STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HEALTH AND HUMAN SERVICES

IN THE MATTER OF:



MAHS Reg. No.: Issue No.: Agency Case No.: Hearing Date: County:

15-021763 ESO January 25, 2016 DHHS SPECIAL PROCESSING OFFICE

ADMINISTRATIVE LAW JUDGE: Eric Feldman

HEARING DECISION

Pursuant to a September 8, 2014 federal lawsuit, the Department of Health and Human Services (Department) issued notices to Medicaid applicants who were potentially denied full Medicaid coverage based on immigration status between January 2014 and May 2015. The notice included information about how to request a hearing. Petitioner filed a request for a hearing and accordingly this matter is before the undersigned Administrative Law Judge pursuant to Michigan Administrative Hearing Rules (R 792.10101 – R 792.11903) and the Administrative Procedures Act, 1969 PA 306, as amended, MCL 24.201 *et seq.*

After due notice, a four-way telephone hearing was held on January 25, 2016, from Detroit, Michigan. The Petitioner was represented by (Petitioner). The Department was represented by served as translator during the hearing.

ISSUE

Did the Department properly determine Petitioner's immigration status or citizenship when determining Medicaid (MA) eligibility?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On Petitioner applied for MA benefits. See Exhibit A, pp. 4-18.
- In the application, Petitioner indicated that she was not a United States citizen nor did she answer the question if she had eligible immigration status. See Exhibit A, p. 6.

- 3. Beginning **Methods**, Petitioner received Emergency Services Only (ESO) MA coverage. See Exhibit A, pp. 19-21 (Medicaid Eligibility).
- 4. On **Example 1**, the Department sent Petitioner a Health Care Coverage Determination Notice (determination notice) notifying her that she is only eligible for ESO coverage effective February of 2015 and **Example 1**5, ongoing. See Exhibit A, p. 22. Petitioner's Medicaid Eligibility document indicated that she received ESO coverage for March 2015, even though it was not addressed in the determination notice. See Exhibit A, p. 19.
- 5. On Petitioner requested a hearing. See Exhibit A, p. 2.

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), Department of Health and Human Services Modified Adjusted Gross Income (MAGI) Related Eligibility Manual (MREM), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

As a preliminary matter, Petitioner indicated that she never received the hearing packet. However, the Petitioner acknowledged that the hearing could still proceed even though she did not receive the hearing packet. See BAM 600 (April 2015 and October 2015), pp. 22-23.

In this case, Petitioner requested a hearing disputing the MA benefits. See Exhibit A, p. 2. It should also be noted that the undersigned's jurisdiction is only to review whether the Department denied Petitioner's full MA coverage between January 2014 to May 2015, in accordance with federal and state laws and policies.

To be eligible for full coverage MA, a person must be a U.S. citizen or an alien admitted to the U.S. under a specific immigration status. BEM 225 (January 2014; July 2014; October 2014; and October 2015), p. 2. An individual who is a permanent resident alien with a class code on the permanent residency card other than RE, AM or AS is eligible only for ESO MA coverage for the first five years in the U.S. unless the alien is a qualified military alien or the spouse or dependent child of a qualified military alien. BEM 225, pp. 7-8, 30; MREM, § 3.6. A qualified military alien is a qualified alien on

active duty in, or veteran honorably discharged from, the U.S. Armed Forces. BEM 225, p. 5; MREM, § 3.6. A person who does not meet an acceptable alien status, including undocumented aliens and non-immigrants who have stayed beyond the period authorized by the U.S. Citizenship and Immigration Services, are eligible only for ESO MA coverage. BEM 225, p. 9. The alien status of each non-citizen must be verified to be eligible for full MA coverage. BEM 225, p. 2.

In this case, on **Sector 1**, Petitioner applied for MA benefits. See Exhibit A, pp. 4-18. The Department testified that Petitioner was not eligible for full MA coverage from March 2015 to December 2015 because she did not attest to being a U.S. citizen or attest to having eligible immigration status on her application. See Exhibit A, pp. 1 and 6; and see BAM 130 (January 2014; April 2014; July 2014; October 2014; and July 2015), p. 4 (When an applicant for Medicaid claims to be a U.S. citizen or to have qualified immigrant status, and all other eligibility factors are met, certify benefits. Once the case has been open and coverage entered in Bridges, verification of citizenship must be completed). In fact, the Department presented Petitioner's Medicaid Eligibility document, which showed that she has received only ESO coverage from January 2014 to May 2015 (jurisdiction timeframe in which the undersigned is reviewing). See Exhibit A, pp. 19-21.

In response, Petitioner indicated that the application was filled incorrectly, but did not dispute the Department's action that she is only eligible for ESO coverage. It should be noted that the evidence record did not contain Petitioner's permanent resident card, nor could Petitioner obtain her card during the hearing.

Nevertheless, despite Petitioner's indication that the application was filled incorrectly, the issue before the undersigned is whether the Department properly determined Petitioner's immigration status or citizenship when determining MA eligibility.

Based on the foregoing information and evidence, along with both parties' testimony, the Department properly determined Petitioner's immigration status when determining MA eligibility. Even though Petitioner indicated that the application was filled incorrectly, she did not dispute that she is only eligible for ESO coverage. The Department presented evidence that Petitioner received ESO from January 2014 to May 2015, which was the time period in review. See Exhibit A, pp. 19-21 (Medicaid Eligibility). As such, the Department properly determined that Petitioner was not eligible for full-coverage MA.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did properly determine Petitioner's immigration status or citizenship when determining MA eligibility.

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DECISION AND ORDER

Accordingly, the Department's determination about MA eligibility based on immigration status is **AFFIRMED**.

Eric Feldman Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

Date Signed: 1/25/2016

Date Mailed: 1/25/2016

EF / hw

NOTICE OF APPEAL: A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date.

CC: