GRETCHEN WHITMER
GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

MARLON BROWN DIRECTOR



Date Mailed: July 5, 2024 MOAHR Docket No.: 24-005079

Agency No.:

Petitioner:

ADMINISTRATIVE LAW JUDGE: Colleen Lack

## **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on June 26, 2024, from Lansing, Michigan.

Petitioner, appeared on her own behalf. The Department of Health and Human Services (Department) was represented by Dawn McKay (Overpayment Establishment Analyst (OEA).

During the hearing proceeding, the Department's Hearing Summary packet was admitted as Exhibit A, pp. 1-42.

#### <u>ISSUE</u>

Did the Department properly determine that Petitioner received Food Assistance Program (FAP) benefits that she was not eligible for and must be recouped?

#### **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. From November 1, 2021 to March 31, 2022 Petitioner received FAP benefits subject to recoupment totaling \$ (Exhibit A, pp. 24-25)
- 2. On May 2021, Petitioner applied for FAP for herself and her son. Petitioner reported that she was laid off and the only household income was from child support. (Exhibit A, pp. 6-13)

- 3. On June 2021, a Notice of Case Action was issued to Petitioner approving FAP for a household size of two. A budget summary was included showing no earned income was included in the FAP budget. The Notice reminded Respondent of the responsibility to report changes within 10 days. (Exhibit A, pp. 14-18)
- On October 2021, Petitioner submitted a Report Changes stating she started employment September 18, 2021 and her first pay was October 1, 2021. (Exhibit A, pp. 19-20)
- 5. The Department has verified income from child support during the overpayment period. (Exhibit A, pp. 21-22)
- 6. The Department verified Petitioner's wages during the overpayment period with a quarterly wage history. (Exhibit A, p. 23)
- 7. The Department determined that Petitioner was overissued FAP benefits from November 1, 2021 to March 31, 2022 in the amount of \$\frac{1}{2}\text{constant}\text{due to agency error of failing to act on income Petitioner reported timely. (Exhibit A, pp. 26-36)
- 8. On April 2024, the Department sent Petitioner a Notice of Overissuance instructing her that a \$ overissuance of FAP benefits occurred from November 1, 2021 to March 31, 2022 due to agency error and would be recouped. (Exhibit A, pp. 37-42)
- 9. On April 22, 2024, the Department received Petitioner's request for a hearing protesting the recoupment of FAP benefits. (Exhibit A, pp. 3-5)

# **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

Pursuant to BAM 105, clients have a responsibility to cooperate with the Department in determining initial and ongoing eligibility. Clients must completely and truthfully answer all questions on forms and in interviews. BAM 105, October 1, 2021, p. 9. Clients must also report changes in circumstance that potentially affect eligibility or benefit amount within 10 days. This includes changes with income. BAM 105, pp. 11-13.

For FAP, the Department will act on a change reported by means other than a tape match within 10 days of becoming aware of the change. A change report by tape match is to be workdays. acted nogu within 15 BAM 220. April 2019. 1. p. 7. A pended negative action occurs when a negative action requires timely notice based on the eligibility rules in this item. Timely notice means that the action taken by the department is effective at least 12 calendar days following the date of the department's action. BAM 220, p. 12.

When a client group receives more benefits than it is entitled to receive, the Department must attempt to recoup the overpayment. BAM 700, June 1, 2024, p. 1. An agency error is a type of overpayment or underissuance resulting from an incorrect action or failure to take action by the state agency. A client error is a type of overpayment or underissuance resulting from inaccurate reporting on the part of the household. BAM 700, p. 5. Agency and client errors are not pursued if the OP amount is equal to or less than \$250 per program. BAM 700 p. 5.

The Department determined that Petitioner was overissued FAP benefits from November 1, 2021 to March 31, 2022 in the amount of \$ due to agency error of failing to act on income Petitioner reported timely. (Exhibit A, pp. 26-36). Accordingly, on April 2024, Department sent Petitioner Notice of Overissuance the а instructing her that a \$ overissuance of FAP benefits occurred from November 1, 2021 to March 31, 2022 due to agency error and would be recouped. (Exhibit A, pp. 37-42).

It was uncontested that Petitioner timely reported the change in household income. On October 2021, Petitioner submitted a Report Changes stating she started employment September 2021 and her first pay was October 1, 2021. (Exhibit A, pp. 19-20). The Department has since verified Petitioner's wages during the overpayment period with a quarterly wage history. (Exhibit A, p. 23). However, the Department failed to timely act when Petitioner reported this employment income.

Petitioner noted that this is clearly a Department error. Petitioner did what she was supposed to do by timely reporting the income. Petitioner relied on the Department to determine eligibility for FAP and does not have the money to repay the benefits. (Petitioner Testimony).

The above cited BAM 700 policy requires the Department to recoup the overissuance when a client group receives more benefits than it is entitled to receive. This includes overpayments caused by agency error when the amount is at least \$250 per program.

Overall, the evidence supports the Department's determination that Petitioner received an overpayment of FAP benefits from November 1, 2021 to March 31, 2022 in the amount of \$\text{mass} \text{due to agency error. Therefore, the Department properly sought recoupment of a \$\text{mass} \text{overissuance of FAP benefits from Petitioner.}

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in

accordance with Department policy when it determined that Petitioner received the support overpayment of FAP benefits from November 1, 2021 to March 31, 2022 due to agency error, which must be recouped.

## **DECISION AND ORDER**

Accordingly, the Department's decision is **AFFIRMED**.

CL/dm

Colleen Lack
Administrative Law Judge

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139 <u>Via-Electronic Mail :</u> DHHS

Shanna Ward Osceola-Mecosta County DHHS

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**DHHS** Department Rep.

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<u>Via-First Class Mail :</u> Petitioner