RICK SNYDER GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

SHELLY EDGERTON



Date Mailed: January 11, 2018 MAHS Docket No.: 17-015408

Agency No.:
Petitioner:

**ADMINISTRATIVE LAW JUDGE: Ellen McLemore** 

#### **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on January 4, 2018, from Detroit, Michigan. Petitioner was present with his wife, The Department of Health and Human Services (Department) was represented by Marlin Dorsey, Family Independence Manager.

#### **ISSUE**

Did the Department properly deny Petitioner's application for Food Assistance Program (FAP) benefits?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On 2017, Petitioner submitted an application for FAP benefits.
- 2. Petitioner was unemployed and his wife had income from employment.
- 3. On October 20, 2017, the Department sent Petitioner a Notice of Case Action informing Petitioner that his application for FAP benefits had been denied due to excess income (Exhibit A).
- 4. On November 22, 2017, Petitioner submitted a request for hearing disputing the Department's actions.

#### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

In this case, Petitioner submitted an application for FAP benefits on October 20, 2017, the Department sent Petitioner a Notice of Case Action informing him that his application for FAP benefits was denied due to excess income. According to the Notice of Case Action, Petitioner's group exceeded the net income limit.

Net income limitations are based on group size and are set forth in RFT 250. All countable earned and unearned income available to the client must be considered in determining a client's eligibility for program benefits and group composition policies specify whose income is countable. BEM 500 (July 2017), pp. 1-5. The Department determines a client's eligibility for program benefits based on the client's actual income and/or prospective income. Prospective income is income not yet received but expected. BEM 505 (October 2017), p. 1. In prospecting income, the Department is required to use income from the past 30 days if it appears to accurately reflect what is expected to be received in the benefit month, discarding any pay if it is unusual and does not reflect the normal, expected pay amounts. BEM 505, pp. 5-7. A standard monthly amount must be determined for each income source used in the budget. BEM 505, pp. 8-9.

According to the Notice of Case Action, Petitioner's household income consisted solely of \$3,502 in unearned income. Petitioner testified he had no unearned income. Petitioner testified the only household income was his wife's income from employment.

The Department testified that it did not properly calculate Petitioner's household income when it denied his application for FAP benefits in the October 20, 2017 Notice of Case Action. The Department testified that it reregistered and reprocessed the 2017 application as a result of the error. The Department did not provide evidence regarding Petitioner's household income. The Department also did not provide documentation that Petitioner's FAP application had been reprocessed. As of the date of the hearing request of November 22, 2017, the only decision issued by the Department was the denial of the application for benefits that was issued on October 20, 2017. As the Department acknowledged that decision was issued in error,

the Department failed to establish it acted in accordance with policy when it denied Petitioner's application for FAP benefits.

#### **DECISION AND ORDER**

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department failed to satisfy its burden of showing that it acted in accordance with Department policy when it denied Petitioner's application for FAP benefits.

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reregister and reprocess Petitioner's 2017 application for FAP benefits;
- 2. If Petitioner is eligible for FAP benefits, issue supplements he was entitled to receive but did not as a result of the application denial; and
- 3. Notify Petitioner of its decision in writing.

EM/

Ellen McLemore

Administrative Law Judge for Nick Lyon, Director

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Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

### **DHHS**

**Petitioner** 

## MDHHS-Kent-Hearings



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