GRETCHEN WHITMER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ORLENE HAWKS DIRECTOR



Date Mailed: July 21, 2020 MOAHR Docket No.: 20-003983 Agency No.: Petitioner:

### ADMINISTRATIVE LAW JUDGE: Lynn M. Ferris

#### HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a three-way hearing was held on July 20, 2020, from Clawson, Michigan. The Petitioner was represented by herself. The Department of Health and Human Services (Department) was represented by Valarie Foley, Hearing Facilitator.

#### <u>ISSUE</u>

Did the Department properly determine the Petitioner's Medical Assistance (MA) deductible amount?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Petitioner is an ongoing recipient of MA subject to a monthly spenddown amount \$735.00.
- 2. The Petitioner has income from Retirement, Survivors, Disability Insurance (RSDI) from the Social Security Administration (SSA) of \$1,130.00 monthly. Exhibit A pp 8.-12.
- 3. The Department issued a Health Care Coverage Determination Notice on May 1, 2020, effective June 1, 2020 ongoing that she was subject to a spenddown (deductible for her MA in the amount of \$735.00 monthly and also notified the Petitioner she was eligible for full coverage Medicare Savings Program for the payment of her Social Security Medicaid Part B premium. Exhibit a, pp. 3-7.

4. The Petitioner requested a timely hearing on May 18, 2020 regarding her spenddown amount determination by the Department.

#### CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Department of Human Services) administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

In this case, Petitioner has sought a hearing to determine if the Department properly calculated her medical assistance spenddown deductible amount.

Medicaid is available (i) under Supplemental Security Income (SSI)-related categories to individuals who are aged (65 or older), blind or disabled, (ii) to individuals who are under age 19, parents or caretakers of children, or pregnant or recently pregnant women, and (iii) to individuals who meet the eligibility criteria for Healthy Michigan Plan (HMP) coverage. BEM 105 (April 2017), p. 1. HMP provides MA coverage to individuals who (i) are 19 to 64 years of age; (ii) have income at or below 133% of the federal poverty level (FPL) under the Modified Adjusted Gross Income (MAGI) methodology; (iii) do not qualify for or are not enrolled in Medicare; (iv) do not qualify for or are not enrolled in other MA programs; (v) are not pregnant at the time of application; and (vi) are residents of the State of Michigan. BEM 137 (January 2019) p. 1; MPM, Healthy Michigan Plan, § 1.1.

Petitioner is a Medicare recipient and receives income from the Social Security Administration due to disability Retirement, Survivors, Disability Insurance (RSDI) in the amount of \$1,130.00. Because Petitioner is disabled, she is not eligible for HMP.

In determining the SSI-related MA category Petitioner is eligible to receive, the Department must determine the MA fiscal group size and net income. Petitioner's has a group for SSI-related MA purposes of one. BEM 211 (February 2019), p. 8. Income for Petitioner must be considered in determining her MA eligibility. The Ad-Care program,

is an SSI-related MA category and requires that net group income cannot exceed one hundred percent of the federal poverty level. BEM 163, pp. 1-2. The 2020 federal poverty level for a one person household was \$12,760.00, effective January 15, 2020.

https://www.medicaidplanningassistance.org/federal-poverty-guidelines/. The net income limit is established through policy by subtracting \$20.00 from the amount shown in RFT 242 and for a group size of one is currently \$1,084 effective April 1, 20120. RFT 242 (April 2020), p. 1. Thus, if Petitioner's net income exceeds \$1,084.00, she is not eligible for Ad-Care. In this case Petitioner's net income was determined to be \$1,110.00 and thus Ad-Care full coverage is not available to her due to her net income exceeding the income limit. In addition her income exceeds 100% of the federal poverty level.

Policy provides that countable RSDI for fiscal group members is the gross amount received for the previous December when the month being tested is January, February, or March. BEM 503 (January 2019), p. 29. Federal law requires the cost-of-living (COLA) increase received in January to be disregarded for these three months. *Id.* The Department properly considered Petitioner's RSDI benefit for the June 2020 review date. In this case the Department was determining coverage for June 2020 thus correctly used unearned income of \$1,130.00 which was also confirmed by the Petitioner.

Since Petitioner's income is over the limit to be eligible for full coverage MA the Department correctly considered Petitioner's eligibility for MA coverage for Group 2 SSI related MA which provides MA coverage with a deductible. BEM 105, (April 2017) p. 1. Under Group 2, eligibility for MA is possible even when net income exceeds the income limit. This is because incurred medical expenses are used when determining eligibility for Group 2 categories.

The deductible is the amount that the client's net income (less any allowable deductions) exceeds the applicable Group 2 MA protected income level (PIL). PIL is a set allowance for non-medical need items such as shelter, food, and incidental expenses. BEM 544 (July 2016), p. 1. It is based on the client's MA fiscal group size and the county in which the client resides. *Id.* Petitioner resides in Wayne County and based on a group size of one, the PIL is \$375.00. RFT 200 (April 2017), p. 2; RFT 240 (December 2013), p. 1. Thus, if Petitioner's monthly net income (less allowable needs deductions) is in excess of \$375.00, Petitioner is eligible for MA under the G2S program with a deductible equal to the amount of income remaining after the appropriate and allowed deductions which are greater than the PIL of \$375.00.

As discussed above, Petitioner's household net income was \$1,130.00. In calculating the deductible, allowances are made for health insurance premiums and remedial services. BEM 544, pp. 1-2. As the Department pays the Petitioner's Medicare Part B premium as part of the Medicare Savings Program no deduction of insurance cost was made. The MA spenddown budget was reviewed during the hearing and the Department correctly applied a \$20.00 income disregard leaving total net countable income of \$1,110. Deducting the PIL of \$375.00 from the Petitioner's total net countable income, the deductible amount is \$735. Exhibit A, p. 11. Thus, it is concluded that the Department correctly calculated the Petitioner's deductible. As was explained to Petitioner during the hearing, a set formula is followed in all cases for

determining the MA deductible and that it based upon the individual's income. In this case the Department correctly calculated the Petitioner's deductible in accordance with Department policy.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it calculated the Petitioner's monthly MA deductible to be \$735.00.

## **DECISION AND ORDER**

Accordingly, the Department's decision is

AFFIRMED.

LMF/

**Lynn M. Ferris** Administrative Law Judge for Robert Gordon, Director Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

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