

GRETCHEN WHITMER
GOVERNOR

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES SUZANNE SONNEBORN EXECUTIVE DIRECTOR

MARLON I. BROWN, DPA DIRECTOR



Date Mailed: August 5, 2024 MOAHR Docket No.: 24-006894

Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Christian Gardocki

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned administrative law judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a hearing was held via telephone conference on August 1, 2024. Petitioner participated and was unrepresented. The Michigan Department of Health and Human Services (MDHHS) was represented by Danai Ajami, specialist.

<u>ISSUE</u>

The issue is whether MDHHS properly terminated Petitioner's Medical Assistance (MA) eligibility.

FINDINGS OF FACT

The administrative law judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On February 27, 2024, MDHHS received redetermination documents from Petitioner reporting he was 19-65 years old, not disabled, not pregnant, and not a caretaker to a minor child.
- 2. As of March 2024, Petitioner was a tax filer with no dependents.
- 3. As of March 2024, Petitioner's modified adjusted gross income was \$
- 4. On March 29, 2024, MDHHS terminated Petitioner's MA eligibility beginning May 2024.

5. On June 7, 2024, Petitioner disputed the termination of MA benefits.

CONCLUSIONS OF LAW

The MA program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. MDHHS administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k. MA policies are contained in the Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), and Reference Tables Manual (RFT).

Petitioner requested a hearing to dispute MA eligibility. Exhibit A, p. 3. A Health Care Coverage Determination Notice dated March 29, 2024, stated that Petitioner was ineligible for MA beginning May 2024. Exhibit A, pp. 12-15.

Medicaid is also known as MA. BEM 105 (October 2023) p. 1. The MA program includes several sub-programs or categories. *Id.* To receive MA under a Supplemental Security Income (SSI)-related category, the person must be aged (65 or older), blind, disabled, entitled to Medicare or formerly blind or disabled. *Id.* Medicaid eligibility for children under 19, parents or caretakers of children, pregnant or recently pregnant women, former foster children, MOMS, MIChild and Healthy Michigan Plan is based on Modified Adjusted Gross Income (MAGI) methodology.¹ *Id.*

Persons may qualify under more than one MA category. *Id.*, p. 2. Federal law gives them the right to the most beneficial category. *Id.* The most beneficial category is the one that results in eligibility, the least amount of excess income or the lowest cost share. *Id.*

On February 27, 2024, Petitioner submitted to MDHHS a Redetermination form reporting that he was 19-65 years of age, not pregnant, not a Medicare recipient, and not a caretaker to minor children. Exhibit A, pp. 5-11. As a non-disabled person aged 19-65 years, Petitioner is potentially eligible only for the MA category of HMP. MDHHS testified that Petitioner was ineligible for HMP due to excess income.²

MAGI-based income means income calculated using the same financial methodologies used to determine modified adjusted gross income as defined in section 36B(d)(2)(B) of the Code.³ 42 CFR 435.603(e). For individuals who have been determined financially-

¹ Eligibility factors for all MA categories are found in the Bridges Eligibility Manual from BEM 105 through BEM 174.

² The termination notice dated March 29, 2024, notably did not specify that Petitioner was ineligible for HMP due to excess income. The notice at least stated Petitioner's income and included a chart of the income limits for HMP which indicated that Petitioner's income was more than the income limit.

³ Income exceptions are made for lump-sums which are counted as income only in the month received; scholarships, awards, or fellowship grants used for education purposes and not for living expenses; and

eligible for Medicaid using the MAGI-based methods set forth in this section, a State may elect in its State plan to base financial eligibility either on current monthly household income and family size or income based on projected annual household income and family size for the remainder of the current calendar year. 42 CFR 435.603(h). MDHHS has chosen to determine HMP eligibility based on current monthly income.⁴

Modified adjusted gross income can be defined as a household's adjusted gross income with any tax-exempt interest income and certain deductions added back.⁵ Common deductions and disregards which should be factored in determining a person's adjusted gross income include alimony payments, unreimbursed business expenses, Health Savings Account (e.g., 401k) payments, and student loan interest.⁶

Group composition for MAGI-related categories follows tax filer and tax dependent rules. BEM 211 (October 2023) p. 1. The household for a tax filer, who is not claimed as a tax dependent, consists of: the tax filer, the tax filer's spouse, and tax dependents. *Id.*, p. 2. The evidence supported that Petitioner was a tax filer with no tax dependents. Under the circumstances, Petitioner's MAGI-related MA group size is one.

It was not disputed that Petitioner received gross weekly wages of \$ Multiplying Petitioner's wages by 52 results in an annual income of \$ The termination notice listed a slightly lower income for Petitioner of \$ For purposes of this decision, it will be accepted that Petitioner's income is \$

Petitioner testified his income is not that high and that he has substantial bills such as car insurance, paying for a child's health coverage, and assisting with his mother's finances. Petitioner's testimony was sincere but was not relevant to determining MAGI-MA eligibility.

HMP income limits are based on 133% of the federal poverty level (FPL). RFT 246 (April 2014) p. 1. Also, MDHHS applies a 5% disregard to the income limit when the disregard is the difference between eligibility and non-eligibility. BEM 500 (July 2017) p. 5. Thus, HMP income limits are functionally 138% of the FPL. The 2024 FPL for a 1-person group residing in Michigan is \$15,060.⁷ Multiplying the FPL by 1.38 results in an income limit of \$20,782.80. Petitioner's benefit group's MAGI exceeded the HMP income limit. Given the evidence, MDHHS properly terminated Petitioner's MA eligibility.

various exceptions for American Indians and Alaska natives. No known exceptions are applicable to the present case.

⁴ https://www.michigan.gov/documents/mdhhs/SPA_17-0100_Approved_638230_7.pdf

⁵ https://www.investopedia.com/terms/a/agi.asp

⁶ *Id*.

⁷ https://aspe.hhs.gov/topics/poverty-economic-mobility/poverty-guidelines

DECISION AND ORDER

The administrative law judge, based upon the above findings of fact and conclusions of law, finds that MDHHS properly terminated Petitioner's MA eligibility beginning May 2024. The actions of MDHHS are **AFFIRMED**.

CG/nr

Christian Gardocki Administrative Law Judge

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139 <u>Via-Electronic Mail : DHHS</u>

Caryn Jackson

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Interested Parties

BSC4

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<u>Via-First Class Mail : Petitioner</u>

