



RICK SNYDER
GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS
MICHIGAN ADMINISTRATIVE HEARING SYSTEM
Christopher Seppanen
Executive Director

SHELLY EDGERTON
DIRECTOR

[REDACTED]
Date Mailed: November 14, 2016
MAHS Docket No.: 16-011609
Agency No.: [REDACTED]
Petitioner: [REDACTED]

ADMINISTRATIVE LAW JUDGE: C. Adam Purnell

HEARING DECISION

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 42 CFR 431.200 to 431.250; and 45 CFR 205.10. After due notice, a telephone hearing was held on September 15, 2016, from Lansing, Michigan. [REDACTED] (" [REDACTED] (Petitioner) appeared and represented herself. [REDACTED] appeared as a witness for Petitioner. [REDACTED] Family Independence Manager, appeared on behalf of the Department of Health and Human Services (Department).

PROCEDURAL HISTORY

The Department offered the following exhibits that were marked into evidence:

Department's Exhibit No. 1 (pages 1 through 361) is a copy of Petitioner's medical records from [REDACTED] and [REDACTED]

During the hearing, Petitioner waived the time period for the issuance of this decision, in order to allow for the submission of additional medical evidence. On September 16, 2016, the Administrative Law Judge issued an Interim Order which extended the record an additional 30 days for the submission of additional records including MRIs, ultrasound reports, physical therapy reports, [REDACTED] and surgery reports.

On or about October 14, 2016, the Department submitted the following additional exhibits:

Department's Exhibit No. 2 (pages 1 through 36) is a copy of Petitioner's Medical-Social Eligibility Certification and Assistance Application dated October 14, 2015.

Department's Exhibit No. 3 (pages 1 through 7) is a copy of Petitioner's Medical-Social Eligibility Certification.

Department's Exhibit No. 4 (pages 1 through 18) is a copy of Petitioner's records from [REDACTED] dated May through August 2016.

Department's Exhibit No. 5 (pages 20 through 22) is a copy of a medical authorization from [REDACTED].

Department's Exhibit No. 6 (pages 23 through 48) is a copy of Petitioner's additional records from [REDACTED].

The above additional exhibits were admitted into evidence.

Petitioner did not offer any exhibits into evidence.

The record was closed at the conclusion of the hearing.

ISSUE

Did the Department properly deny Petitioner's application for State Disability Assistance (SDA) based on the finding that she was not disabled?

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On October 14, 2015, Petitioner filed an application for SDA benefits alleging disability.
2. On August 10, 2016, the Medical Review Team (MRT) denied Petitioner's application.
3. On August 11, 2016, the Department caseworker sent Petitioner notice that her application was denied.
4. On August 17, 2016, Petitioner filed a request for a hearing to contest the Department's action.
5. A telephone hearing was held on September 15, 2016. During the hearing, the Administrative Law Judge held the record open to allow for Petitioner's additional records to be submitted. Petitioner consented and agreed to waive the time periods.

6. During the hearing, Petitioner alleged the following disabling impairments: chronic pain, fibromyalgia, back pain, post-traumatic stress disorder (PTSD), major depressive disorder, anxiety disorder, panic disorder, psychosis (disassociation), broken legs, left rotator cuff tear, broken clavicle, stomach ulcers, dizzy spells, decreased oxygen, and is wheelchair bound.
7. At the time of the hearing, Petitioner was 53 years old with a birth date of [REDACTED]. Petitioner testified that she is 5 feet 7 inches tall and weighed approximately 160 lbs.
8. Petitioner has post undergraduate education. Petitioner is currently unemployed and her past relevant work was for the [REDACTED]. Petitioner has a skilled work history that is not transferrable to other jobs. Petitioner is not engaged in substantial gainful activity (SGA).
9. During the relevant time period, the objective medical records show that Petitioner has the following medical conditions based on medically acceptable clinical and laboratory diagnostic techniques:
 - a. Petitioner has been diagnosed with major depressive disorder, post-traumatic stress disorder (PTSD), personality disorder, high blood pressure, hyperlipidemia, back muscle spasms, diverticulosis, and hernia. Petitioner's medical records also indicate that she had been previously diagnosed with cervical, uterine, and ovarian cancer. Petitioner also had previous rotator cuff tears and clavicle reduction and appendectomy. [Dept. Exh. 1, pp. 22-37, 193].
 - b. Petitioner reports that she had a history of abuse, domestic violence, and rape. Petitioner alleges that her previous partner was a Drug Enforcement Agency (DEA) officer who had killed 2 women in front of her and then locked her in a closet. Petitioner says he threatened to kill her too if she left him. Petitioner reports that he stalked her continuously and as a result, she developed PTSD. Petitioner alleged that her previous partner eventually took her daughter and placed her into foster care without her knowledge. According to Petitioner, she was unaware that her daughter was missing until she went to pick her up from school one day. Petitioner went to court and retained her daughter. After the judge returned her daughter, Petitioner said she moved to [REDACTED] to get away from him and then relocated to West Virginia. In West Virginia, Petitioner said that she had started a new life, developed a therapy practice and lived for 12 years. She said that she was invited to live with a cousin who was bipolar and kicked her out of the home. Petitioner was homeless for a period of time so she and her daughter were forced to live in a shelter. Petitioner then

moved to Illinois and reportedly dated a man named "[REDACTED]" who drugged her on numerous occasions. According to Petitioner, "[REDACTED]" targeted her because she looked similar to his wife who was in prison and they stole her identity. She says that he was also physically abusive, stole her personal items and eventually took everything including her house, car, retirement fund account, as well as her identity. Petitioner contends that "[REDACTED]" choked her until she stopped breathing in August 2014. [Dept. Exh. 1, p. 204].

- c. Petitioner had several visits with her family practice physician at [REDACTED] in early 2015. These records showed that Petitioner had several medical issues that were effectively managed with medications. [Dept. Exh. 1, pp. 22-37].
- d. Petitioner had medical visits for asthma concerns, but the records indicated that she responded well to steroid injections and other treatment. [Dept. Exh. 1, pp. 98-125].
- e. On [REDACTED], Petitioner was admitted to the hospital following complaints of right upper quadrant pain, bloating and gallstones. Petitioner underwent a laparoscopic cholecystectomy to remove her gallstones. The surgery was successful and Petitioner fully recovered from the procedure. [Dept. Exh. 1, pp. 239-243].
- f. On [REDACTED], Petitioner visited the emergency room for a suicide attempt. She also reported having acute chest pain. At the time, Petitioner's vital signs were normal and it was decided that she did not need Nitroglycerin. Chest x-rays showed no acute cardiopulmonary disease and her electrocardiogram showed sinus rhythm with some premature ventricular contractions when compared to the prior tests. She had a prolonged QT interval. Petitioner's echocardiogram showed normal ejection fraction. Petitioner's chest pain was related to stress. She was discharged that same day. [Dept. Exh. 1, pp. 286-292].
- g. On [REDACTED], Petitioner's CMH notes indicated that she got into an argument with her daughter and took Ambien as a "dramatic effect" to get back at her daughter. According to Petitioner, she spit out the pills. Petitioner specifically denied attempting suicide. The CMH notes further indicate that Petitioner's daughter reported that Petitioner "embellishes, manipulates, fabricates and has been this way as long as she can remember." According to the records, Petitioner was attempting to get attention and that she threw up the pills. Petitioner was diagnosed with depression, ordered to continue treatment with

CMH and discharged the same day. [Dept. Exh. 1, pp. 190-191, 293-295].

- h. Petitioner went to the ER on [REDACTED], after reportedly making some suicidal comments. Apparently, Petitioner reported to a social worker that she wanted to blow her head off after being frustrated about the process of social/financial services. Petitioner was upset that she was taken to ER and said that she was only expressing agitation. Petitioner denied any suicidal ideation, hallucinations, drug or alcohol abuse or chest pain. It was reported that Petitioner had a "flight of ideas." She was diagnosed with "passive suicidal ideation." [Dept. Exh. 1, pp. 296-301].
- i. On [REDACTED], Petitioner's mental status examination was negative for depression assessment. She was not under a risk of suicide at the time. She had no change in diagnosis or change in medications. Petitioner's GAF was 57. [Dept. Exh. 4, pp. 1-6].
- j. On [REDACTED], Petitioner had a Bio-Psycho-Social Assessment which indicated that she had an extensive history of reported sexual abuse and/or rape. She was diagnosed with major depressive disorder, PTSD, economic/occupational and other problems and her GAF was 57. [Dept. Exh. 1, pp. 155-175].
- k. On [REDACTED], Petitioner had a medication review which indicated that she spent 30% of her time in depression. She had poor sleep due to pain in her leg. She was diagnosed with a fractured left fibula. She had been diagnosed with Sjogren's Disease. She reported chronic back pain as well. She used Ativan three times per day for anxiety, but she said that in general she was improving. She was wearing a boot but had been going for walks. She had been doing school work therapy and had been obsessive about the new Pokémon game. She was taking Ambien, Ativan, Neurontin, Trazodone, Metoprolol, Cyclobenzaprine and an albuterol inhaler. Petitioner was not at risk of suicide. [Dept. Exh. 4, pp. 7-17].
- l. Petitioner had a follow-up CMH appointment on [REDACTED], where she continued to have difficulties with insomnia but was taking medications which were helping. She was started on Remeron at bedtime. [Dept. Exh. 4, pp. 17-19].
- m. Petitioner had a residual functional capacity assessment which indicated that she had the ability to lift or carry at least 20 lbs. She could frequently lift 10 lbs. Petitioner was able to stand or sit for at

least 6 hours per day. Her ability to push or pull was unlimited. [Dept. Exh. 1, pp. 41-42].

- n. Petitioner's Mental Residual Functional Capacity (RFC) Assessment demonstrated that her understanding and memory were not significantly limited. She had sustained concentration and persistence were not significantly limited. There were some factors that were only moderately limited but none of the psychological factors were markedly limited. The assessment showed that Petitioner's PTSD was well managed with medication and she was doing well. [Dept. Exh. 1, pp. 58-60].
 - o. Petitioner had a Psychiatric Review RFC assessment for listing 12.06 (Anxiety-Related Disorders). Her PTSD with depression was in remission. The RFC assessment indicated that she had a medically determinable impairment but that it did not precisely meet the listings. Petitioner had her own apartment and had been taking advanced college classes. GAF score was 57. [Dept. Exh. 1, pp. 62-74].
- 10. The objective medical records did not contain an opinion from a licensed health professional that Petitioner is disabled.
 - 11. Based on the objective medical evidence, Petitioner can perform the following physical functions: walk (without assistance), stand (without assistance for at least 6 hours), sit (for 6 hours), lift (20 lbs.), push, pull, reach, and/or carry without limitation.
 - 12. Petitioner has the capacity to see, hear, and speak.
 - 13. Petitioner can understand, carry out, and remember simple instructions.
 - 14. Petitioner's use of judgment is not impaired and she can respond appropriately to supervision, co-workers, and usual work situations. Petitioner is able to deal with changes in a routine work setting.
 - 15. Petitioner has the residual functional capacity to do her past relevant work.
 - 16. Petitioner is able to adjust to other work. Petitioner maintains the residual functional capacity to perform limited non-exertional sedentary employment on a sustained basis. Petitioner can perform a significant number of jobs in the national economy.

CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or Department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

Pursuant to Federal Rule 42 CFR 435.540, the Department uses the federal Supplemental Security Income (SSI) policy in determining eligibility for disability under the MA program. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905

The person claiming a physical or mental disability has the burden to establish it through the use of competent medical evidence from qualified medical sources. The Petitioner's impairment must result from anatomical, physiological, or psychological abnormalities which can be shown by medically acceptable clinical and laboratory diagnostic techniques. A physical or mental impairment must be established by medical evidence consisting of signs, symptoms, and laboratory findings, not only the Petitioner's statement of symptoms. 20 CFR 416.908; 20 CFR 416.927. Proof must be in the form of medical evidence showing that the Petitioner has impairment and the nature and extent of its severity. 20 CFR 416.912. Information must be sufficient to enable a determination as to the nature and limiting effects of the impairment for the period in question, the probable duration of the impairment and the residual functional capacity to do work-related physical and mental activities. 20 CFR 416.913.

Medical findings must allow a determination of: (1) the nature and limiting effects of your impairment(s) for any period in question; (2) the probable duration of the impairment; and (3) the residual functional capacity to do work-related physical and mental activities. 20 CFR 416.913(d).

Medical evidence may contain medical opinions. Medical opinions are statements from physicians and psychologists or other acceptable medical sources that reflect judgments about the nature and severity of the impairment(s), including your symptoms, diagnosis and prognosis, what an individual can do despite impairment(s), and the physical or mental restrictions. 20 CFR 416.927(a)(2).

All of the evidence relevant to the claim, including medical opinions, is reviewed and findings are made. 20 CFR 416.927(c). A statement by a medical source finding that

an individual is "disabled" or "unable to work" does not mean that disability exists for the purposes of the program. 20 CFR 416.927(e). Statements about pain or other symptoms do not alone establish disability. Similarly, conclusory statements by a physician or mental health professional that an individual is disabled or blind, absent supporting medical evidence, is insufficient to establish disability. 20 CFR 416.927. There must be medical signs and laboratory findings which demonstrate a medical impairment.... 20 CFR 416.929(a).

...Medical reports should include –

- (1) Medical history.
- (2) Clinical findings (such as the results of physical or mental status examinations);
- (3) Laboratory findings (such as blood pressure, X-rays);
- (4) Diagnosis (statement of disease or injury based on its signs and symptoms).... 20 CFR 416.913(b).

The law does not require an applicant to be completely symptom free before a finding of lack of disability can be rendered. In fact, if an applicant's symptoms can be managed to the point where substantial gainful activity can be achieved, a finding of not disabled must be rendered.

The Administrative Law Judge is responsible for making the determination or decision about whether the statutory definition of disability is met. The Administrative Law Judge reviews all medical findings and other evidence that support a medical source's statement of disability.... 20 CFR 416.927(e).

In order to determine whether or not an individual is disabled, federal regulations require a five-step sequential evaluation process be utilized. 20 CFR 416.920(a)(1). The five-step analysis requires the trier of fact to consider an individual's current work activity; the severity of the impairment(s) both in duration and whether it meets or equals a listed impairment in Appendix 1; residual functional capacity to determine whether an individual can perform past relevant work; and residual functional capacity along with vocational factors (e.g. age, education, and work experience) to determine if an individual can adjust to other work. 20 CFR 416.920(a)(4); 20 CFR 416.945. If there is a finding that an individual is disabled or not disabled at any point in the review, there will be no further evaluation. 20 CFR 416.920.

At step one, the Administrative Law Judge must determine whether the Petitioner is engaging in substantial gainful activity (20 CFR 404.1520(b) and 416.920(b)). Substantial gainful activity (SGA) is defined as work activity that is both substantial and gainful. "Substantial work activity" is work activity that involves doing significant

physical or mental activities (20 CFR 404.1572(a) and 416.972(a)). “Gainful work activity” is work that is usually done for pay or profit, whether or not a profit is realized (20 CFR 404.1572(b) and 416.972(b)). Generally, if an individual has earnings from employment or self-employment above a specific level set out in the regulations, it is presumed that he or she has demonstrated the ability to engage in SGA (20 CFR 404.1574, 404.1575, 416.974, and 416.975). If an individual engages in SGA, he or she is not disabled regardless of how severe his or her physical or mental impairments are and regardless of his or her age, education, and work experience. If the individual is not engaging in SGA, the analysis proceeds to the second step.

At step two, the Administrative Law Judge must determine whether the Petitioner has a medically determinable impairment that is “severe” or a combination of impairments that is “severe” (20 CFR 404.1520(c) and 416.920(c)). An impairment or combination of impairments is “severe” within the meaning of the regulations if it significantly limits an individual’s ability to perform basic work activities. An impairment or combination of impairments is “not severe” when medical and other evidence establish only a slight abnormality or a combination of slight abnormalities that would have no more than a minimal effect on an individual’s ability to work (20 CFR 404.1521 and 416.921; Social Security Rulings (SSRs) 85-28, 96-3p, and 96-4p). If the Petitioner does not have a severe medically determinable impairment or combination of impairments, he or she is not disabled.

For mental disorders, severity is assessed in terms of the functional limitations imposed by the impairment. Functional limitations are assessed using the criteria in paragraph (B) of the listings for mental disorders (descriptions of restrictions of activities of daily living, social functioning; concentration, persistence, or pace; and ability to tolerate increased mental demands associated with competitive work).... 20 CFR, Part 404, Subpart P, App. 1, 12.00(C). First, an individual’s pertinent symptoms, signs and laboratory findings are evaluated to determine whether a medically determinable mental impairment exists. 20 CFR 416.920a(b)(1). When a medically determinable mental impairment is established, the symptoms, signs and laboratory findings that substantiate the impairment are documented to include the individual’s significant history, laboratory findings, and functional limitations. 20 CFR 416.920a(e)(2). Functional limitations are assessed based upon the extent to which the impairment(s) interferes with an individual’s ability to function independently, appropriately, effectively and on a sustained basis. 20 CFR 416.920(a)(2). Chronic mental disorders, structured settings, medication and other treatment, and the effect on the overall degree of functionality are considered. 20 CFR 416.920a(c)(1). In addition, four broad functional areas (activities of daily living; social functioning; concentration, persistence or pace; and episodes of decompensation) are considered when determining an individual’s degree of functional limitation. 20 CFR 416.920a(c)(4).

