



RICK SNYDER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS  
LANSING

SHELLY EDGERTON  
DIRECTOR

[REDACTED]  
[REDACTED]  
[REDACTED] MI [REDACTED]

Date Mailed: October 31, 2018  
MAHS Docket No.: 18-007215  
Agency No.: [REDACTED]  
Petitioner: OIG  
Respondent: [REDACTED]

**ADMINISTRATIVE LAW JUDGE:** John Markey

**HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

Upon the request for a hearing by the Department of Health and Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Title 7 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16. After due notice, a telephone hearing was held on October 30, 2018, from Lansing, Michigan. The Department was represented by Ian Gill, Regulation Agent of the Office of Inspector General (OIG). Respondent did not appear. The hearing was held in Respondent's absence pursuant to 7 CFR 273.16(e). During the hearing, 63 pages of documents were offered and admitted as Department's Exhibit A, pp. 1-63.

**ISSUES**

1. Did Respondent receive an overissuance (OI) of Food Assistance Program (FAP) benefits that the Department is entitled to recoup?
2. Did the Department establish, by clear and convincing evidence, that Respondent committed an Intentional Program Violation (IPV)?
3. Should Respondent be disqualified from receiving FAP benefits?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On May 11, 2016, Respondent began working at [REDACTED]. She received her first paycheck for wages earned from [REDACTED] on May 26, 2016. Respondent worked approximately 20 hours per week for [REDACTED] through at least December 22, 2016. Exhibit A, pp. 39-42.

2. On [REDACTED], 2016, Respondent submitted to the Department an application for FAP benefits. On the application, Respondent indicated that the only household earned income from employment was from Respondent's daughter's job with [REDACTED]. Further, Respondent indicated that there were no employment changes within the last 30 days before the submission of the application. Exhibit A, pp. 11-30.
3. Respondent signed the application and thereby certified that the information Respondent provided in the application was true. Further, Respondent acknowledged that she understood lying to the Department to get benefits could result in termination of her benefits, disqualification of future benefits, and the initiation of fraud proceedings against her. Exhibit A, p. 30.
4. Respondent consistently worked approximately 20 hours per week at [REDACTED] from her start date on May 11, 2016, until at least mid-December of 2016. Respondent never reported the income or employment to the Department. Exhibit A, pp. 47-49.
5. From June 1, 2016 through November 30, 2016, the Department issued Respondent \$1,326 of FAP benefits based on the income and expense information provided by Respondent. Exhibit A, pp. 60-61.
6. On July 11, 2018, the Department's OIG filed a hearing request to establish an IPV.
7. The Department's OIG requested that Respondent be disqualified from receiving FAP benefits for one year for a first alleged IPV.
8. The Department considers the alleged fraud period to be from June 1, 2016, through November 30, 2016. Exhibit A, pp. 1-4.
9. During the alleged fraud period, Respondent was issued \$1,326 of FAP benefits, and the Department believes Respondent was only entitled to \$222 during that time period. Thus, the Department believes Respondent received an overissuance of FAP benefits of \$1,104. Exhibit A, pp. 43-61.
10. Respondent did not have any apparent mental or physical impairment that would limit her understanding or ability to fulfill her reporting requirements.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), Adult Services Manual (ASM), and Reference Tables Manual (RFT).

The Food Assistance Program (FAP) [formerly known as the Food Stamp Program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The

Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10; the Social Welfare Act, MCL 400.1-.119b; and Mich Admin Code, R 400.3001 to .3015.

### **Overissuance**

An overissuance is the amount of benefits issued to the client group in excess of what it was eligible to receive. BAM 700 (May 2014), p. 1. When a client group receives more benefits than it is entitled to receive, the Department must attempt to recoup the overissuance. BAM 700, p. 1.

In this case, Respondent received more benefits than she was entitled to receive. The Department determined Respondent's eligibility without budgeting her wages from her employment with CFS, which caused Respondent's income to be understated. Respondent's unreported income reduced the amount of FAP benefits that Respondent was eligible to receive. The Department presented sufficient evidence to establish that Respondent was overissued \$1,104 of FAP benefits from June 1, 2016, through November 30, 2016.

