RICK SNYDER GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

SHELLY EDGERTON



Date Mailed: August 6, 2018 MAHS Docket No.: 18-005719

Agency No.: Petitioner: OIG

Respondent:

ADMINISTRATIVE LAW JUDGE: Jeffrey Kemm

#### HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION

Upon the request for a hearing by the Department of Health and Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Title 7 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16. After due notice, a telephone hearing was held on August 1, 2018, from Lansing, Michigan. The Department was represented by Maria Williams, Regulation Agent of the Office of Inspector General (OIG). Respondent, appeared and represented herself.

## **ISSUES**

- 1. Did the Department establish, by clear and convincing evidence, that Respondent committed an Intentional Program Violation (IPV)?
- 2. Should Respondent be disqualified from receiving FAP benefits?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On \_\_\_\_\_\_, 2016, Respondent applied for assistance from the Department, including FAP benefits. In the application Respondent submitted, Respondent indicated that she did not have any employment income. The Department instructed Respondent to report all changes which could affect her eligibility for assistance including changes in employment and income to the Department within 10 days of the date of the change. Exhibit A, p. 7-32.
- 2. Respondent did not have any apparent physical or mental impairment that would limit her understanding or her ability to fulfill the reporting requirement.

- 3. On October 24, 2016, Respondent began employment at the Respondent was issued her first payroll remittance on November 11, 2016. Respondent remained employed at the 31, 2017. Exhibit A, p. 33-35.
- 4. Respondent did not report to the Department that she obtained employment at the or that she began receiving income.
- 5. The Department continued to issue FAP benefits to Respondent as if she did not have any income. The Department issued Respondent \$511.00 in FAP benefits each month from January 2017 through May 2017. Exhibit A, p. 37.
- 6. The Department conducted an investigation of Respondent's case and discovered that she had unreported income. The Department established a debt of \$2,555.00, which it has already recouped.
- 7. On May 29, 2018, the Department's OIG filed a hearing request to establish that Respondent committed an IPV. Exhibit A, p. 1.
- 8. The OIG requested that Respondent be disqualified from receiving program benefits for 12 months for a first IPV.

# **CONCLUSIONS OF LAW**

# **Intentional Program Violation**

Respondent received an overissuance of FAP benefits because Respondent received more FAP benefits than she was entitled to receive. Respondent received more FAP benefits than she was entitled to receive because she had unreported income, which decreased the amount of FAP benefits she was actually entitled to receive. The issue here is whether the overissuance was due to an intentional program violation.

The Department's policy in effect at the time of Respondent's alleged IPV defined an IPV as an overissuance in which the following three conditions exist: (1) The client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and (2) The client was clearly and correctly instructed regarding his or her reporting responsibilities, and (3) The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill their reporting responsibilities. BAM 720 (January 1, 2016) p. 1.

An IPV requires that the Department establish by clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. BAM 720, p. 1; see also 7 CFR 273.16(e)(6). Clear and convincing evidence is evidence which is so clear, direct, weighty, and convincing that it enables a firm belief

as to the truth of the allegations sought to be established. *In re Martin*, 450 Mich 204, 227; 538 NW2d 399 (1995) (citing *In re Jobes*, 108 NJ 394 (1987)).

In this case, I find that the Department has met its burden. Respondent was required to report changes in her circumstances to the Department within 10 days of the date of the change. BAM 105 (October 1, 2016), p. 11. The Department clearly and correctly instructed Respondent to report changes to the Department within 10 days. Respondent failed to report to the Department that she began employment at the within 10 days after her first payroll remittance was issued. Respondent's failure to report this change to the Department must be considered an intentional misrepresentation to maintain her FAP benefits since Respondent knew or should have known that she was required to report the change to the Department and that reporting the change to the Department would have caused a reduction in her FAP benefits. Respondent did not have any apparent physical or mental impairment that would limit her understanding or ability to fulfill her reporting requirement.

### **Disqualification**

A client who is found to have committed an IPV by a court or hearing decision is disqualified from receiving program benefits. BAM 720, p. 15-16. In general, clients are disqualified for standard disqualification periods of one year for the first IPV, two years for the second IPV, and lifetime for the third IPV. BAM 720, p. 16. A disqualified recipient remains a member of an active group as long as he/she lives with them, and other eligible group members may continue to receive benefits. BAM 720, p. 16.

In this case, there is no evidence that Respondent has ever been found to have committed an IPV related to FAP benefits. Thus, this is Respondent's first IPV related to FAP benefits. Therefore, Respondent is subject to a one-year disqualification.

#### **DECISION AND ORDER**

The Administrative Law Judge based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

- 1. The Department has established by clear and convincing evidence that Respondent committed an IPV.
- 2. Respondent should be disqualified from receiving FAP benefits.

IT IS ORDERED THAT Respondent shall be disqualified from FAP benefits for a period of one year.

JK/nr

Jeffrey Kemm

Administrative Law Judge for Nick Lyon, Director

Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139 **Petitioner** OIG

PO Box 30062 Lansing, MI 48909-7562

Oakland 3 County DHHS- via electronic

mail

MDHHS- Recoupment- via electronic mail

M. Shumaker- via electronic mail

**DHHS** Randa Chenault

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Respondent