The second step allows for dismissal of a disability claim obviously lacking in medical merit. *Higgs v Bowen*, 880 F2d 860, 862 (CA 6, 1988). An impairment qualifies as non-severe only if, regardless of a Petitioner’s age, education, or work experience, the

impairment would not affect the Petitioner's ability to work. *Salmi v Sec of Health and Human Services*, 774 F2d 685, 692 (CA 6, 1985).

In determining disability under the law, the ability to work is measured. An individual's functional capacity for doing basic work activities is evaluated. If an individual has the ability to perform basic work activities without significant limitations, he or she is not considered disabled. 20 CFR 416.994(b)(1)(iv).

Basic work activities are the abilities and aptitudes necessary to do most jobs. Examples of these include --

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting. 20 CFR 416.921(b).

At step three, the Administrative Law Judge must determine whether the Petitioner's impairment or combination of impairments meets or medically equals the criteria of an impairment listed in 20 CFR Part 404, Subpart P, Appendix 1 (20 CFR 404.1520(d), 404.1525, 404.1526, 416.920(d), 416.925, and 416.926). If the Petitioner's impairment or combination of impairments meets or medically equals the criteria of a listing and meets the duration requirement (20 CFR 404.1509 and 416.909), the Petitioner is disabled. If it does not, the analysis proceeds to the next step.

Before considering step four of the sequential evaluation process, the Administrative Law Judge must first determine the Petitioner's residual functional capacity (20 CFR 404.1520(e) and 416.920(e)). An individual's residual functional capacity is his or her ability to do physical and mental work activities on a sustained basis despite limitations from his/her impairments. In making this finding, all of the Petitioner's impairments, including impairments that are not severe, must be considered (20 CFR 404.1520(e), 404.1545, 416.920(e), and 416.945; SSR 96-8p).

Next, the Administrative Law Judge must determine at step four whether the Petitioner has the residual functional capacity to perform the requirements of his or her past relevant work (20 CFR 404.1520(f) and 416.920(f)). The term past relevant work means work performed (either as the Petitioner actually performed it or as it is generally performed in the national economy) within the last 15 (fifteen) years or 15 (fifteen) years prior to the date that disability must be established. In addition, the work must have lasted long enough for the Petitioner to learn to do the job and have been SGA (20 CFR 404.1560(b), 404.1565, 416.960(b), and 416.965). If the Petitioner has the residual functional capacity to do his or her past relevant work, the Petitioner is not disabled. If the Petitioner is unable to do any past relevant work or does not have any past relevant work, the analysis proceeds to the fifth and last step.

At the last step of the sequential evaluation process (20 CFR 404.1520(g) and 416.920(g)), the Administrative Law Judge must determine whether the Petitioner is able to do any other work considering his or her residual functional capacity, age, education, and work experience. If the Petitioner is able to do other work, he or she is not disabled. If the Petitioner is not able to do other work and meets the duration requirements, he or she is disabled.

To determine the physical demands (exertional requirements) of work in the national economy, we classify jobs as sedentary, light, medium and heavy. These terms have the same meaning as they have in the *Dictionary of Occupational Titles*, published by the Department of Labor. 20 CFR 416.967. The terms are defined as follows:

Sedentary work. Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a certain amount of walking and standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 CFR 416.967(a).

Light work. Light work involves lifting no more than 20 pounds at a time with frequent lifting or carrying of objects weighing up to 10 pounds. Even though the weight lifted may be very little, a job is in this category when it requires a good deal of walking or standing, or when it involves sitting most of the time with some pushing and pulling of arm or leg controls.... 20 CFR 416.967(b).

Medium work. Medium work involves lifting no more than 50 pounds at a time with frequent lifting or carrying of objects weighing up to 25 pounds. If someone can do medium work, we determine that he or she can also do sedentary and light work. 20 CFR 416.967(c).

Heavy work. Heavy work involves lifting no more than 100 pounds at a time with frequent lifting or carrying of objects weighing up to 50 pounds. If someone can do

heavy work, we determine that he or she can also do medium, light, and sedentary work. 20 CFR 416.967(d).

