GRETCHEN WHITMER
GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ORLENE HAWKS DIRECTOR



Date Mailed: June 19, 2020 MOAHR Docket No.: 20-001724

Agency No.:

Petitioner:

**ADMINISTRATIVE LAW JUDGE: Ellen McLemore** 

### **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on June 11, 2020, from Detroit, Michigan. Petitioner was present and represented herself. The Department of Health and Human Services (Department) was represented by Alaric Edgeworth, Eligibility Specialist.

### **ISSUE**

Did the Department properly deny Petitioner's Family Independence Program (FIP) benefit application?

# **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On \_\_\_\_\_, 2020, Petitioner submitted an application for FIP benefits (Exhibit A, pp. 7-13).
- 2. On January 9, 2020, the Department sent Petitioner a Verification Checklist (VCL) requesting verification of Petitioner's employment status and her wages for the previous 30 days (Exhibit A, pp. 14-16).
- 3. On January 9, 2020, Petitioner submitted a statement from her employer that her employment ended on December 19, 2019 (Exhibit A, p. 21).
- 4. On February 18, 2020, the Department sent Petitioner a Notice of Case Action informing her that her FIP application was denied (Exhibit A, pp. 22-27).

5. On February 21, 2020, Petitioner submitted a request for hearing disputing the Department's actions.

## **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Pub. L. No. 104-193, and 42 USC 601 to 679c. The Department (formerly known as the Department of Human Services) administers FIP pursuant to 45 CFR 233-260, MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3101-.3131.

In this case, Petitioner submitted an application for FIP benefits on \_\_\_\_\_\_, 2020. At the interview related to the application, Petitioner reported that she lost her employment within the 30 days prior to her application date. As a result, the Department sent Petitioner a VCL on January 9, 2020, requesting verification of her employment status and her wages within the previous 30 days. Proofs were due by January 21, 2020.

Verification is usually required at application/redetermination and for a reported change affecting eligibility or benefit level. BAM 130 (April 2017), p. 1. To request verification of information, the Department sends a verification checklist (VCL) which tells the client what verification is required, how to obtain it, and the due date. BAM 130, p. 3. For FIP cases, the Department allows the client 10 calendar days (or other time limit specified in policy) to provide the verification that is required. BAM 130 (April 2017), p. 7. The Department must verify income at application and at redetermination. BEM 505 (October 2017), p. 14. When determining income, the Department uses income from the past 30 days if it appears to accurately reflect what is expected to be received in the benefit month. BEM 505, p. 6. The Department must verify income that stopped within the 30 days prior to the application date or while the application is pending. BEM 505, p. 14. To verify wages, salaries and commissions for all programs, the Department will send a DHS-38, Verification of Employment. BEM 501 (October 2018), p. 11. The Department sends a negative action notice when: the client indicates a refusal to provide a verification OR the time period given has elapsed and the client has not made a reasonable effort to provide it. BAM 130, p. 7.

The Department testified that on January 9, 2020, Petitioner submitted a statement from her employer stating she had not been employed since December 19, 2019. The Department stated that Petitioner did not submit verification of her wages for the previous 30 days. As a result, the Department denied Petitioner's FIP application.

Petitioner was not employed at the time of the FIP application. Therefore, Petitioner's earnings in December 2019 were not an accurate reflection of her earnings in the benefit month. As such, it would be unnecessary to verify Petitioner's income. The only verification the Department needed was that Petitioner was no longer employed. Petitioner submitted verification of her loss of employment. Additionally, the Department sends a negative action when the client indicates a refusal to provide a verification or the time period given has elapsed and the client has not made a reasonable effort to provide it. Petitioner clearly did not indicate a refusal to provide the verification and made a reasonable effort to comply with the requests for verification. Thus, the Department did not act in accordance with policy when it denied Petitioner's FIP application.

## **DECISION AND ORDER**

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did not act in accordance with policy when it denied Petitioner's FIP application.

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reinstate and reprocess Petitioner's , 2020 FIP application;
- 2. If Petitioner is eligible for FIP benefits, issue supplements she is entitled to receive; and
- 3. Notify Petitioner of its FIP decision in writing.

Ellen McLemore

Administrative Law Judge for Robert Gordon, Director

Department of Health and Human Services

EM/cg

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Office of Administrative Hearings and Rules (MOAHR).

A party may request a rehearing or reconsideration of this Order if the request is received by MOAHR within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MOAHR will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MOAHR. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MOAHR Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Office of Administrative Hearings and Rules Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Via Email: MDHHS-Wayne-17-Hearings

B. Sanborn B. Cabanaw

**BSC4- Hearing Decisions** 

MOAHR

Petitioner - Via First-Class Mail:

