RICK SNYDER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM Christopher Seppanen Executive Director

SHELLY EDGERTON DIRECTOR



Date Mailed: May 1, 2017 MAHS Docket No.: 17-003252 Agency No.: Petitioner: OIG Respondent:

### ADMINISTRATIVE LAW JUDGE: Gary Heisler

### **HEARING DECISION**

Upon a hearing request by the Department of Health and Human Services (Department) to establish an over-issuance (OI) of benefits to Petitioner, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, 400.43a, and 24.201, *et seq.*, and Mich Admin Code, R 400.941, and in accordance with 7 CFR 273.15 to 273.18, 42 CFR 431.200 to 431.250, 45 CFR 99.1 to 99.33, and 45 CFR 205.10. After due notice, a telephone hearing was held on April 5, 2017, from Lansing, Michigan. Participants on behalf of the Department included Recoupment Specialist

### **ISSUE**

Did Respondent receive a **Second Client Error over-issuance of Food Assistance Program** benefits from November 1, 2015 to February 29, 2016?

### **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Respondent was an ongoing recipient of Food Assistance Program (FAP) benefits.
- 2. On September 2, 2015, the Department received verification from Respondent's employer that she was still a permanent employee but was laid off.
- 3. On September 8, 2015, Respondent was sent a Notice of Case Action (DHS-1605) which reflected she no longer had earned income and stated

she was eligible for **\$** per month of Food Assistance Program (FAP) benefits for a benefit group of one.

- 4. On September 25, 2015, Respondent began receiving earned income from her employer again.
- 5. On April 13, 2016, the Department ran a Wage Match and became aware that Respondent had received earned income.
- 6. November 1, 2015 to February 29, 2016 has been properly determined as the over-issuance period caused by this Client Error.
- 7. Due to Client Error of Respondent not reporting her return to work, she received a **Solution** over-issuance of Food Assistance Program benefits during the over-issuance period.
- 8. On January 30, 2017, Respondent was sent a Notice of Over-Issuance (DHS-4358).
- 9. On March 13, 2017, Respondent submitted a hearing request.
- 10. On March 14, 2017, the Department requested this Debt Establishment hearing on behalf of Respondent.

### CONCLUSIONS OF LAW

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), and Department of Human Services Reference Tables Manual (RFT).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10; the Social Welfare Act, MCL 400.1-.119b; and Mich Admin Code, R 400.3001 to .3011.

Bridges Administration Manual (BAM) 725 Collection Actions states that when the client group or CDC provider receives more benefits than entitled to receive, DHS must attempt to recoup the over-issuance. Additionally, anyone who was an eligible, disqualified, or other adult in the program group at the time the over-issuance occurred is responsible for repayment of the over-issuance.

DHHS requests a debt collection hearing when the grantee of an inactive program requests a hearing after receiving the DHS-4358B, Agency and Client Error Information and Repayment Agreement. Active recipients are afforded their hearing rights automatically, but DHHS must request hearings when the program is inactive.

The Department submitted a Redetermination (DHS-1010) that Respondent signed and submitted to the Department prior to the alleged over-issuance period. This application is sufficient to establish that Respondent was provided the recoupment responsibilities of receiving assistance.

During this hearing Respondent testified that she thought she had given the Department all the required information. Since the Department did not know when Respondent would returned to work, they would not have sent her a notice that they needed verification that she was working again. Respondent was required to report her return to work on her own accord.

#### Over-issuance Period Client/CDC Provider Error

BAM 715 Client/CDC Provider Error Over-Issuances, states that the over-issuance period begins the first month (or pay period for CDC) benefit issuance exceeds the amount allowed by policy **or** 72 months before the date it was referred to the RS, whichever is later.

To determine the first month of the over-issuance period (for over-issuances 11/97 or later) Bridges allows time for:

The client reporting period, per BAM 105.

The full standard of promptness (SOP) for change processing, per BAM 220.

The full negative action suspense period: see BAM 220.

The over-issuance period ends the month (or pay period for CDC) before the benefit is corrected.

The error which caused this over-issuance occurred on September 25, 2015, when Respondent began receiving earned income from her employer. Applying the over-issuance period definition, the over-issuance period began November 1, 2015.

### **Over-issuance Amount**

BAM 705 Agency Error Over-Issuances and BAM 715 Client/CDC Provider Error Over-Issuances, states the over-issuance amount is the benefit amount the group actually received minus the amount the group was eligible to receive. The Department presented a benefit summary showing that the State of Michigan issued a total of **Solution** in Food Assistance Program (FAP) benefits to Respondent during the overissuance period. The over-issuance budgets submitted by the Department were reviewed and found to be correct. The over-issuance budgets show that Respondent was only eligible for **Solution** of Food Assistance Program (FAP) benefits during the overissuance period. Respondent received a **Solution** over-issuance of Food Assistance Program (FAP) benefits.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did

establish that Respondent received a \$ Client Error over-issuance of Food Assistance Program.

## DECISION AND ORDER

Accordingly, the Department's decision is **UPHELD**.

GH/nr

Garv Heisler Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to а request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings **Reconsideration/Rehearing Request** P.O. Box 30639 Lansing, Michigan 48909-8139

# DHHS

Respondent