



RICK SNYDER  
GOVERNOR

STATE OF MICHIGAN  
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
Christopher Seppanen  
Executive Director

MIKE ZIMMER  
DIRECTOR

[REDACTED]

Date Mailed: April 21, 2016  
MAHS Docket No.: 15-025503  
Agency No.: [REDACTED]  
Petitioner: [REDACTED]

**ADMINISTRATIVE LAW JUDGE: Christian Gardocki**

**HEARING DECISION**

Pursuant to a September 8, 2014 federal lawsuit, the Michigan Department of Health and Human Services (MDHHS) issued notices to Medicaid applicants and recipients who were potentially denied full Medicaid coverage from January 2014 through May 2015, based on immigration status. The notices included information about how to request a hearing. Petitioner filed a request for a hearing and accordingly this matter is before the undersigned administrative law judge pursuant to Michigan Administrative Hearing Rules (R 792.10101 – R 792.11903) and the Administrative Procedures Act, 1969 PA 306, as amended, MCL 24.201 *et seq.*

After due notice, a 3-way telephone hearing was held on [REDACTED] from Detroit, Michigan. Petitioner appeared and was unrepresented. [REDACTED], Petitioner's daughter, testified on behalf of Petitioner and appeared as a [REDACTED] translator. MDHHS was represented by [REDACTED], specialist.

**ISSUE**

The issue is whether MDHHS properly restricted Petitioner's Medical Assistance (MA) eligibility to emergency-services-only (ESO) due to immigration/citizenship status.

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On an unspecified date, MDHHS issued unrestricted Medicaid to Petitioner, effective April 2014.
2. On an unspecified date, MDHHS issued ESO restricted MA benefits to Petitioner, effective July 2014.

3. On an unspecified date or dates, MDHHS issued unrestricted Medicaid to Petitioner for May 2014, June 2014, and the months from August 2014 through December 2014.
4. During the time in dispute, Petitioner was not eligible as a qualified alien or United States citizen for Medicaid without restriction.
5. On [REDACTED], Petitioner requested a hearing to dispute ESO Medicaid eligibility.

### **CONCLUSIONS OF LAW**

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k. MDHHS policies are contained in the Bridges Administrative Manual (BAM), Bridges Eligibility Manual (BEM), Reference Tables Manual (RFT), Modified Adjusted Gross Income (MAGI) manual, and Related Eligibility Manual (REM).

Petitioner requested a hearing to dispute an ESO restriction to Medicaid eligibility. Petitioner's hearing request did not specify which months were disputed.

MDHHS presented documents titled Medicaid Eligibility (Exhibit 1, pp. 4-6). Medicaid Eligibility documents list a person's Medicaid issuance history. The documents stated Petitioner received "Healthy Michigan Plan" coverage for the months of May 2014, June 2014, and the months from August 2014 through December 2014. Petitioner's coverage was listed as "Emergency Medicaid Services" for the months of July 2014 and all months since January 2015.

It is found MDHHS imposed an ESO restriction against Petitioner in the months of July 2014 and all months since January 2015. It was not disputed that MDHHS imposed the ESO restriction based on Petitioner's immigration status.

Petitioner testimony implied that she is entitled to full Medicaid based on her need. Petitioner testified she has high cholesterol, high blood pressure, and leg problems. MDHHS policy does not factor medical needs in whether ESO Medicaid restrictions are imposed.

Citizenship/alien status is not an eligibility factor for emergency services only (ESO) MA. BEM 225 (October 2014), p. 2. To be eligible for full MA coverage a person must be a U.S. citizen or an alien admitted to the U.S. under a specific immigration status. *Id.* For MA benefits, qualified alien status can also be met for aliens admitted into the U.S. with

a class code on the I-551 other than RE, AM or AS. *Id.*, p. 7. For non-qualified aliens, MA eligibility is limited to emergency services only for the first five years in the United States. *Id.*, p. 8. Any of the following persons are considered to have an acceptable alien status (*Id.* pp. pp. 3-4, 5-9, 11-19, 31-33):

- United States citizens (includes those born in Puerto Rico)
- born in Canada and at least 50% American Indian
- member of American Indian tribe
- qualified military alien, spouse or child of qualified military alien,
- refugee under Section 207
- asylee under Section 208
- Cuban/Haitian entrant
- Amerasian
- victim of trafficking
- permanent resident alien with class code of RE, AS, SI or SQ
- permanent resident alien and has I-151
- deportation withheld (under certain conditions)
- granted conditional entry under 203(a)(7)
- paroled under 212(d)(5) for at least one year (under certain conditions)
- battered aliens, if more than five years in the United States
- permanent resident alien with a class code other than RE, AM or AS, if in the United States for longer than 5 years

MDHHS presented Petitioner's permanent resident card (Exhibit 1, p. 7). The card contained information on which MDHHS relied in restricting Petitioner's Medicaid coverage.

Petitioner arrived to the United States from Bangladesh. Petitioner's native country is not one which grants Petitioner qualified immigration status for unrestricted Medicaid.

Petitioner testified her U.S. entry was granted based on being a sibling to a United States citizen. Petitioner's testimony was consistent with her category code of F41. Petitioner's basis for U.S. entry does not qualify her for full Medicaid.

Petitioner's date of U.S. entry was [REDACTED]. Petitioner's date of U.S. entry would entitle her to Medicaid no earlier than December 2016.

Presumably, MDHHS erroneously processed Petitioner's Medicaid eligibility for those months when Petitioner received full coverage. It is found MDHHS properly restricted Petitioner's Medicaid eligibility to ESO.

### **DECISION AND ORDER**

The administrative law judge, based upon the above findings of fact and conclusions of law, finds that MDHHS properly restricted Petitioner's Medicaid eligibility to ESO for July

2014 and all months since January 2015. The actions taken by MDHHS are **AFFIRMED**.



CG/hw

---

**Christian Gardocki**

Administrative Law Judge

for Nick Lyon, Director

Department of Health and Human Services

**NOTICE OF APPEAL:** A party may appeal this Order in circuit court within 30 days of the receipt date. A copy of the circuit court appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Order if the request is received by MAHS within 30 days of the date the Order was issued. The party requesting a rehearing or reconsideration must provide the specific reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration.

A written request may be mailed or faxed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088; Attention: MAHS Rehearing/Reconsideration Request.

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-8139

**DHHS**

[REDACTED]

**Petitioner**

[REDACTED]