GRETCHEN WHITMER
GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

ORLENE HAWKS DIRECTOR



Date Mailed: February 1, 2019 MAHS Docket No.: 18-011813

Agency No.: Petitioner: OIG

Respondent:

ADMINISTRATIVE LAW JUDGE: Vicki L. Armstrong

# **HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

Upon the request for a hearing by the Department of Health and Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Titles 7, 42 and 45 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16, 42 CFR 431.230(b), and 45 CFR 235.110, and with Mich Admin Code, R 400.3130 and 400.3178. After due notice, a hearing was held on January 2, 2019, from Lansing, Michigan.

The Department was represented by Daniel Marchetti, Regulation Agent of the Office of Inspector General (OIG). Mr. Marchetti testified on behalf of the Department. The Department submitted 27 exhibits which were admitted into evidence.

Respondent did not appear at the hearing; and it was held in Respondent's absence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3178(5). The record was closed at the conclusion of the hearing.

#### **ISSUES**

- 1. Did Respondent receive an overissuance (OI) of Medical Assistance (MA) benefits that the Department is entitled to recoup?
- 2. Did the Department establish, by clear and convincing evidence, that Respondent committed an Intentional Program Violation (IPV)?

## FINDINGS OF FACT

The Administrative Law Judge, based on competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Department's OIG filed a hearing request on November 10, 2016, to establish an overissuance of benefits received by Respondent as a result of Respondent having allegedly committed an IPV. [Dept. Exh. 1].
- 2. The Office of Inspector General has not requested that Respondent be disqualified from receiving program benefits.
- 3. The Department mailed Respondent a Healthcare Determination Notice on December 14, 2016, informing her that she had been approved for MA benefits November 1, 2016 ongoing. [Dept. Ex.
- 4. Respondent was a recipient of Medicaid benefits issued by the Department. [Dept. Exh. 20-21, 31-33, 37].
- 5. Respondent was aware of the responsibility to report changes in her employment status to the Department as indicated by her signature on the November 11, 2016 MA application. [Dept. Exh. 18].
- 6. Respondent had no apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement. [Dept. Exh. 27].
- 7. On November 9, 2018 the Department received information from the Work Number that Respondent had been employed at 2017 and was still actively employed as of November 2, 2018. [Dept. Exh. 20-23].
- 8. The Department alleged that Respondent received overissuance of MA benefits in the amount of \$3,229.44 due to capitation costs expended by the State of Michigan. [Dept. Exh. 1, 4, 24-26].
- 9. A notice of hearing was mailed to Respondent at the last known address and was not returned by the US Post Office as undeliverable.

## **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), Adult Services Manual (ASM), and Reference Tables Manual (RFT).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Department of Human Services) administers the MA program pursuant to 42 CFR 435, MCL 400.10 and MCL 400.105-.112k.

Effective October 1, 2017, the Department's Office of Inspector General requests Intentional Program Violation hearings for the following cases:

- 1. FAP trafficking overissuances that are not forwarded to the prosecutor.
- 2. Prosecution of welfare fraud or Food Assistance Program trafficking is declined by the prosecutor for a reason other than lack of evidence, and
  - The total amount for the Family Independence Program (FIP), State Disability Assistance (SDA), Child Development and Care (CDC), Medicaid (MA) and Food Assistance Program (FAP) programs combined is \$500 or more, or
  - the total amount is less than \$500, and
    - ●•the group has a previous Intentional Program Violation, or
    - the alleged Intentional Program Violation involves Food Assistance Program trafficking, or
    - the alleged fraud involves concurrent receipt of assistance (see BEM 222), or
    - ●•the alleged fraud is committed by a state/government employee. BAM 720, pp 12-13 (10/1/2017).

#### **Intentional Program Violation**

Suspected IPV means an OI exists for which all three of the following conditions exist:

- The client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination. and
- The client was clearly and correctly instructed regarding his or her reporting responsibilities, and
- The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill reporting responsibilities. 7 CFR 271.2; BAM 720, p 1 (emphasis in original).

An IPV requires that the Department establish by clear and convincing evidence that the client has intentionally withheld or misrepresented information for the **purpose** of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. BAM 720, p 1 (emphasis in original); see also 7 CFR 273.16(e)(6). Clear and convincing evidence is evidence sufficient to result in a clear and firm belief that the proposition is true. See M Civ JI 8.01.

In this case, Respondent began working on January 23, 2017 at and was still employed as of November 2, 2018, during which time Respondent did use her MA benefits. As a result, this Administrative Law Judge finds that Respondent intentionally withheld her employment income from the Department for the purpose of maintaining MA program benefits.

### Overissuance

When a client group receives more benefits than entitled to receive, the Department must attempt to recoup the overissuance. BAM 700, p 1 (1/1/2018).

In this case, Respondent received an MA overissuance of \$3,229.44 in capitation costs, based on her failure to notify the Department of her earned income.

## **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

- 1. The Department has established by clear and convincing evidence that Respondent committed an IPV.
- 2. Respondent did receive and overissuance of MA program benefits in the amount of \$3,229.44.

The Department is ORDERED to initiate recoupment procedures the MA program benefits amount of \$3,229.44 in accordance with Department policy.

VLA/nr

Vicki L. Armstrong
Administrative Law Judge

for Robert Gordon, Director

Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

**Petitioner** OIG

PO Box 30062 Lansing, MI 48909-7562

Oakland 4 County DHHS- via electronic mail

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MDHHS- Recoupment- via electronic mail

**DHHS** Renee Swiercz

51111 Woodward Ave 5th Floor

M. Shumaker- via electronic mail

Pontiac, MI 48342

Respondent

