RICK SNYDER GOVERNOR

# STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM Christopher Seppanen Executive Director

SHELLY EDGERTON



Date Mailed: October 3, 2016 MAHS Docket No.: 16-010340

Agency No.:
Petitioner:

#### **ADMINISTRATIVE LAW JUDGE: Aaron McClintic**

#### **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 42 CFR 431.200 to 431.250; and 45 CFR 205.10. After due notice, a telephone hearing was held on September 7, 2016, from Lansing, Michigan. The Petitioner was represented by herself. The Department of Health and Human Services (Department) was represented by Eligibility Specialist.

## **ISSUE**

Whether the Department properly determined that Petitioner was not disabled for purposes of the State Disability Assistance (SDA) benefit program?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Claimant applied for SDA on March 28, 2016.
- 2. The Medical Review Team denied the application on June 30, 2016.
- 3. Claimant filed a request for hearing on July 22, 2016, regarding the SDA denial.
- 4. A telephone hearing was held on September 7, 2016.
- 5. Claimant is 5' 4" tall and weighs 150 pounds.
- 6. Claimant is 48 years of age.

- 7. Claimant's impairments have been medically diagnosed as schizoaffective disorder, depression, asthma, COPD and migraine headaches.
- 8. Claimant has the following symptoms: shortness of breath, auditory hallucinations, crying spells, pain, fatigue and vision problems.
- 9. Claimant completed high school.
- 10. Claimant is able to read, write, and perform basic math skills.
- 11. Claimant is not working. Claimant last worked in 1995 as a cashier. Claimant previously worked as a factory worker.
- 12. Claimant lives alone.
- 13. Claimant testified that she cannot perform some household chores.
- 14. Claimant takes the following prescribed medications:
  - a. Celexa
  - b. Seroquel
  - c. Lopid
- 15. Claimant testified to the following physical limitations:

i. Sitting: 5-10 minutes

ii. Standing: 5-10 minutes

iii. Walking: 100 feet

iv. Bend/stoop: difficulty

v. Lifting: 5-10 lbs.

vi. Grip/grasp: no limitations

- 16. In a psychiatric assessment dated March 1, 2012, Claimant was found to have a GAF score of with diagnosis of schizoaffective disorder and posttraumatic stress disorder. (Dept. Ex. 1, p.165)
- 17. Petitioner previously received SDA.
- 18. In a consultative psychological examination report dated consulting psychologist stated the following: "Given her current presentation, I do not see her symptoms as so severe as to necessarily preclude her from all forms of employment, but she might struggle with full-time competitive employment and her ability to sustain that over time." (Dept. Ex.1, pp. 12-17)
- 19. Petitioner credibly testified that she has been hospitalized 3 times related to mental health problems.

## **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), and Department of Health and Human Services Reference Tables Manual (RFT).

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, was established by 2004 PA 344. The Department administers the SDA program pursuant to 42 CFR 435, MCL 400.10 *et seq.* and Mich Admin Code, Rules 400.3151 – 400.3180. A person is considered disabled for SDA purposes if the person has a physical or mental impariment which meets federal Supplemental Security Income (SSI) disability standards for at least ninety days. Receipt of SSI benefits based on disability or blindness, or the receipt of MA benefits based on disability or blindness, automatically qualifies an individual as disabled for purposes of the SDA program.

Pursuant to Federal Rule 42 CFR 435.540, the Department uses the Federal Supplemental Security Income (SSI) policy in determining eligibility for disability under the MA-P program. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical, or mental, impairment which can be expected to result in death, or which has lasted, or can be expected to last, for a continuous period of not less than 12 months.... 20 CFR 416.905.

Federal regulations require that the Department use the same operative definition for "disabled" as used for Supplemental Security Income (SSI) under Title XVI of the Social Security Act. 42 CFR 435.540(a).

# "Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical, or mental, impairment which can be expected to result in death, or which has lasted, or can be expected to last, for a continuous period of not less than 12 months ... 20 CFR 416.905.

In determining whether an individual is disabled, 20 CFR 416.920 requires the trier of fact to follow a sequential evaluation process by which current work activity, the severity of the impairment(s), residual functional capacity, and vocational factors (i.e., age, education, and work experience) are assessed in that order. When a determination that an individual is, or is not, disabled can be made at any step in the sequential evaluation, evaluation under a subsequent step is not necessary.

First, the trier of fact must determine if the individual is working and if the work is substantial gainful activity. 20 CFR 416.920(b). In this case, the Claimant is not working. Therefore, the Claimant is not disqualified a this step in the evaluation.

The second step to be determined in considering whether the Claimant is considered disabled is the severity of the impairment. In order to qualify the impairment must be considered severe, which is defined as an impairment which significantly limits an individual's physical or mental ability to perform basic work activities. Examples of these include:

- 1. Physical functions such as walking, standing, sitting, lifting, pushing, reaching, carrying, or handling;
- 2. Capacities for seeing, hearing, and speaking;
- 3. Understanding, carrying out, and remembering, simple instructions;
- 4. Use of judgment;
- 5. Responding appropriately to supervision, co-workers, and usual work situations; and
- 6. Dealing with changes in a routine work setting. 20 CFR 416.921(b).

In this case, the Claimant's medical evidence of record supports a finding that Claimant has significant physical and mental limitations upon Claimant's ability to perform basic work activities such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling. Medical evidence has clearly established that the Claimant has an impairment (or combination of impairments) that has more than a minimal effect on the Claimant's work activities. See Social Security Rulings: 85-28, 88-13, and 82-63.

In this case, this Administrative Law Judge finds that Claimant may be considered presently disabled at the third step. Claimant meets listing 12.03 or its equivalent. This Administrative Law Judge will not continue through the remaining steps of the assessment. Claimant's testimony and the medical documentation support the finding that Claimant meets the requirements of the listing. Claimant has other significant health problems that were not fully addressed in this decision because Claimant is found to meet a listing for a different impairment.

Therefore, Claimant is found to be disabled.

#### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that Claimant is medically disabled as of March 2016.

Accordingly, the Department's decision is hereby **REVERSED** and the Department is ORDERED to:

- 1. Initiate a review of the application for SDA dated March 28, 2016, if not done previously, to determine Claimant's non-medical eligibility.
- 2. The Department shall inform Claimant of the determination in writing. A review of this case shall be set for October 2017.

AM/las

**Aaron McClintic** 

Administrative Law Judge for Nick Lyon, Director

Department of Health and Human Services

**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139 Petitioner