

GRETCHEN WHITMER
GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES SUZANNE SONNEBORN EXECUTIVE DIRECTOR

MARLON I. BROWN, DPA ACTING DIRECTOR

	, MI	

Date Mailed: December 20, 2023 MOAHR Docket No.: 23-008009

Agency No.:

Petitioner:

**ADMINISTRATIVE LAW JUDGE: Ellen McLemore** 

#### **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on December 18, 2023, via conference line. Petitioner was present and was unrepresented. The Department of Health and Human Services (Department) was represented by Erin Nieman, Family Independence Manager.

#### **ISSUE**

Did the Department properly close Petitioner's Food Assistance Program and Medical Assistance (MA) benefit cases?

#### **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Petitioner was an ongoing MA and FAP recipient.
- 2. On September 2, 2023, Petitioner completed a redetermination related to her FAP and MA benefit cases (Exhibit A, pp. 14-16).
- 3. On October 10, 2023, the Department sent Petitioner a Verification Checklist (VCL) requesting verification of unknown employment information (Exhibit A, pp. 7-8).
- 4. On October 11, 2023, Petitioner submitted verification of her and her husband's income from employment (Exhibit A, pp. 9-11).

- 5. On October 24, 2023, the Department sent Petitioner a Health Care Coverage Determination Notice informing her that all of her household's MA benefit cases were closing effective December 1, 2023, ongoing, for her failure to submit the requested verifications (Exhibit A, pp. 17-22).
- 6. Effective November 1, 2023, Petitioner FAP benefit case closed for her failure to return the requested verifications.
- 7. On November 13, 2023, Petitioner submitted a request for hearing disputing the Department's actions.

#### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Department of Human Services) administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

In this case, Petitioner completed a redetermination related to her FAP and MA benefit cases. On October 10, 2023, the Department sent Petitioner a VCL requesting verification of unknown employment information. Proofs were due by October 20, 2023.

Verification is usually required at application/redetermination and for a reported change affecting eligibility or benefit level. BAM 130 (January 2021), p. 1. To request verification of information, the Department sends a verification checklist (VCL) which tells the client what verification is required, how to obtain it, and the due date. BAM 130, p. 3. For FAP and MA cases, the Department allows the client 10 calendar days (or other time limit specified in policy) to provide the verification that is required. BAM 130, p. 7. Verifications are considered to be timely if received by the date they are due. BAM 130, p. 7. For electronically transmitted verifications (fax, email or Mi Bridges document upload), the

date of the transmission is the receipt date. BAM 130, p. 7. Verifications that are submitted after the close of regular business hours through the drop box or by delivery of a Department representative are considered to be received the next business day. BAM 130, p. 7. The Department sends a negative action notice when: the client indicates a refusal to provide a verification OR the time period given has elapsed and the client has not made a reasonable effort to provide it. BAM 130, p. 7.

Petitioner submitted verification of her husband's income from employment. Petitioner also attempted to submit verification from her income from employment. However, the Department testified that the verification of income submitted by Petitioner was insufficient, as the pay stub only showed Petitioner's net income.

The Department sends a negative action when the client indicates a refusal to provide a verification or the time period given has elapsed and the client has not made a reasonable effort to provide it. Petitioner clearly did not indicate a refusal to provide the verification and made a reasonable effort to comply with the requests for verification. Thus, the Department did not act in accordance with policy when it closed Petitioner's FAP and MA benefit cases.

#### **DECISION AND ORDER**

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did not act in accordance with Department policy when it closed Petitioner's FAP benefit case and Petitioner's group members' MA benefit cases.

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Redetermine Petitioner's FAP benefit eligibility as of November 1, 2023;
- 2. Redetermine all of Petitioner's group members' FAP eligibility as of December 1, 2023;
- 3. If Petitioner is eligible for FAP benefits, issue supplements she is entitled to receive;
- 4. If Petitioner's group members are eligible for MA benefits, provide coverage they are entitled to receive; and

5. Notify Petitioner of its FAP and MA decisions in writing.

EM/tm

**Ellen McLemore** 

Administrative Law Judge

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

## **Via-Electronic Mail:**

#### DHHS

Susan Noel Wayne-Inkster-DHHS 26355 Michigan Ave Inkster, MI 48141 MDHHS-Wayne-19-Hearings@michigan.gov

### **Interested Parties**

M. Schaefer EQADHearings M. Holden

N. Denson-Sogbaka

B. Cabanaw

BSC4

## **Via-First Class Mail:**

