



GRETCHEN WHITMER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS  
MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES  
SUZANNE SONNEBORN  
EXECUTIVE DIRECTOR

MARLON I. BROWN, DPA  
DIRECTOR

[REDACTED], MI [REDACTED]

Date Mailed: August 7, 2024  
MOAHR Docket No.: 24-006855  
Agency No.: [REDACTED]  
Petitioner: [REDACTED]

**ADMINISTRATIVE LAW JUDGE: Christian Gardocki**

**HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned administrative law judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a hearing was held via telephone conference on August 1, 2024. Petitioner participated and was unrepresented. The Michigan Department of Health and Human Services (MDHHS) was represented by Deanna Suddards, specialist.

**ISSUE**

The issue is whether MDHHS properly determined Petitioner's Medical Assistance (MA) eligibility.

**FINDINGS OF FACT**

The administrative law judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. As of May 2024, Petitioner was an ongoing recipient of Medicaid subject to a monthly deductible.
2. On May 2, 2024, Petitioner submitted to MDHHS redetermination documents reporting being disabled, aged 19-65 years, a Medicare recipient, not a caretaker to minor children, unmarried, and not pregnant.
3. As of May 2024, Petitioner received gross monthly Retirement, Survivors and Disability Insurance (RSDI) of \$1,387.

4. As of May 2024, MDHHS credited Petitioner with monthly insurance premiums of \$62 (rounding up to nearest dollar).
5. On May 22, 2024, MDHHS determined Petitioner was ineligible for full-coverage Medicaid categories and only eligible for the limited-coverage MA category of Plan First and Medicaid subject to a monthly deductible of \$897 beginning July 2024.
6. On June 7, 2024, Petitioner requested a hearing to dispute the determination of MA benefits.

### **CONCLUSIONS OF LAW**

The MA program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. MDHHS administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k. MA policies are contained in the Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), and Reference Tables Manual (RFT).

Petitioner requested a hearing to dispute a determination of Medicaid benefits.<sup>1</sup> Exhibit A, p. 4. A Health Care Coverage Determination Notice dated May 22, 2024, stated that Petitioner was only eligible for the limited-coverage MA category of Plan First and Medicaid subject to a monthly deductible of \$897 beginning July 2024.<sup>2</sup> Exhibit A, pp. 20-23.

Medicaid is also known as MA. BEM 105 (October 2023) p. 1. The MA program includes several sub-programs or categories. *Id.* To receive MA under a Supplemental Security Income (SSI)-related category, the person must be aged (65 or older), blind, disabled, entitled to Medicare or formerly blind or disabled. *Id.* Medicaid eligibility for children under 19, parents or caretakers of children, pregnant or recently pregnant

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<sup>1</sup> Petitioner testified she also requested a hearing to dispute an alleged failure by MDHHS to apply medical expenses towards a deductible. Petitioner's hearing request indeed referenced submitting proof of the expenses to MDHHS in 2023; however, the lack of any other statement and Petitioner's lack of evidence of the submission was insufficient to infer that a hearing over meeting a deductible was intended. If Petitioner believes that MDHHS failed to apply verified medical expenses, Petitioner was advised to again request a hearing only to be clearer in her request. Furthermore, MDHHS seemed to have resolved Petitioner's dispute by approving Medicaid for Petitioner in September 2023. Exhibit A, p. 23.

<sup>2</sup> Plan First is a Group 1 MAGI-related limited-coverage MA category available to any United States citizen or individual with a qualified immigration status. BEM 124 (July 2023) p. 1. Generally, Plan First coverage is limited to family planning services such as birth control (see form DCH-2840-MSA).

women, former foster children, MOMS, MICHild and Healthy Michigan Plan is based on Modified Adjusted Gross Income (MAGI) methodology.<sup>3</sup> *Id.*

Persons may qualify under more than one MA category. *Id.*, p. 2. Federal law gives them the right to the most beneficial category. *Id.* The most beneficial category is the one that results in eligibility, the least amount of excess income or the lowest cost share. *Id.*

MA categories are also split into categories of Group 1 and Group 2. *Id.*, p. 1. For Group 1, a group's net income must be at or below a certain income level for eligibility. *Id.* Group 2 categories are considered a limited benefit (not limited coverage) because a deductible is possible. *Id.*

On a Redetermination form submitted to MDHHS on May 2, 2024, Petitioner reported being disabled, aged 19-65 years, a Medicare recipient, not a caretaker to minor children, unmarried, and not pregnant. Exhibit A, pp. 6-12. As a non-pregnant, non-caretaker, Medicare recipient above the age of 21, Petitioner is ineligible for all full-coverage MAGI-related categories. As a disabled individual, Petitioner is potentially eligible to receive full-coverage MA under the Group 1 SSI-related category of Aged/Disabled Care (AD Care). BEM 163 (July 2017) p. 1.

At all relevant times, Petitioner was without minor children and did not reside with a spouse. For purposes of AD-Care, Petitioner's group size is one. BEM 211 (October 2023) p. 8.

