RICK SNYDER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

SHELLY EDGERTON DIRECTOR



Date Mailed: June 26, 2018 MAHS Docket No.: 18-004952 Agency No.: Petitioner:

ADMINISTRATIVE LAW JUDGE: Amanda M. T. Marler

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 42 CFR 438.400 to 438.424; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on June 21, 2018, from Detroit, Michigan. The Petitioner was self-represented. The Department of Health and Human Services (Department) was represented by Dionere Craft, Hearing Facilitator.

ISSUE

Did the Department properly deny Petitioner's Food Assistance Program (FAP) application?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On April 23, 2018, Petitioner applied for FAP benefits.
- 2. On May 3, 2018, the Department issued a Notice of Case Action denying Petitioner's application for FAP benefits as a result of income over the gross income limit.
- 3. On May 9, 2018, the Department received Petitioner's hearing request disputing the denial of benefits based upon her income.
- 4. On a later date, the Department determined that the Notice of Case Action from May 3, 2018, improperly calculated Petitioner's income and issued a new Notice of

Case Action on May 22, 2018, denying Petitioner's application for benefits based upon a failure to submit requested verifications.

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

This Decision and Order does not address any decisions or actions (Notices of Case Action) of the Department after Petitioner's hearing request dated May 9, 2018. Clients have 90 calendar days from the date of written Notice of Case Actions to request a hearing. BAM 600 (April 2018), p. 6. Hearing requests may be granted regarding any of the following past actions of the Department within the 90-day period:

- Denial of an application and/or supplemental payments.
- Reduction in the amount of program benefits or service.
- Suspension or termination of program benefits or service.
- Restrictions under which benefits or services are provided.
- Delay of any action beyond standards of promptness
- For FAP only, the current level of benefits or denial of expedited service.

BAM 600, p. 5.

In this case, the Department denied Petitioner's FAP application due to being over the gross income limit. Upon further review, the Department determined that it had incorrectly calculated Petitioner's income because it had continued to consider Petitioner's employment income. Petitioner had been on maternity leave since March 2018 and was not receiving the income the Department had budgeted.

All countable earned and unearned income available to the client must be considered in determining a client's eligibility for program benefits and group composition policies specify whose income is countable. BEM 500 (July 2017), pp. 1-5. The Department determines a client's eligibility for program benefits based on the client's actual income and/or prospective income. Prospective income is income not yet received but expected. BEM 505 (October 2017), p. 1. In prospecting income, the Department is

required to use income from the past 30 days if it appears to accurately reflect what is expected to be received in the benefit month, discarding any pay if it is unusual and does not reflect the normal, expected pay amounts. BEM 505, pp. 5-7. A standard monthly amount must be determined for each income source used in the budget. BEM 505, pp. 8-9. Income received twice per month is added together. BEM 505, p. 8. Income received biweekly is converted to a standard amount by multiplying the average of the biweekly pay amounts by the 2.15 multiplier. Income received weekly is converted to a standard amount by multiplying the average of the biweekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by multiplying the average of the weekly pay amounts by the 4.3 multiplier. BEM 505, pp. 7-9.

Based upon the Notice of Case Action, Petitioner appears to have a group size of four. Therefore, the gross income limit is \$4,100 for a group size of four. RFT 250 (October 2017), p. 1. The net income limit is \$2,050 for a group size of four after consideration of allowable expenses and other deductions.

Since the parties agree that the Department erred in its initial calculation of her FAP budget, the Department has not met its burden of proof that it acted in accordance with Department policy when it denied Petitioner's FAP application.

DECISION AND ORDER

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reprocess Petitioner's FAP application dated April 23, 2018;
- 2. If Petitioner is otherwise eligible, issue supplements to Petitioner for benefits not previously received in accordance with Department policy; and
- 3. Notify Petitioner in writing of its decision.

M Marler

Amanda M. T. Marler Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

AMTM/

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 763-0155; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

DHHS

Petitioner

Clarence Collins MDHHS-Wayne-55-Hearings



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