; and
- ceased to be eligible for SSI on or after July 1, 1987, because she became entitled to DAC RSDI benefits under section 202(d) of the Act or an increase in such RSDI benefits; and
- is currently receiving DAC RSDI benefits under section 202(d) of the Act (based on having a disability or blindness that began before age 22); and
- would be eligible for SSI without such RSDI benefits.

An individual may be receiving DAC RSDI benefits if one of the following descriptions applies:

- she has been identified as a DAC by central office or an SSI letter and the social security claim number suffix contains the letter C, which may be followed by another letter or number (CA, CB, C1, etc.).
- she is more than 19 years 2 months old and her social security claim number suffix contains the letter C, which may be followed by another letter or number (CA, CB, C1, etc.).
- she is age 18 or older, **not** a full-time student in elementary or secondary school and her social security claim number contains the letter C, which may be followed by another letter or number (CA, CB, C1, etc.).

BEM 158, pp. 1-3.

At the hearing, the Department representative provided an explanation for the calculation of the \$1,050 deductible under the G2S category. However, there was also some discussion regarding Petitioner's potential eligibility for MA as a DAC. The Department representative testified that as of the hearing date, the Department had not yet contacted the DAC determination unit to review Petitioner's eligibility for MA as a DAC. Additionally, the Department conceded that Petitioner's MA eligibility under the DAC category was not considered prior to the processing of the redetermination and issuance of the September 24, 2024, Health Care Coverage Determination Notice, approving Petitioner for MA under the G2S subject to a monthly deductible. As referenced above, Department policy provides that persons may qualify under more than one MA category and federal law gives persons the right to the most beneficial category which is considered the category

that results in eligibility, the least amount of excess income, or the lowest cost share. BEM 105, p. 2. The Department must consider all of the MA category options in order for the client's right of choice to be meaningful. BEM 105, p. 2.

Therefore, because the Department did not consider Petitioner's eligibility for DAC MA prior to approving him for MA under the G2S, and, because MA benefits under the DAC are potentially more beneficial than the limited coverage G2S, the Department failed to properly process Petitioner's MA benefits and determine his eligibility for all MA categories.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did not act in accordance with Department policy when it processed Petitioner's MA benefits.

DECISION AND ORDER

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Redetermine Petitioner's MA eligibility under the most beneficial category, and consider his eligibility for DAC MA for November 1, 2024, ongoing;
- 2. If eligible, provide MA coverage to Petitioner under the most beneficial category that he was entitled to receive but did not from November 1, 2024, ongoing; and
- 3. Notify Petitioner and his AHR in writing of its decision.

ZB/ml

Zaînab A. Baydoun

Administrative Law Judge

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Via Electronic Mail: DHHS

Tracey Jones
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Interested Parties

BSC4 M Schaefer EQAD MOAHR

<u>Via First Class Mail:</u> Authorized Hearing Rep.

