RICK SNYDER GOVERNOR

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM

SHELLY EDGERTON



Date Mailed: October 3, 2017 MAHS Docket No.: 17-009114

Agency No.:

Petitioner:

ADMINISTRATIVE LAW JUDGE: Aaron McClintic

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 42 CFR 431.200 to 431.250. After due notice, a telephone hearing was held on September 5, 2017, from Michigan. Petitioner was represented by himself. Petitioner's mother, appeared and testified. The Department of Health and Human Services (Department) was represented by AP Supervisor. Department Exhibit A, pp. 1-235 was received and admitted.

<u>ISSUE</u>

Whether the Department properly determined that Petitioner was not disabled for State Disability Assistance (SDA) benefit program?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Petitioner applied for SDA on February 23, 2017.
- 2. The Medical Review Team denied the application on May 10, 2017.
- 3. Petitioner filed a request for hearing on July 10, 2017, regarding the SDA denial.
- 4. A telephone hearing was held on September 5, 2017.
- 5. Petitioner is 5' 10" tall and weighs 120 pounds.
- 6. Petitioner is 30 years of age.

- 7. Petitioner's impairments have been medically diagnosed as major depressive disorder and schizoaffective disorder.
- 8. Petitioner has the following symptoms: flat affect, low self-esteem, paranoia, verbal tics, and social isolation.
- 9. Petitioner completed high school.
- 10. Petitioner is able to read, write, and perform basic math skills.
- 11. Petitioner is not working. Petitioner last worked in April 2015 as a fast food worker.
- 12. Petitioner lives alone.
- 13. Petitioner testified that he cannot perform some household chores.
- 14. Petitioner takes the following prescribed medications:
 - a. Abilify
- 15. Petitioner testified to having no physical limitations.
- 16. In a psychiatric/psychological report dated psychologist stated the following under PROGNOSIS: "Client's prognosis is very guarded to poor, without appropriate and needed support and treatment services. Client is participating in medical care as needed. He has been on medications in the past but indicated they do not help to address his depressive symptoms. He was in counseling in the past but not currently. Client may benefit from regular and ongoing participation in individual therapy, in order to address coping skills and other personal issues. The issues the Client is dealing with, would likely last into next year." (Dept. Ex. A, p.139)
- 17. In a psychiatric/psychological report dated psychologist stated the following under MEDICAL SOURCE STATEMENT: "The Client was able to maintain some appropriate eye contact and follow simple instructions during the course of the evaluation. The Client may be able to relate appropriately with others, as he was relatively polite with this evaluator today, however he seemed to indicate he has difficulty relating with people in most other settings. The client is dealing with depression, anxiety, personality characteristics, some mild Tourette and mild autism spectrum issues which may have an impact on their overall functioning. He is likely able to do some simple or routine tasks, but would do better in a very flexible environment, and with limited direct contact with people. He may generally have some difficulty adequately sustaining tasks, especially when his combination of symptoms is more severely exacerbated." (Dept. Ex. A, p.139)

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), and Department of Health and Human Services Reference Tables Manual (RFT).

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, was established by 2004 PA 344. The Department administers the SDA program pursuant to 42 CFR 435, MCL 400.10 *et seq.* and Mich Admin Code, Rules 400.3151 – 400.3180. A person is considered disabled for SDA purposes if the person has a physical or mental impariment which meets federal Supplemental Security Income (SSI) disability standards for at least ninety days. Receipt of SSI benefits based on disability or blindness, or the receipt of MA benefits based on disability or blindness, automatically qualifies an individual as disabled for purposes of the SDA program.

Pursuant to Federal Rule 42 CFR 435.540, the Department uses the Federal Supplemental Security Income (SSI) policy in determining eligibility for disability under the MA-P program. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical, or mental, impairment which can be expected to result in death, or which has lasted, or can be expected to last, for a continuous period of not less than 12 months.... 20 CFR 416.905.

Federal regulations require that the Department use the same operative definition for "disabled" as used for Supplemental Security Income (SSI) under Title XVI of the Social Security Act. 42 CFR 435.540(a).

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical, or mental, impairment which can be expected to result in death, or which has lasted, or can be expected to last, for a continuous period of not less than 12 months ... 20 CFR 416.905.

In determining whether an individual is disabled, 20 CFR 416.920 requires the trier of fact to follow a sequential evaluation process by which current work activity, the severity of the impairment(s), residual functional capacity, and vocational factors (i.e., age, education, and work experience) are assessed in that order. When a determination that an individual is, or is not, disabled can be made at any step in the sequential evaluation, evaluation under a subsequent step is not necessary.

First, the trier of fact must determine if the individual is working and if the work is substantial gainful activity. 20 CFR 416.920(b). In this case, Petitioner is not working. Therefore, Petitioner is not disqualified at this step in the evaluation.

The second step to be determined in considering whether Petitioner is considered disabled is the severity of the impairment. In order to qualify the impairment must be considered severe, which is defined as an impairment which significantly limits an individual's physical or mental ability to perform basic work activities. Examples of these include:

- 1. Physical functions such as walking, standing, sitting, lifting, pushing, reaching, carrying, or handling;
- 2. Capacities for seeing, hearing, and speaking;
- 3. Understanding, carrying out, and remembering, simple instructions;
- 4. Use of judgment;
- 5. Responding appropriately to supervision, co-workers, and usual work situations; and
- 6. Dealing with changes in a routine work setting. 20 CFR 416.921(b).

In this case, Petitioner's medical evidence of record supports a finding that Petitioner has significant physical and mental limitations upon Petitioner's ability to perform basic work activities such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling. Medical evidence has clearly established that the Petitioner has an impairment (or combination of impairments) that has more than a minimal effect on the Petitioner's work activities. See Social Security Rulings: 85-28, 88-13, and 82-63.

In this case, this Administrative Law Judge finds that Petitioner may be considered presently disabled at the third step. Petitioner meets listing 12.04 or its equivalent. The evaluation completed by the consulting psychologist supports this position. (Dept. Ex. A, pp. 136-140) This Administrative Law Judge will not continue through the remaining steps of the assessment. Petitioner's testimony and the medical documentation support the finding that Petitioner meets the requirements of the listing. Petitioner has other significant health problems that were not fully addressed in this decision because Petitioner is found to meet a listing for a different impairment.

Therefore, Petitioner is found to be disabled.

DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that Petitioner is medically disabled as of February 2017.

Accordingly, the Department's decision is hereby **REVERSED** and the Department is ORDERED to:

- 1. Initiate a review of the application for SDA dated February 23, 2017, if not done previously, to determine Petitioner's non-medical eligibility.
- 2. The Department shall inform Petitioner of the determination in writing. A review of this case shall be set for October 2017.

AM/md

Aaron McClintic

Administrative Law Judge for Nick Lyon, Director

Department of Health and Human Services

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

