

**STATE OF MICHIGAN
MICHIGAN ADMINISTRATIVE HEARING SYSTEM
ADMINISTRATIVE HEARINGS FOR THE
DEPARTMENT OF HEALTH AND HUMAN SERVICES**

IN THE MATTER OF:

[REDACTED]

MAHS Reg. No.: 15-022927
Issue No.: ESO
Agency Case No.: [REDACTED]
Hearing Date: February 1, 2016
County: DHHS SPECIAL
PROCESSING OFFICE

ADMINISTRATIVE LAW JUDGE: Eric Feldman

HEARING DECISION

Pursuant to a September 8, 2014 federal lawsuit, the Department of Health and Human Services (Department) issued notices to Medicaid applicants who were potentially denied full Medicaid coverage based on immigration status between January 2014 and May 2015. The notice included information about how to request a hearing. Petitioner filed a request for a hearing and accordingly this matter is before the undersigned Administrative Law Judge pursuant to Michigan Administrative Hearing Rules (R 792.10101 – R 792.11903) and the Administrative Procedures Act, 1969 PA 306, as amended, MCL 24.201 *et seq.*

After due notice, a three-way telephone hearing was held on February 1, 2016, from Detroit, Michigan. The Petitioner was represented by [REDACTED] (Petitioner). The Department was represented by [REDACTED], Eligibility Specialist.

ISSUE

Did the Department properly determine Petitioner's immigration status or citizenship when determining Medicaid (MA) eligibility?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On [REDACTED], Petitioner applied for MA benefits. See Exhibit A, pp. 4-10.
2. On the date of MA application, Petitioner was a United States citizen. See Exhibit A, pp. 6 and 13.
3. On [REDACTED] the Department sent Petitioner a Health Care Coverage Determination Notice (determination notice) notifying him that he was eligible for

only Emergency Services Only (ESO) MA coverage effective [REDACTED], ongoing. See Exhibit A, pp. 14-16.

4. The Department indicated that it updated all of the Petitioner's benefit periods that previously had ESO coverage to full MA coverage. See Exhibit A, p. 1 (Hearing Summary).
5. Petitioner's Medicaid Eligibility indicated the following MA coverage: (i) full coverage for March 2015 to January 2016; and (ii) the evidence was unclear if whether Petitioner received full coverage for February 2015. See Exhibit A, pp. 11-12.
6. On [REDACTED], Petitioner requested a hearing. See Exhibit A, p. 2.
7. On [REDACTED], the Department sent Petitioner a determination notice notifying him that he was eligible for full MA coverage from [REDACTED], ongoing. See Exhibit A, pp. 17-19.
8. On [REDACTED], the Michigan Administrative Hearing System (MAHS) sent Petitioner a Notice of Hearing informing Petitioner of a hearing scheduled on [REDACTED].
9. On [REDACTED], MAHS sent Petitioner an Amended Notice of Hearing informing Petitioner of a hearing rescheduled on [REDACTED].

CONCLUSIONS OF LAW

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), Department of Health and Human Services Modified Adjusted Gross Income (MAGI) Related Eligibility Manual (MREM), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

In this case, Petitioner requested a hearing disputing his MA coverage. See Exhibit A, p. 2. It should also be noted that the undersigned's jurisdiction is only to review whether the Department denied Petitioner's full MA coverage between January 2014 to May 2015, in accordance with federal and state laws and policies.

To be eligible for full coverage MA, a person must be a U.S. citizen or an alien admitted to the U.S. under a specific immigration status. BEM 225 (January 2014; July 2014; October 2014; and October 2015), p. 2. An individual who is a permanent resident alien with a class code on the permanent residency card other than RE, AM or AS is eligible only for ESO MA coverage for the first five years in the U.S. unless the alien is a qualified military alien or the spouse or dependent child of a qualified military alien. BEM 225, pp. 7-8, 30; MREM, § 3.6. A qualified military alien is a qualified alien on active duty in, or veteran honorably discharged from, the U.S. Armed Forces. BEM 225, p. 5; MREM, § 3.6. A person who does not meet an acceptable alien status, including undocumented aliens and non-immigrants who have stayed beyond the period authorized by the U.S. Citizenship and Immigration Services, are eligible only for ESO MA coverage. BEM 225, p. 9. The alien status of each non-citizen must be verified to be eligible for full MA coverage. BEM 225, p. 2.

On [REDACTED], Petitioner applied for MA benefits. See Exhibit A, pp. 4-10. On the date of MA application, Petitioner was a United States citizen. See Exhibit A, pp. 6 and 13.

On [REDACTED], the Department sent Petitioner a determination notice notifying him that he was eligible for only ESO MA coverage effective [REDACTED], ongoing. See Exhibit A, pp. 14-16.

However, the Department indicated that it updated all of the Petitioner's benefit periods that previously had ESO coverage to full MA coverage. See Exhibit A, p. 1 (Hearing Summary). Petitioner's Medicaid Eligibility indicated full coverage for March 2015 to January 2016. See Exhibit A, pp. 11-12. But, the evidence was unclear whether Petitioner received full coverage for February 2015. See Exhibit A, pp. 11-12. Specifically, Petitioner's Medicaid Eligibility indicated under one of the sections for the benefit period of February 2015 that Petitioner was an "(A)lien limited to emergency medical coverage." See Exhibit A, p. 12. Thus, the undersigned is uncertain if Petitioner received full MA coverage for February 2015, as he is entitled, due to him being a United States citizen. See Exhibit A, pp. 6 and 13.

It should be noted that on [REDACTED], the Department sent Petitioner a determination notice notifying him that he was eligible for full MA coverage from [REDACTED], ongoing. See Exhibit A, pp. 17-19.

Nevertheless, the issue before the undersigned is whether the Department properly determined Petitioner's immigration status or citizenship when determining MA eligibility.

Based on the foregoing information and evidence, along with both parties' testimony, the Department properly determined Petitioner's immigration status when determining MA eligibility, except for February 2015. Yes, the Department initially approved Petitioner for only ESO coverage. However, the Department updated a majority of the benefit periods that previously had ESO coverage and provided Petitioner with full MA

coverage from March 2015 to January 2016. See Exhibit A, pp. 1 and 11-12. As such, the Department properly determined that Petitioner was eligible for full-coverage MA from March 2015 to January 2016. However, the evidence was unclear whether Petitioner received full-coverage MA for February 2015. See Exhibit A, p. 12. Therefore, the Department will redetermine Petitioner's MA eligibility for February 2015.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that (i) the Department properly determined Petitioner's immigration status or citizenship when determining his MA eligibility from March 2015 to January 2016; and (ii) the Department improperly determined Petitioner's immigration status or citizenship when determining his MA eligibility for February 2015.

DECISION AND ORDER

Accordingly, the Department's determination about MA eligibility based on immigration status is **AFFIRMED IN PART** with respect to Petitioner's eligibility from March 2015 to January 2016 and **REVERSED IN PART** with respect to Petitioner's eligibility February 2015.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

1. Redetermine Petitioner's MA eligibility for February 2015, in accordance with Department policy; and
2. Notify Petitioner in writing of the Department's new MA eligibility determination.



Eric Feldman
Administrative Law Judge
for Nick Lyon, Director
Department of Health and Human Services

Date Signed: **2/2/2016**

Date Mailed: **2/2/2016**

EF / hw

NOTICE OF APPEAL: A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date.

cc:

