

GRETCHEN WHITMER GOVERNOR

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES SUZANNE SONNEBORN EXECUTIVE DIRECTOR

MARLON I. BROWN, DPA ACTING DIRECTOR



Date Mailed: November 9, 2023 MOAHR Docket No.: 23-006408

Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Linda Jordan

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a hearing was held on November 1, 2023, via teleconference. Petitioner appeared and represented herself. Valarie Foley, Hearings Facilitator, appeared on behalf of the Michigan Department of Health and Human Services (MDHHS or Department).

<u>ISSUE</u>

Did MDHHS properly determine Petitioner's Food Assistance Program (FAP) benefit rate?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Petitioner was an ongoing recipient of FAP benefits.
- 2. Effective September 1, 2023, MDHHS reduced Petitioner's FAP benefit rate from \$1,480.00 per month to \$865.00 per month.
- 3. On September 14, 2023, Petitioner's employment at Nesco Resource (Employer) ended (Exhibit A, p. 13). Petitioner informed MDHHS of the change September 20, 2023 (Exhibit A, p. 1.
- 4. On September 29, 2023, Petitioner requested a hearing regarding her FAP benefits (Exhibit A, pp. 3-5).

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. MDHHS administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

In this case, Petitioner filed a Request for Hearing to dispute the reduction of her FAP benefit rate beginning September 1, 2023. Additionally, Petitioner reported that her income from Employer ended as of September 14, 2023. MDHHS testified that it updated the income and processed the change on November 1, 2023, which increased Petitioner's FAP benefit rate as of October 1, 2023. This action occurred after Petitioner submitted her Request for Hearing. Thus, this Hearing Decision addresses Petitioner's FAP benefit rate for the month of September 2023 only. If Petitioner disputes the November 1, 2023 determination, she retains her right to request a hearing on that matter in accordance with relevant laws and policies.

To determine whether MDHHS properly calculated Petitioner's FAP benefit amount, it is necessary to evaluate the household's countable income. BEM 500 (April 2022), pp. 1-5. MDHHS determines a client's eligibility for program benefits based on the client's actual income and/or prospective income. Prospective income is income not yet received but expected. BEM 505 (October 2022), p. 1. For the purposes of FAP, MDHHS must convert income that is received more often than monthly into a standard monthly amount. BEM 505, pp. 8-9. MDHHS uses income from the past 30 days if it appears to accurately reflect what is expected to be received in the benefit month. BEM 505, p. 6. For fluctuating or irregular income, MDHHS is required to use the past 60 or 90 days if the past 30 days is not a good indicator of future income and the fluctuations in income during the past 60 or 90 days appear to accurately reflect the income that is expected to be received in the benefit month. *Id.* For irregular income, MDHHS determines a standard monthly amount by adding the amounts together and dividing by the number of months used. *Id.*, p. 9. Department policy further provides that MDHHS should seek input from clients whenever possible when prospecting income. *Id.* at 1.

Petitioner disputed the reduction in her FAP benefits. MDHHS testified that Petitioner's FAP benefit rate was reduced from \$1,480.00 per month to \$865.00 per month, effective September 1, 2023. However, no Notice of Case Action or FAP budget was presented at the hearing to show how it calculated Petitioner's income. Additionally, there was no FAP budget to demonstrate that applicable deductions were properly considered. Without this information, the undersigned Administrative Law Judge cannot

determine whether the income was properly budgeted and whether Petitioner's FAP benefit rate was accurate.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that MDHHS failed to satisfy its burden of showing that it acted in accordance with Department policy when it reduced Petitioner's FAP benefit rate.

DECISION AND ORDER

Accordingly, MDHHS' decision is **REVERSED**.

MDHHS IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Redetermine Petitioner's FAP benefit rate from September 1, 2023, to September 30, 2023, requesting additional verification from Petitioner, if necessary.
- 2. Issue supplemental payments to Petitioner for any FAP benefits that she was eligible to receive but did not, from September 1, 2023 to September 30, 2023; and
- 3. Notify Petitioner of its decision in writing.

Linda Jordan

Administrative Law Judge

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LJ/nr

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Via-Electronic Mail:

DHHS

Susan Noel Wayne-Inkster-DHHS 26355 Michigan Ave Inkster, MI 48141 MDHHS-Wayne-19-Hearings@michigan.gov

Interested Parties

Wayne 19 County DHHS BSC4 M. Holden N. Denson-Sogbaka B. Cabanaw MOAHR

Via-First Class Mail:

