GRETCHEN WHITMER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

MARLON BROWN DIRECTOR



Date Mailed: August 23, 2024 MOAHR Docket No.: 24-008246 Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Colleen Lack

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on August 15, 2024, from Lansing, Michigan.

During the hearing proceeding, the Department's Hearing Summary packet was admitted as Exhibit A, pp. 1-25.

ISSUE

Did the Department properly determine Petitioner's eligibility for Food Assistance Program (FAP) benefits?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On June 2024, Petitioner submitted a Redetermination for her FAP case. Petitioner reported that she would be moving soon to attend college and moving out of her parent's home. (Exhibit A, pp. 17-21)
- 2. On July 2024, an interview was completed with Petitioner. It was reported that Petitioner was attending college full time and not working due to her school schedule. (Exhibit A, p. 1; ES Testimony)

- 3. On July 2024, a Notice of Case Action was issued to Petitioner denying FAP effective August 1, 2024, because she was not an eligible student. (Exhibit A, pp. 22-25)
- 4. On July 23, 2024, Petitioner submitted a hearing request contesting the Department's determination. (Exhibit A, pp. 3-16)

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

BEM 245 addresses student status for FAP:

FAP Only

A person is in student status if he is:

- Age 18 through 49 and
- Enrolled half-time or more in a:
 - Vocational, trade, business, or technical school that normally requires a high school diploma or an equivalency certificate.
 - Regular curriculum at a college or university that offers degree programs regardless of whether a diploma is required.

In order for a person in student status to be eligible, they must meet one of the following criteria:

- Receiving FIP.
- Enrolled in an institution of higher education as a result of participation in:
 - A Job Training Partnership Act (JTPA) program.
 - A program under section 236 of the Trade Readjustment Act of 1974 us 19 USC 2341, et. seq.
 - Enrolled in a FAE&T or FAE&T plus, in a component or components that are either:

- Part of a program of career and technical education as defined under the Perkins Strengthening Career and Technical Education Act (Perkins V) and a course of study that will lead to employment.
- Are limited to remedial courses, basic adult education, literacy, or English as a second language.
- An employment and training program for low-income households operated by state and local government where one or more of the components of such program is at least equivalent to an acceptable FAP employment and training program component. This includes a program under the Carl D. Perkins Career and Technical Education Improvement act of 2006, administered by one of the 35 participating colleges that will lead to employment.

Note: Some examples of career and technical programs offering certificate or diploma that will lead to employment are data entry occupations, medical and health care careers, HVAC and refrigeration, hospitality and tourism management.

- Another state or local government employment and training program.
- Physically or mentally unfit for employment.
- Employed for at least an average of 20 hours per week and paid for such employment.
- Self-employed for at least an average of 20 hours per week and earning an average weekly income at least equivalent to the federal minimum wage multiplied by 20 hours.
- Participating in an on-the-job training program. A person is considered to be participating in an on-the-job training program only during the period of time the person is being trained by the employer.
- Participating in a state or federally-funded work study program (funded in full or in part under Title IV-C of the Higher Education Act of 1965, as amended) during the regular school year.

To qualify under this provision the student must be approved for work study during the school term and anticipate actually working during that time. The exemption:

- Starts the month the school term begins or the month work study is approved, whichever is later.
- Continues until the end of the month in which the school term ends, or when the local office becomes aware that the student has refused a work-study assignment.

- Remains between terms or semesters when the break is less than a full month, or the student is still participating in work study during the break.
- Providing more than half of the physical care of a group member under the age of six.
- Providing more than half of the physical care of a group member age six through eleven and the local office has determined adequate child care is not available to:
 - Enable the person to attend class and work at least 20 hours per week.
 - Participate in a state or federally-financed work study program during the regular school year.
- A single parent enrolled full-time in an institution of higher education who cares for a dependent under age 12. This includes a person who does not live with his or her spouse, who has parental control over a child who does not live with his or her natural, adoptive or stepparent.

For the care of a child under age six, consider the student to be providing physical care as long as he or she claims primary responsibility for such care, even though another adult may be in the Food Assistance Program (FAP) group.

When determining the availability of adequate child care for a child six through 11, another person in the home, over 18, need not be a FAP group member to provide care.

The person remains in student status while attending classes regularly. Student status continues during official school vacations and periods of extended illness. Student status does not continue if the student is suspended or does not intend to register for the next school term (excluding summer term).

BEM 245, July 1, 2023, pp. 3-6

In this case, Petitioner submitted a Redetermination on June 2024, and reported that she would be moving soon to attend college and moving out of her parent's home. (Exhibit A, pp. 17-21). During a July 2024, interview, Petitioner reported that she was attending college full time and not working due to her school schedule. (Exhibit A, p. 1; ES Testimony). The Department determined that Petitioner did not meet any of the criteria found in BEM 245 to be considered an eligible student. On July 2024, a Notice of Case Action was issued to Petitioner denying FAP effective August 1, 2024, because she was not an eligible student. (Exhibit A, pp. 22-25).

Petitioner explained that she has to be a full-time student as her scholarship requires her to take at least 15 credits. Petitioner cannot afford college otherwise. Petitioner also explained that she is eligible for a work study program, but she could not participate.

Petitioner was trying to find one, but also has to manage her mental health and physical health. Petitioner now has a letter from her doctor. Petitioner also indicated she just started working 3 hours per week, which is all the hours the church offered. Petitioner is being paid for attending rehearsals and singing at church service. However, the three hours per week is all that Petitioner will have time for with her class schedule and her needs to study as well as rest and recover due to her health issues. Petitioner's doctor has approved the three hours per week with the church because it is not too physically or mentally taxing. (Petitioner Testimony).

As discussed, Petitioner may wish to reapply for FAP and provide documentation that she is physically and/or mentally unfit for employment. Pursuant to BEM 245, verification documentation could be: an award letter or other verification of eligibility for Retirement, Survivors, and Disability Insurance (RSDI) or Supplemental Security Income (SSI) on the basis of disability; an award letter or other verification of eligibility for disability benefits issued by government or private sources; a statement from an M.D. or D.O.; or a statement from a psychologist. BEM 245, pp. 12-13.

Overall, the evidence supports that Petitioner did not meet the BEM 245 criteria for eligible student status for FAP based on the information available at the time of the July 15, 2024, determination. At that time, it had not been reported that Petitioner was physically and/or mentally unfit for employment. Accordingly, no verification had been requested or submitted to verify that Petitioner was physically and/or mentally unfit for employment.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it determined Petitioner's eligibility for FAP based on the information available at that time.

DECISION AND ORDER

Accordingly, the Department's decision is **AFFIRMED**.

an Fad

CL/dm

Colleen Lack Administrative Law Judge

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Via-Electronic Mail :

DHHS Lacey Whitford Isabella County DHHS MDHHS-Isabella-Hearings@michigan.gov

HoldenM

DensonSogbakaN

BSC2HearingDecisions

MOAHR

<u> Via-First Class Mail :</u>

Petitioner