At Step 1, Petitioner is not engaged in SGA and; therefore, is not disqualified from receiving disability and the analysis proceeds to Step 2.

At Step 2, Petitioner's symptoms are evaluated to see if there is an underlying medically determinable physical or mental impairment(s) that could reasonably be expected to produce Petitioner's pain or other symptoms. This must be shown by medically acceptable clinical and laboratory diagnostic techniques. Once an underlying physical or mental impairment(s) has been shown, the Administrative Law Judge must evaluate the intensity, persistence, and limiting effects of Petitioner's symptoms to determine the extent to which they limit Petitioner's ability to do basic work activities. For this purpose, whenever statements about the intensity, persistence, or functionally limiting effects of pain or other symptoms are not substantiated by objective medical evidence, a finding on the credibility of the statements based on a consideration of the entire case record must be made.

In the present case, Petitioner alleges disability due to a myriad of medical and emotional problems. Specifically, Petitioner contends that she is disabled due to chronic pain, fibromyalgia, back pain, post-traumatic stress disorder (PTSD), major depressive disorder, anxiety disorder, panic disorder, psychosis (disassociation), broken legs, left rotator cuff tear, broken clavicle, stomach ulcers, dizzy spells, and decreased oxygen. While some older medical records were submitted, and have been reviewed, the focus of this analysis will be on the more recent medical evidence. As previously noted, Petitioner bears the burden to present sufficient objective medical evidence to substantiate the alleged disabling impairments.

As summarized in the above Findings of Fact, Petitioner has presented medical evidence establishing that she does have some limitations on the ability to perform basic work activities. The medical evidence has established that the Petitioner has an impairment, or a combination thereof, that has more than a *de minimis* effect on her basic work activities. The analysis proceeds to Step 2.

With regard to Petitioner's alleged disability regarding the above-listed mental, emotional or psychological impairments, the ALJ finds that the objective medical evidence in this matter reveals that she has a mental and/or emotional impairment that can fairly be characterized as "severe" for purposes of the Step 2 analysis. This evidence shows that Petitioner has a medically determinable mental impairment based on documented signs, symptoms, and laboratory findings. As previously noted, Petitioner bears the burden to present sufficient objective medical evidence to substantiate the alleged disabling impairment(s). As summarized in the above Findings of Fact, Petitioner has presented medical evidence establishing that she does have some limitations on the ability to perform basic work activities. The medical evidence has established that the Petitioner has an impairment, or combination thereof, that has

more than a *de minimis* effect on the Petitioner's basic work activities. In addition, Petitioner has a medically determinable impairment that is "severe" or a combination of impairments that are "severe." Petitioner's impairments significantly limit her ability to perform basic work activities.

As indicated above, Petitioner has presented medical evidence that demonstrates she has some physical and mental limitations on her ability to perform basic work activities. The medical evidence has established that Petitioner has an impairment, or combination of impairments, that has more than a *de minimus* effect on her basic work activities. Further, the impairments have lasted continuously for 12 (twelve) months; therefore, Petitioner is not disqualified from receiving SDA benefits at Step 2.

In the third step of the sequential analysis of a disability claim, the trier of fact must determine if Petitioner's impairment, or combination of impairments, is listed in Appendix 1 of Subpart P of 20 CFR, Part 404. The following listings were considered in light of the objective evidence: 1.00 (Musculoskeletal System), 4.00 (Cardiovascular System), 12.04 (Affective Disorder), and 12.06 (Anxiety-Related Disorders). However, the medical evidence was not sufficient to meet the intent and severity requirements of any listing, or its equivalent. Based on the objective medical evidence, Petitioner's conditions do not meet, or medically equal, the criteria of a listing. Accordingly, the Petitioner cannot be found disabled, or not disabled, at Step 3; therefore, the Petitioner's eligibility is considered under Step 4. 20 CFR 416.905(a).

Before Step 4, the Administrative Law Judge must determine Petitioner's residual functional capacity to perform the requirements of her past relevant work. Petitioner's past relevant work was as an office manager, but she also worked as a family counselor. Working in this capacity, as described by Petitioner at hearing, would be considered sedentary to light work.

Petitioner's testimony regarding her physical limitations is not fully supported by the medical evidence and found not credible. After review of the entire record, the Administrative Law Judge finds that Petitioner maintains the residual functional capacity to perform sedentary work as defined by 20 CFR 416.967(b) on a sustained basis. In light of the entire record and Petitioner's residual functional capacity (see above), the Administrative Law Judge finds that Petitioner is able to perform her past relevant work. Accordingly, Petitioner is not disabled at Step 4.

