RICK SNYDER GOVERNOR STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS MICHIGAN ADMINISTRATIVE HEARING SYSTEM Christopher Seppanen Executive Director

MIKE ZIMMER DIRECTOR



Date Mailed: March 24, 2016 MAHS Docket No.: 16-001950 Agency No.: Petitioner:

### ADMINISTRATIVE LAW JUDGE: Kevin Scully

### **HEARING DECISION**

Following Petitioner's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10. After due notice, telephone hearing was held on March 23, 2016, from Lansing, Michigan. Participants on behalf of Petitioner included (Hearing Facilitator) represented the Department of Health and Human Services (Department).

### <u>ISSUE</u>

Did the Department of Health and Human Services (Department) properly close the Petitioner's Food Assistance Program (FAP) benefits?

### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Petitioner was an ongoing Food Assistance Program (FAP) recipient.
- 2. On December 1, 2015, the Department sent the Petitioner a Semi-Annual Contact Report (DHS-1046) with a due date of January 1, 2016.
- 3. On January 10, 2016, the Department sent the Petitioner a Notice of Potential Food Assistance (FAP) Closure (DHS-1046-A).
- 4. The Petitioner's Food Assistance Program (FAP) benefits closed effective January 31, 2016.

5. On February 12, 2016, the Department received the Petitioner's request for a hearing protesting the closure of her Food Assistance Program (FAP) benefits.

## CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food and Nutrition Act of 2008, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Department of Human Services) administers FAP pursuant to MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3001-.3011.

Clients must cooperate with the local office in determining initial and ongoing eligibility and this includes the completion of necessary forms. Department of Human Services Bridges Assistance Manual (BAM) 105 (July 1, 2015), p 8.

Verification means documentation or other evidence to establish the accuracy of the client's verbal or written statements. Verification is usually required at application/redetermination and for a reported change affecting eligibility or benefit level when it is required by policy, required as a local office option, or information regarding an eligibility factor is unclear, inconsistent, incomplete, or contradictory. The Department uses documents, collateral contacts, or home calls to verify information. A collateral contact is a direct contact with a person, organization, or agency to verify information from the client. When documentation is not available, or clarification is needed, collateral contact may be necessary. Department of Human Services Bridges Assistance Manual (BAM) 130 (January 1, 2016), pp 1-9.

If the Department does not receive a completed Semi-Annual Contact Report (DHS-1046) by the 10th day of the sixth month the Department will generate a DHS-1046A, Potential Food Assistance (FAP) Closure, to the client. This reminder notice explains that the client must return the DHS-1046 and all required verifications by the last day of the month, or the case will close. If the client fails to return a complete DHS-1046 by the last day of the sixth month, the Department will automatically close the case. If the client reapplies, the Department will treat it as a new application and prorate the benefits. Department of Health and Human Services Bridges Administrative Manual (BAM) 210 (January 1, 2016), p 12.

The Petitioner was an ongoing FAP recipient when the Department initiated a scheduled review of her eligibility to receive continuing benefits by sending her a Semi-Annual Contact Report (DHS-1046) with a due date of January 1, 2016. When the

Department did not receive this form back, the Petitioner's FAP benefits automatically closed on January 31, 2016.

The Petitioner argued that she was willing to provide the Department with the information necessary to receive continuing benefits but that she did not receive the Semi-Annual Contact Report form.

While a presumption arises that a letter with a proper address and postage will, when placed in the mail be delivered by the postal service, this presumption can be rebutted with evidence that the letter was not received. If such evidence is presented, as it was here, then a question of fact arises regarding whether the letter was received. [Citations omitted.] Goodyear Tire & Rubber Co v Roseville, 468 Mich 947; 664 NW2d 751 (2003).

The Department presented substantial evidence that it mailed the Semi-Annual Contact Report to the Petitioner's correct mailing address of record. The Petitioner argued that she had reported a change to her mailing address by telephone call sometime in November or December of 2015, but had no way of verifying that she provided the Department with her new mailing address.

This Administrative Law Judge finds that the Petitioner presented insufficient evidence to establish that she had reported her change of address in a timely manner and therefore failed to rebut the presumption that the Semi-Annual Contact Report was received.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it closed the Petitioner's Food Assistance Program (FAP) benefits for failure to provide the Department with information necessary to determine her eligibility to receive benefits.

# DECISION AND ORDER

Accordingly, the Department's decision is **AFFIRMED**.

**Kevin Scully** Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

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**NOTICE OF APPEAL**: A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

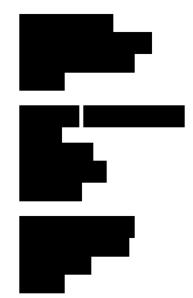
A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

DHHS



Petitioner