GRETCHEN WHITMER GOVERNOR State of Michigan DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ORLENE HAWKS DIRECTOR



Date Mailed: March 31, 2023 MOAHR Docket No.: 23-000808 Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Colleen Lack

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on March 22, 2023, from Lansing, Michigan.

During the hearing proceeding, the Department's Hearing Summary packet was admitted as Exhibit A, pp. 1-107.

<u>ISSUE</u>

Did the Department properly determine that Petitioner received Food Assistance Program (FAP) benefits that she was not eligible for and must be recouped?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. From May 1, 2021 to August 31, 2021, Petitioner received FAP benefits totaling \$1,778.00. (Exhibit A, pp. 65-69)
- 2. On 2020, Petitioner applied for FAP for a household of two, herself and her spouse. It was reported that both household members receive unemployment compensation benefits (UCB). (Exhibit A, pp. 11-16)
- 3. During a December 10, 2020 interview, Petitioner reported that both household members were receiving UCB, however, only her UCB income was expected to continue. (Exhibit A, pp. 8-10)

- 4. On December 22, 2020, a Notice of Case Action was issued to Petitioner approving FAP for the household of two effective December 1, 2020. A budget summary was included showing unearned income of \$ was included in the FAP budget. (Exhibit A, pp. 70-75)
- 5. On January 31, 2021, a Notice of Case Action was issued to Petitioner approving FAP for the household of two effective February 1, 2021. A budget summary was included showing unearned income of **\$** was included in the FAP budget. (Exhibit A, pp. 79-83)
- 6. Petitioner's UCB ended and she was last paid February 20, 2021 for the week ending February 6, 2021. The UCB income was removed from the FAP budget to effect March 2021. (Exhibit A, pp. 3 and 20-21)
- 7. The Department subsequently re-verified the UCB income for Petitioner. (Exhibit A, pp. 17-23)
- 8. Petitioner re-applied for UCB 2021 and was paid on March 6, 2021 for the weeks ending February 20, 2021 and February 27, 2021. (Exhibit A, pp. 17-19)
- 9. The Department determined that Petitioner was overissued FAP benefits from May 1, 2021 to August 31, 2021 due to client error based on failing to report when UCB payments resumed after she filed a new claim on 2021. (Exhibit A, pp. 3, 84-94, and 101-102)
- 10. On January 30, 2022, the Department sent Petitioner a Notice of Overissuance instructing her that a \$1,778.00 overissuance of FAP benefits occurred from May 1, 2021 to August 31, 2021 due to client error and would be recouped. (Exhibit A, pp. 101-102)
- 11. On February 9, 2023, the Department received Petitioner's request for a hearing protesting the recoupment of FAP benefits. (Exhibit A, pp. 6-7)

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP

pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

Pursuant to BAM 105, clients have a responsibility to cooperate with the Department in determining initial and ongoing eligibility. Clients must completely and truthfully answer all questions on forms and in interviews. BAM 105, October 1, 2016, p. 9. Clients must also report changes in circumstance that potentially affect eligibility or benefit amount within 10 days. This includes any changes with assets. BAM 105, pp. 11-13.

For FAP, the Department will act on a change reported by means other than a tape match within 10 days of becoming aware of the change. A change report by tape match is to be acted upon within 15 workdays. BAM 220, January 1, 2017, p. 7. A pended negative action occurs when a negative action requires timely notice based on the eligibility rules in this item. Timely notice means that the action taken by the department is effective at least 12 calendar days following the date of the department's action. BAM 220, p. 12.

When a client group receives more benefits than it is entitled to receive, the Department must attempt to recoup the overissuance. BAM 700, October 1, 2018, p. 1. An agency error is caused by incorrect action (including delayed or no action) by MDHHS staff or department processes, such as when available information was not used. Agency errors are not pursued if the estimated amount is less than \$250 per program. BAM 700, p. 5. A client error occurs when the client received more benefits than they were entitled to because the client gave incorrect or incomplete information to the department. BAM 700 p. 7.

In this case, the Department determined that a FAP client error overissuance occurred from May 1, 2021 to August 31, 2021 due to client error based on failing to report when UCB payments resumed after she filed a new claim on 2021. (Exhibit A, pp. 3, 84-94, and 101-102).

From May 1, 2021 to August 31, 2021, Petitioner received FAP benefits totaling \$1,778.00. (Exhibit A, pp. 65-69). On 2020, Petitioner applied for FAP for a household of two, herself and her spouse. It was reported that both household members receive UCB. (Exhibit A, pp. 11-16). During a December 10, 2020 interview, Petitioner reported that both household members were receiving UCB, however, only her UCB income was expected to continue. (Exhibit A, pp. 8-10). On December 22, 2020, a Notice of Case Action was issued to Petitioner approving FAP for the household of two effective December 1, 2020. A budget summary was included showing unearned income of \$2021, a Notice of Case Action was issued to Petitioner approving FAP for the household of two effective February 1, 2021. A budget summary was included showing unearned income of \$2021, a Notice February 1, 2021. A budget summary was included showing unearned income of \$2021, a was included in the FAP budget. (Exhibit A, pp. 79-75). On January 31, 2021, a Notice of Case Action was issued to Petitioner approving FAP for the household of two effective February 1, 2021. A budget summary was included showing unearned income of \$2021, a was included in the FAP budget. (Exhibit A, pp. 79-78).

Petitioner's UCB ended and she was last paid February 20, 2021 for the week ending February 6, 2021. The UCB income was removed from the FAP budget to effect March 2021. (Exhibit A, pp. 3 and 20-21).

However, the Department subsequently re-verified the UCB income for Petitioner. (Exhibit A, pp. 17-23). Petitioner re-applied for UCB 2021 and was paid on March 6, 2021 for the weeks ending February 20, 2021 and February 27, 2021. (Exhibit A, pp. 17-19). The Department determined that Petitioner was overissued FAP benefits from May 1, 2021 to August 31, 2021 due to client error based on failing to report when UCB payments resumed after she filed a new claim on 2021. (Exhibit A, pp. 3, 84-94, and 101-102). Accordingly, on January 30, 2022, the Department sent Petitioner a Notice of Overissuance instructing her that a \$1,778.00 overissuance of FAP benefits occurred from May 1, 2021 to August 31, 2021 to August 31, 2021 due to client error and would be recouped. (Exhibit A, pp. 101-102).

Petitioner noted that she did not report she was not receiving UCB income. Petitioner explained that she was told she did not need to provide verification of UCB because the Department can look that up on the computer. Petitioner thought the UCB income would be updated. (Petitioner Testimony). The RS testified she did not believe this was an intentional error by Petitioner. (RS Testimony).

The above cited BAM 700 policy requires the Department to recoup the overissuance when a client group receives more benefits than it is entitled to receive. This includes overissuances caused by client or agency errors when the amount is at least \$250 per program.

Overall, the evidence supports the Department's determination that Petitioner received an overissuance of FAP benefits from May 1, 2021 to August 31, 2021 due to an unintentional client error. Petitioner did not report the UCB income ending, it appears this was automatically updated and removed from the FAP budget to effect March 2021. (Exhibit A, pp. 3 and 20-21). As Petitioner never reported the UCB income ended, she did not report when the new claim was approved shortly after, the first payment was on March 6, 2021. (Exhibit A, pp. 17-19; Petitioner Testimony) However, the overissuance of FAP benefits occurred because the UCB income was not included in the FAP budgets once payments resumed. (Exhibit A, pp. 3, 84-94, and 101-102). Therefore, the Department properly sought recoupment of a \$1,778.00 overissuance of FAP benefits from Petitioner.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it determined that Petitioner received the \$1,778.00 overissuance of FAP benefits from May 1, 2021 to August 31, 2021 due to an unintentional client error, which must be recouped.

DECISION AND ORDER

Accordingly, the Department's decision is **AFFIRMED**.

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Colleen Lack Administrative Law Judge

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Via Electronic Mail :

DHHS

Carol Demers Schoolcraft County DHHS 300 Walnut-Rm 175A-Courthouse Manistique, MI 49854 **MDHHS-906CentralHearings@michigan.gov**

DHHS Department Rep.

Overpayment Research and Verification (ORV) 235 S Grand Ave Lansing, MI 48909 MDHHS-RECOUPMENT-HEARINGS@Michigan.gov

Interested Parties BSC1 M Holden D Sweeney MOAHR

Via First Class Mail :