As of the disputed benefit month, Petitioner received gross monthly RSDI of \$1,387. Generally, MDHHS counts the gross amount of RSDI in determining Medicaid eligibility.<sup>4</sup> BEM 503 (January 2023) p. 29. Petitioner's RSDI of \$1,387 is countable for AD-Care.

For SSI-Related MA categories, MDHHS is to apply the deductions allowed in BEM 541 for adults. BEM 163 (July 2017) p. 2. A \$20 disregard is given for unearned income. BEM 541 (July 2019) p. 3. Subtracting the \$20 disregard from Petitioner's RSDI results in countable income of \$1,367.

MDHHS also gives AD-Care budget credits for employment income, guardianship expenses, and/or conservator expenses. Cost of living adjustments (COLA) are applicable for the benefit months of January through March only. BEM 503 (January 2023) p. 29. No credits were applicable to Petitioner.

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<sup>3</sup> Eligibility factors for all MA categories are found in the Bridges Eligibility Manual from BEM 105 through BEM 174.

<sup>4</sup> Exceptions to counting gross RSDI include the following: certain former SSI recipients (e.g., disabled-adult children, 503 individuals, and early widowers), retroactive RSDI benefits, Medicare premium refunds, fee deductions made by qualified organizations acting as payee, and "returned benefits" (see BAM 500). No exceptions were applicable

Net income for AD-Care cannot exceed 100% of the federal poverty level BEM 163 (July 2017) p. 2. In 2024, the annual federal poverty level for a 1-person group residing in Michigan is \$15,060.<sup>5</sup> Dividing the annual FPL by 12 results in a monthly income limit of \$1,255. The same income limit of \$1,255 is found in policy.<sup>6</sup> RFT 242 (April 2023) p. 1. Petitioner's countable income of \$1,367 exceeds the AD-Care income limit.<sup>7</sup> Given the evidence, MDHHS properly determined Petitioner to be ineligible for MA under AD-Care or any other Group 1 MA category.

Though Petitioner is ineligible for MA benefits under AD-Care or any other Group 1 category besides Plan First, Petitioner may still receive MA under a Group 2 category. For Group 2 categories, eligibility is possible even when net income exceeds the income limit for a Group 1 category; this is possible because incurred medical expenses are used when determining eligibility. BEM 105 (January 2023) p. 1. Group 2 categories are considered a limited MA benefit because a deductible is possible. *Id.* For aged/disabled persons, G2S is the applicable Group 2 MA category (see BEM 166).

Clients with a deductible may receive MA if sufficient allowable medical expenses are incurred.<sup>8</sup> BEM 545 (April 2018), p. 11. Each calendar month is a separate deductible period. *Id.* The fiscal group's monthly excess income is called the deductible amount. *Id.* Meeting a deductible means reporting and verifying allowable medical expenses that equal or exceed the deductible amount for the calendar month. *Id.*

Petitioner's gross countable income of \$1,387 is unchanged for G2S. The G2S budget allows a \$20 disregard for unearned income and various employment income disregards. The G2S budget also factors ongoing medical expenses (which are applied toward a deductible), insurance premiums, and remedial services. MDHHS credited Petitioner with \$62 in monthly premiums; Petitioner did not allege additional expenses.

A client's deductible is calculated by subtracting the protected income level (PIL) from the client's net income. A PIL is a standard allowance for non-medical need items such as shelter, food, and incidental expenses. The PIL for Petitioner's shelter area and group size is \$408. RFT 240 (December 2013) p. 1.

Subtracting the PIL of \$408, insurance premium of \$62, and \$20 disregard from Petitioner's countable income of \$1,387 results in a monthly deductible of \$897; MDHHS calculated the same deductible. Exhibit A, p. 17. Thus, MDHHS properly determined Petitioner's Medicaid eligibility.<sup>9</sup>

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<sup>5</sup> <https://www.healthcare.gov/glossary/federal-poverty-level-fpl/>

<sup>6</sup> MDHHS policy lists an income limit of \$1,275 was noting the \$20 disregard is factored into the limit.

<sup>7</sup> Presumably, Petitioner's group's income is within the income guidelines to receive the limited coverage MA category of Plan First. The Plan First income limit is 195% of the FPL. BEM 124 (July 2023) p. 2.

<sup>8</sup> Clients should be aware that medical expenses need only be incurred, and not necessarily paid, to meet a deductible/spenddown.

<sup>9</sup> Petitioner did not understand why her deductible increased every year. During the hearing, it was explained that Petitioner's deductible is based on an increasing income from RSDI and a PIL amount which is unchanged since 2013.

**DECISION AND ORDER**

The administrative law judge, based upon the above findings of fact and conclusions of law, finds that MDHHS properly determined Petitioner to be ineligible for Group 1 Medicaid categories other than Plan First and eligible for Medicaid subject to a deductible of \$897 beginning July 2024. The actions of MDHHS are **AFFIRMED**.

CG/nr

  
**Christian Gardocki**  
Administrative Law Judge

**NOTICE OF APPEAL:** A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-8139

**Via-Electronic Mail :**

**DHHS**  
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**Interested Parties**

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