

RICK SNYDER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS LANSING

SHELLY EDGERTON DIRECTOR



Date Mailed: October 25, 2018 MAHS Docket No.: 18-009811 Agency No.: Petitioner:

## ADMINISTRATIVE LAW JUDGE: Kevin Scully

## **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10. After due notice, a telephone hearing was held on October 24, 2018, from Lansing, Michigan. Petitioner represented himself. The Department of Health and Human Services was represented by Valorie Foley.

## <u>ISSUE</u>

Did the Department of Health and Human Services (Department) properly close Petitioner's Medical Assistance (MA) benefits?

# FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On August 30, 2018, the Department sent Petitioner a Verification Checklist (DHS-3503) requesting proof of all earned and unearned income. Exhibit A, pp 8-9.
- 2. On September 13, 2018, the Department notified Petitioner that Medical Assistance (MA) would close as of October 1, 2018. Exhibit A, pp 10-11.
- 3. On September 20, 2018, the Department received Petitioner's request for a hearing. Exhibit A, pp 2-3.
- 4. On September 24, 2018, the Department sent Petitioner a Verification Checklist (DHS-3503) requesting Petitioner's Schedule C federal income tax return. Exhibit A, pp 16-17.

#### CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Department of Human Services) administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

MAGI for purposes of Medicaid eligibility is a methodology which state agencies and the federally facilitated marketplace (FFM) must use to determine financial eligibility. It is based on Internal Revenue Service (IRS) rules and relies on federal tax information to determine adjusted gross income. It eliminates asset tests and special deductions or disregards. Every individual is evaluated for eligibility based on MAGI rules. The MAGI rules are aligned with the income rules that will be applied for determination of eligibility for premium tax credits and cost-sharing reductions through exchanges. Department of Health and Human Services Bridges Eligibility Manual (BEM) 500 (January 1, 2016), pp 3-4.

Modified adjusted gross income (MAGI) is a methodology for how income is counted and how household composition and family size are determined. It is based on federal tax rules for determining adjusted gross income. It eliminates asset tests and special deductions or disregards. Every individual is evaluated for eligibility based on MAGI rules. The MAGI rules are aligned with the income rules that will be applied for determination of eligibility for premium tax credits and cost-sharing reductions through exchanges. The 5% disregard is the amount equal to 5% of the Federal Poverty Level for the applicable family size. It is not a flat 5% disregard from the income. The 5% disregard shall be applied to the highest income threshold. The 5% disregard shall be applied only if required to make someone eligible for Medicaid.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Department of Health and Human Services Modified Adjusted Gross Income (MAGI) Related Eligibility Manual, pp 14-15. This manual is available on the internet at http://www.michigan.gov/documents/mdch/MAGI Manual 457706 7.pdf

Petitioner was an ongoing MA recipient on August 30, 2018, when the Department requested verification of his income without specifying what documents would be necessary to verify his income. The Department's representative testified that Petitioner provided a copy of his Schedule C tax form and a copy of his bank account. The Department's representative testified that Petitioner's documents were not sufficient because he did not submit an entire tax return.

However, a non-tax filer may submit a completed Schedule C to verify expenses without a 1040. Further, a Schedule C is acceptable even if not yet filed with the IRS. Department of Health and Human Services Bridges Eligibility Manual (BEM) 502 (July 1, 2017), p 7.

In this case, Petitioner submitted a Schedule C and then went further by offering a copy of his bank statement showing, apparently as confirmation that the income reported to the IRS matched the income deposited into his bank account.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did not act in accordance with Department policy when it closed Petitioner's Medical Assistance (MA) for failure to verify his income.

## **DECISION AND ORDER**

Accordingly, the Department's decision is REVERSED.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

Initiate a determination of the Petitioner's eligibility for Medical Assistance (MA) as of October 1, 2018, in accordance with policy.

While on the record on October 24, 2018, Petitioner withdrew his request for a hearing with respect to the Food Assistance Program (FAP). Petitioner's request for a hearing is dismissed with respect to the Food Assistance Program (FAP).

Kevin Scull

Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

KS/hb

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

Susan Noel 26355 Michigan Ave. Inkster, MI 48141 Wayne County (District 19), DHS BSC4 via electronic mail M. Holden via electronic mail D. Sweeney via electronic mail D. Smith via electronic mail

EQADHShearings via electronic mail

, MI

DHHS

Petitioner