



GRETCHEN WHITMER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS  
MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

MARLON I. BROWN, DPA  
DIRECTOR

[REDACTED]  
[REDACTED]  
[REDACTED]

Date Mailed: April 29, 2024  
MOAHR Docket No.: 23-006106  
Agency No.: [REDACTED]  
Petitioner: OIG  
Respondent: [REDACTED] [REDACTED]

**ADMINISTRATIVE LAW JUDGE: Kevin Scully**

**HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

Upon the request for a hearing by the Department of Health and Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Titles 7, 42 and 45 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16, and with Mich Admin Code, R 400.3130, and R 400.3178. After due notice, a telephone hearing was held on April 17, 2024, from Lansing, Michigan. The Department was represented by Meghan Kerr, Regulation Agent of the Office of Inspector General (OIG). Respondent did not appear at the hearing, and it was held in Respondent's absence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3178(5).

**ISSUES**

1. Did Respondent receive an overissuance (OI) of Food Assistance Program (FAP) benefits that the Department is entitled to recoup?
2. Did the Department establish by clear and convincing evidence that Respondent committed an Intentional Program Violation (IPV)?
3. Should Respondent be disqualified from the Food Assistance Program (FAP)?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On an application for assistance dated April [REDACTED] 2022, Respondent acknowledged the duties and responsibilities of receiving Food Assistance Program (FAP) benefits. Respondent did not have an apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement. Exhibit A, pp 10-15.

2. Respondent acknowledged under penalties of perjury that his April [REDACTED] 2022, application form was examined by or read to him, and, to the best of his knowledge, contained facts that were true and complete. Exhibit A, p 15.
3. On April [REDACTED] 2022, the Department notified Respondent that he was eligible for Food Assistance Program (FAP) benefits as a household of one receiving no income. Exhibit A, pp 16-23.
4. Respondent starting using Michigan Food Assistance Program (FAP) benefits in Florida on May 15, 2022, and used them exclusively in Florida through October 18, 2022. Exhibit A, 38-32.
5. Respondent failed to report that he started employment on May 23, 2022, and received earned income in May and June of 2022, while reporting a Florida address to his employer. Exhibit A, pp 34-35.
6. Respondent failed to report that he started other employment on August 26, 2022, and received earned income from September 7, 2022, through October 5, 2022, while reporting a Florida address to his employer. Exhibit A, pp 36-37.
7. Respondent received Food Assistance Program (FAP) benefits totaling \$ [REDACTED] from July 1, 2022, through December 31, 2022. Exhibit A, pp 38-39.
8. The Department's OIG filed a hearing request on September 28, 2023, to establish that Respondent committed an Intentional Program Violation (IPV). Exhibit A, p 3.
9. On September [REDACTED] 2023, the Department sent Respondent an Intentional Program Violation Repayment Agreement (DHS-4350) with notice of a \$ [REDACTED] overpayment. Exhibit A, pp 47-48.
10. On September [REDACTED] 2023, the Department sent Respondent a Request for Waiver of Disqualification Hearing (DHS-826). Exhibit A, pp 6-7.
11. A notice of hearing was mailed to Respondent at the last known address and was not returned by the United States Postal Service as undeliverable.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) is funded under the federal Supplemental Nutrition Assistance Program (SNAP) established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 through 7 USC 2036a. It is implemented by the federal regulations contained in 7 CFR 273. The Department administers FAP pursuant to MCL 400.10 of

the Social Welfare Act, MCL 400.1 *et seq*, and Mich Admin Code, R 400.3001 through 400.3011.

The Department's OIG requests IPV hearings for the following cases:

- FAP trafficking OIs that are not forwarded to the prosecutor.
- Prosecution of welfare fraud or FAP trafficking is declined by the prosecutor for a reason other than lack of evidence, and
  - the total OI amount for the FIP, SDA, CDC, MA and FAP programs is \$500 or more, or
  - the total OI amount is less than \$500, and
    - the group has a previous IPV, or
    - the alleged IPV involves FAP trafficking, or
    - the alleged fraud involves concurrent receipt of assistance (see BEM 222), or
    - the alleged fraud is committed by a state/government employee.

Department of Health and Human Services Bridges Administrative Manual BAM 720 (October 1, 2017), pp 12-13.

When a client group receives more benefits than it is entitled to receive, the Department must attempt to recoup the overissuance. Department of Human Services Bridges Administrative Manual (BAM) 700 (October 1, 2018), p 1.

To be eligible for FAP benefits, a person must be a Michigan resident. A person is considered a resident under the FAP while living in Michigan for any purpose other than a vacation, even if there is no intent to remain in the state permanently or indefinitely. Department of Health and Human Services Bridges Eligibility Manual (BEM) 220 (January 1, 2023), pp 1-2. The Department is prohibited from imposing any durational residency requirements on the eligibility for FAP benefits. 7 CFR 273.3(a).

State agencies must adopt uniform standards to facilitate interoperability and portability nationwide. The term "interoperability" means the EBT system must enable benefits issued in the form of an EBT card to be redeemed in any state. 7 CFR 274.8(b)(10).

On an application for assistance dated April ■■■ 2022, Respondent acknowledged the duties and responsibilities of receiving FAP benefits. Respondent did not have an apparent physical or mental impairment that would limit the understanding or ability to

fulfill this requirement. Respondent received FAP totaling \$[REDACTED] from July 1, 2022, through December 31, 2022.

Respondent began using Michigan FAP benefits in Florida on May 15, 2022, and used them exclusively in Florida through October 18, 2022. While in Florida, Respondent started employment twice without reporting that employment or income to the Department. Respondent had reported a Florida address to each of his employers.

Respondent had reported having no shelter expenses on his application for assistance. The hearing record does not support a finding that his unreported earned income from employment in Florida made him ineligible for any FAP benefits on the basis of that income. Respondent's highest grossing income month during the time he spent in Florida was September of 2022, when he earned \$[REDACTED]. Reducing that income by the \$177 standard deduction and the 20% earned income deduction would have left Respondent with a net income of \$[REDACTED]. Respondent would have been eligible for a \$[REDACTED] monthly allotment of FAP benefits as a household of one in that month despite his unreported income. Further, had Respondent remained eligible for any FAP benefits, he would have received the maximum allotment available for a household of one.

Respondent had no duty to report a temporary absence from Michigan. No evidence was presented on the record that Respondent's purpose of being in Florida was not to obtain temporary employment. The Department is prohibited from establishing a time limit before being considered to be "living in" Michigan for the purposes of becoming eligible for Michigan FAP benefits. The Department is therefore also prohibited from placing a limit on how long a person can be temporarily absent from Michigan. 7 CFR 273.3(a).


The Department **has not** established an Intentional Program Violation (IPV) by clear and convincing evidence.

**DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

1. The Department **has not** established by clear and convincing evidence that Respondent committed an Intentional Program Violation (IPV).
2. The Department is **ORDERED** to delete the overissuance and cease any recoupment action.

KS/dm

  
\_\_\_\_\_  
**Kevin Scully**  
Administrative Law Judge  
Michigan Office of Administrative Hearings  
and Rules (MOAHR)

**NOTICE OF APPEAL:** A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-8139

**Via-Electronic Mail :**

**Petitioner**  
OIG  
**MDHHS-OIG-  
HEARINGS@michigan.gov**

**DHHS**  
Julie Claffey  
Clare County DHHS  
**MDHHS-Clare-  
Hearings@michigan.gov**

**Policy-Recoupment**

**StebbinsN**

**MOAHR**

**Via-First Class Mail :**

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