GRETCHEN WHITMER
GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

ORLENE HAWKS DIRECTOR



Date Mailed: February 21, 2019 MAHS Docket No.: 18-012292

Agency No.: Petitioner: OIG

Respondent:

ADMINISTRATIVE LAW JUDGE: Jeffrey Kemm

#### **HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

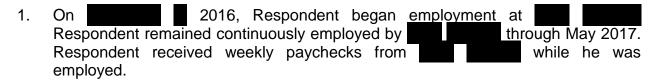
Upon the request for a hearing by the Department of Health and Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Title 7 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16. After due notice, a telephone hearing was held on February 20, 2019, from Lansing, Michigan. The Department was represented by Gary Shuk, Regulation Agent of the Office of Inspector General (OIG). Respondent, did not appear. The hearing was held in Respondent's absence pursuant to 7 CFR 273.16(e)(4).

#### **ISSUES**

- 1. Did the Department establish, by clear and convincing evidence, that Respondent committed an Intentional Program Violation (IPV)?
- 2. Should Respondent be disqualified from the Food Assistance Program (FAP)?

### **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:



2. On April 4, 2017, the Department issued a Redetermination to Respondent to obtain information to review his eligibility for assistance.

- 3. On 2017, the Department received a completed Redetermination from Respondent in which Respondent asserted that his household did not have any income.
- 4. The Department investigated Respondent's case and discovered that it overissued FAP benefits to Respondent because he had unreported income.
- 5. The Department attempted to contact Respondent to obtain his explanation for failing to report his income to the Department, but the Department was unable to obtain an explanation from Respondent.
- 6. The Department established a debt for the FAP benefits that were overissued to Respondent.
- 7. On November 20, 2018, the Department's OIG filed a hearing request to establish that Respondent committed an IPV.
- 8. The OIG requested Respondent be disqualified from FAP for 12 months for a first IPV.
- 9. A notice of hearing was mailed to Respondent at his last known address and it was not returned by the United States Postal Service as undeliverable.

#### CONCLUSIONS OF LAW

The Supplemental Nutrition Assistance Program (SNAP) is a federal food assistance program designed to promote general welfare and to safeguard well-being by increasing food purchasing power. 7 USC 2011 and 7 CFR 271.1. The Department administers its Food Assistance Program (FAP) pursuant to MCL 400.10; the Social Welfare Act, MCL 400.1-.119b; and Mich Admin Code, R 400.3001 to .3015. Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), and Reference Tables Manual (RFT).

## **Intentional Program Violation**

An intentional program violation (IPV) "shall consist of having intentionally: (1) Made a false or misleading statement, or misrepresented, concealed or withheld facts; or (2) Committed any act that constitutes a violation of SNAP, SNAP regulations, or any State statute for the purpose of using, presenting, transferring, acquiring, receiving, possessing or trafficking of SNAP benefits or EBT cards." 7 CFR 273.16(c). An IPV requires that the Department establish by clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. 7 CFR 273.16(e)(6). Clear and convincing evidence is evidence which is so clear, direct, weighty, and convincing that it enables a firm belief as to the truth of the allegations

sought to be established. *In re Martin*, 450 Mich 204, 227; 538 NW2d 399 (1995) (citing *In re Jobes*, 108 NJ 394 (1987)).

In this case, I find that the Department has met its burden. The Department specifically asked Respondent about his household's income on a Redetermination, and Respondent asserted that his household did not have any income when in fact it did because Respondent was employed at the time. Respondent's failure to report his income to the Department must be considered an intentional misrepresentation to maintain or obtain benefits from the Department since Respondent knew or should have known that he was required to report his income to the Department and that reporting it to the Department would have caused his benefits to be reduced. Respondent did not have any apparent physical or mental impairment that would limit his understanding or ability to fulfill his reporting requirement.

#### **Disqualification**

In general, individuals found to have committed an intentional program violation through an administrative disqualification hearing shall be ineligible to participate in FAP: (i) for a period of 12 months for the first violation, (ii) for a period of 24 months for the second violation, and (iii) permanently for a third violation. 7 CFR 273.16(b). Only the individual who committed the violation shall be disqualified – not the entire household. 7 CFR 273.16(b)(11).

In this case, there is no evidence that Respondent has ever been found to have committed an IPV related to FAP benefits. Thus, this is Respondent's first IPV related to FAP benefits. Therefore, Respondent is subject to a 12-month disqualification from FAP.

## **DECISION AND ORDER**

The Administrative Law Judge based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

- 1. The Department has established, by clear and convincing evidence, that Respondent committed an IPV.
- 2. Respondent should be disqualified from FAP.

IT IS ORDERED that Respondent shall be disqualified from FAP for a period of 12 months.

JK/nr

Jeffrey Kemm

Administrative Law Judge for Robert Gordon, Director

Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

**DHHS** Mark Epps

4809 Clio Road

Flint, MI

48504

Genesee Clio County DHHS- via

electronic mail

MDHHS- Recoupment- via electronic mail

L. Bengel- via electronic mail

Petitioner OIG

PO Box 30062 Lansing, MI 48909-7562

48909-730

Respondent