### **Intentional Program Violation**

The Department's policy in effect at the time of Respondent's alleged IPV defined an IPV as an overissuance in which the following three conditions exist: (1) the client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination; (2) the client was clearly and correctly instructed regarding his or her reporting responsibilities; and (3) the client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill his or her reporting responsibilities. BAM 720 (May 2014) p. 1.

An IPV requires that the Department establish by clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. BAM 720, p. 1; see also 7 CFR 273.16(e)(6). Clear and convincing evidence is evidence which is so clear, direct, weighty, and convincing that it enables a firm belief as to the truth of the allegations sought to be established. *In re Martin*, 450 Mich 204, 227; 538 NW2d 399 (1995) (citing *In re Jobes*, 108 NJ 394 (1987)).

In this case, the Department has met its burden. Respondent was required to completely and truthfully answer all questions in forms and in interviews. BAM 105 (April 2014), p. 6. On May 11, 2016, Respondent began working for [REDACTED]. On May 26, 2016, [REDACTED] issued to Respondent the first paycheck from Respondent's employment with [REDACTED]. On June 2, 2016, Respondent submitted her FAP application to the Department and certified that her household's only income from employment came from Respondent's daughter's job with [REDACTED]. Additionally, Respondent dishonestly stated that no household members experienced any changes to income or employment in the 30 days before the application was submitted. At the time she submitted the

application to the Department, Respondent was working for [REDACTED] and had already received her first paycheck. Thus, Respondent affirmatively misrepresented her household's income and employment status when filing her application for assistance with the Department.

Respondent's failure to report the income and employment to the Department must be considered an intentional misrepresentation to obtain FAP benefits she was not entitled to, since Respondent knew or should have known that the inclusion of that income would have caused the Department to factor that income into the FAP calculation, leading to either a lesser amount of monthly FAP benefits or no FAP benefits at all. Just a few weeks after beginning to work for [REDACTED], Respondent submitted the fraud-laden application. Respondent certified as true a blatantly untrue set of facts knowing full well the penalties for doing so. Respondent did not have any apparent physical or mental impairment that would limit her understanding or ability to fulfill her reporting requirement. The Department has proven by clear and convincing evidence that Respondent committed an intentional program violation.

### **Disqualification**

A client who is found to have committed an IPV by a court or hearing decision is disqualified from receiving program benefits. BAM 720, pages 15-16. In general, clients are disqualified for standard disqualification periods of one year for the first IPV, two years for the second IPV, and lifetime for the third IPV. BAM 720, page 16.

In this case, there is no evidence to indicate that Respondent was previously found guilty of an IPV related to her FAP benefits. Thus, this is Respondent's first IPV related to FAP benefits. Therefore, Respondent is subject to a one-year disqualification from receiving FAP benefits.

### **DECISION AND ORDER**

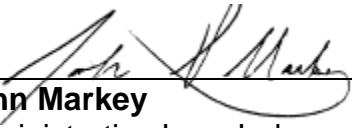
The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

1. The Department has established by clear and convincing evidence that Respondent committed an IPV with respect to her FAP benefits.
2. The Department has established by clear and convincing evidence that Petitioner received an overissuance of FAP benefits in the amount of \$1,104 that the Department is entitled to recoup and/or collect.
3. Respondent is subject to a one-year disqualification from receiving FAP benefits.

IT IS FURTHER ORDERED that Respondent shall be disqualified from receiving FAP benefits for a period of one year.

IT IS FURTHER ORDERED that the Department may initiate recoupment and/or collection procedures for the total overissuance amount of \$1,104 established in this matter less any amounts already recouped or collected.

JM/dh

  
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**John Markey**  
Administrative Law Judge  
for Nick Lyon, Director  
Department of Health and Human Services

**NOTICE OF APPEAL:** A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-8139

**DHHS**

Kimberly Myers  
234 West Baraga Ave.  
Marquette, MI 49855

Marquette County, DHHS

Policy-Recoupment via electronic mail

M. Shumaker via electronic mail

**Petitioner**

OIG  
PO Box 30062  
Lansing, MI 48909-7562

**Respondent**

[REDACTED]  
[REDACTED]  
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