At Step 5, an assessment of Petitioner's residual functional capacity and age, education, and work experience is considered to determine whether an adjustment to other work can be made. 20 CFR 416.920(4)(v). Disability is found if an individual is unable to adjust to other work. *Id.* At this point in the analysis, the burden shifts from the Petitioner to the Department to present proof that the Petitioner has the residual capacity to substantial gainful employment. 20 CFR 416.960(2); *Richardson v Sec of Health and Human Services*, 735 F2d 962, 964 (CA 6, 1984). While a vocational expert is not required, a finding supported by substantial evidence that the individual has the

vocational qualifications to perform specific jobs is needed to meet the burden. *O'Banner v Sec of Health and Human Services*, 587 F2d 321, 323 (CA 6, 1978). Medical-Vocational guidelines found at 20 CFR Subpart P, Appendix II, may be used to satisfy the burden of proving that the individual can perform specific jobs in the national economy. *Heckler v Campbell*, 461 US 458, 467 (1983); *Kirk v Secretary*, 667 F2d 524, 529 (CA 6, 1981) *cert den* 461 US 957 (1983).

The medical vocational guidelines can be found in 20 CFR, Subpart P, Appendix 2, Section 200.00. When the facts coincide with a particular guideline, the guideline directs a conclusion as to disability. 20 CFR 416.969. Based upon the Medical-Vocational guidelines, Petitioner (age 53) is considered a person closely approaching advanced age, with a post-high school education (advanced post-graduate or professional degree), a skilled work history (office manager and counselor) that is not transferrable to other jobs and is capable of sedentary work, is not considered disabled pursuant to Vocational Rule 201.16.

This Administrative Law Judge finds that Petitioner has not satisfied the burden of proof to show by competent, material, and substantial evidence that she has an impairment or combination of impairments which would significantly limit the physical or mental ability to do basic work activities. 20 CFR 416.920(c). The evidence shows that Petitioner's symptoms can be managed to the point where substantial gainful activity can be achieved. Although Petitioner has cited medical problems, there is no objective medical evidence to substantiate Petitioner's assertion that her alleged impairments are severe enough to reach the criteria and definition of disability.

Accordingly, this Administrative Law Judge concludes that Petitioner is not disabled for purposes of the MA program.

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (DHS or department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

With regard to Petitioner's request for disability under the State Disability Assistance (SDA) program, it should be noted that the Department's Bridges Eligibility Manual (BEM) contains policy statements and instructions for caseworkers regarding the SDA program. In order to receive SDA, "a person must be disabled, caring for a disabled person or age 65 or older." BEM, 261 (7-1-2015), p 1.

A person is disabled for SDA purposes if he or she: (1) receives other specified disability-related benefits or services¹; or (2) resides in a qualified Special Living Arrangement facility; or (3) is certified as unable to work due to mental or physical disability for at least 90 days from the onset of the disability; or (4) is diagnosed as having Acquired Immunodeficiency Syndrome (AIDS). BEM 261, pp 1-2.

As indicated above, Petitioner does not meet the definition of disabled under the MA program and the evidence of record does not show that Petitioner is unable to work for a period exceeding 90 (ninety) days. Petitioner is not disabled for purposes of the SDA program.

Therefore, the Department has established by the necessary competent, material, and substantial evidence on the record that it acted in compliance with Department policy when it determined that Petitioner is not eligible to receive SDA benefits.

DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that the Department has appropriately established on the record that it acted in compliance with Department policy when it denied Petitioner's application for SDA benefits.

Accordingly, the Department's decision is **AFFIRMED**.

IT IS SO ORDERED.

CAP/mc



C. Adam Purnell
Administrative Law Judge
for Nick Lyon, Director
Department of Health and Human Services

¹Retirement, Survivors and Disability Insurance (RSDI) due to disability/blindness, Supplemental Security Income (SSI) due to disability/blindness, Medicaid as blind/disabled based on a disability examiner or MRT determination or hearing decision, or Michigan Rehabilitation Services.

NOTICE OF APPEAL: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings
Reconsideration/Rehearing Request
P.O. Box 30639
Lansing, Michigan 48909-8139

DHHS

[REDACTED]

Petitioner

[REDACTED]