

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HEALTH AND HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

MAHS Reg. No.: 15-022718  
Issue No.: ESO  
Agency Case No.: [REDACTED]  
Hearing Date: January 20, 2016  
County: DHHS SPECIAL  
PROCESSING OFFICE

**ADMINISTRATIVE LAW JUDGE: Eric Feldman**

**HEARING DECISION**

Pursuant to a September 8, 2014 federal lawsuit, the Department of Health and Human Services (Department) issued notices to Medicaid applicants who were potentially denied full Medicaid coverage based on immigration status between January 2014 and May 2015. The notice included information about how to request a hearing. Petitioner filed a request for a hearing and accordingly this matter is before the undersigned Administrative Law Judge pursuant to Michigan Administrative Hearing Rules (R 792.10101 – R 792.11903) and the Administrative Procedures Act, 1969 PA 306, as amended, MCL 24.201 *et seq.*

After due notice, a three-way telephone hearing was held on January 20, 2016, from Detroit, Michigan. The Petitioner was represented by [REDACTED] (Petitioner); her husband, [REDACTED]; and her friend/translator, [REDACTED]. The Department was represented by [REDACTED], Eligibility Specialist.

**ISSUE**

Did the Department properly determine Petitioner's immigration status or citizenship when determining Medicaid (MA) eligibility?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On [REDACTED], Petitioner applied for MA benefits. See Exhibit A, pp. 5-34.
2. As a result of the application, Petitioner received Emergency Services Only (ESO) MA coverage from May 2014 to November 2015. See Exhibit A, p. 1 (Hearing Summary).

3. However, Petitioner attested to being a citizen and/or having lawful presence at the time of application. See Exhibit A, p. 8. As such, the Department converted Petitioner's ESO coverage to full-coverage May 2014 to November 2015. See Exhibit A, p. 1 (Hearing Summary) and pp. 43-44 (Benefit Notice dated [REDACTED] [REDACTED] notifying Petitioner of full coverage effective May 2014 to November 2015).
4. Petitioner's Medicaid Eligibility indicated the following coverage: (i) no MA coverage from January 2014 to February 2014; (ii) Plan First! MA coverage from March 2014 to April 2014; (iii) full MA coverage from May 2014 to November 2015; and (iv) beginning [REDACTED], Petitioner's full-coverage MA case was converted to ESO MA coverage. See Exhibit A, pp. 35-37.
5. On [REDACTED] Petitioner requested a hearing. See Exhibit A, p. 2.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), Department of Health and Human Services Modified Adjusted Gross Income (MAGI) Related Eligibility Manual (MREM), and Department of Health and Human Services Emergency Relief Manual (ERM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

In this case, Petitioner requested a hearing disputing the activation of her ESO coverage. See Exhibit A, p. 2. It should also be noted that the undersigned jurisdiction is only to review whether the Department denied Petitioner's full MA coverage between January 2014 to May 2015, in accordance with federal and state laws and policies.

To be eligible for full coverage MA, a person must be a U.S. citizen or an alien admitted to the U.S. under a specific immigration status. BEM 225 (January 2014; July 2014; October 2014; and October 2015), p. 2. An individual who is a permanent resident alien with a class code on the permanent residency card other than RE, AM or AS is eligible only for ESO MA coverage for the first five years in the U.S. unless the alien is a qualified military alien or the spouse or dependent child of a qualified military alien. BEM 225, pp. 7-8, 30; MREM, § 3.6. A qualified military alien is a qualified alien on active duty in, or veteran honorably discharged from, the U.S. Armed Forces. BEM 225, p. 5; MREM, § 3.6. A person who does not meet an acceptable alien status, including undocumented aliens and non-immigrants who have stayed beyond the period

authorized by the U.S. Citizenship and Immigration Services, are eligible only for ESO MA coverage. BEM 225, p. 9. The alien status of each non-citizen must be verified to be eligible for full MA coverage. BEM 225, p. 2.

In this case, the evidence record did contain Petitioner's permanent resident card, which showed that she was a resident since [REDACTED], and a DV2 category. See Exhibit A, p. 45. Petitioner and her spouse also indicated that no one was a qualified military alien, nor did she enter the U.S. based on asylum or refugee status.

The Department presented Petitioner's Medicaid Eligibility form that indicated the following coverage: (i) no MA coverage from January 2014 to February 2014; (ii) Plan First! MA coverage from March 2014 to April 2014; (iii) full MA coverage from May 2014 to November 2015; and (iv) beginning December 1, 2015, Petitioner's full-coverage MA case was converted to ESO MA coverage. See Exhibit A, pp. 35-37.

Based on the foregoing information and evidence, along with both parties' testimony, the Department properly determined Petitioner's immigration status when determining MA eligibility.

First, neither Petitioner nor her spouse disputed the coverage from January 2014 to April 2014.

Second, because Petitioner attested to being a citizen and/or having lawful presence at the time of application dated April 23, 2014, the Department converted Petitioner's ESO MA coverage to full-coverage MA from May 2014 to November 2015. See Exhibit A, p. 1 (Hearing Summary); pp. 43-44 (Benefit Notice dated December 8, 2015 notifying Petitioner of full coverage effective May 2014 to November 2015); and see BAM 130 (January 2014; April 2014; July 2014; October 2014; and July 2015), p. 4 (When an applicant for Medicaid claims to be a U.S. citizen or to have qualified immigrant status, and all other eligibility factors are met, certify benefits. Once the case has been open and coverage entered in Bridges, verification of citizenship must be completed).

Third, beginning [REDACTED], Petitioner's full-coverage MA case was converted to ESO MA coverage. See Exhibit A, pp. 35-37. This was Petitioner and her spouse's main dispute as the Petitioner was in need of medical assistance and the ESO coverage was inadequate to cover her medical treatments. Nevertheless, despite the Department's testimony/evidence that it converted Petitioner from full MA coverage and now to ESO coverage, the issue before the undersigned is whether the Department properly determined Petitioner's immigration status or citizenship when determining MA eligibility. In the present case, Petitioner was not a permanent resident alien for five or more years, she did not enter the U.S. based on asylum or refugee status, she did not have an eligible class code, and there was not a qualified military alien. As such, the Department properly determined that Petitioner was not eligible for full-coverage MA.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department did properly determine Petitioner's immigration status or citizenship when determining MA eligibility.

**DECISION AND ORDER**

Accordingly, the Department's determination about MA eligibility based on immigration status is **AFFIRMED.**



**Eric Feldman**  
Administrative Law Judge  
for Nick Lyon, Director  
Department of Health and Human Services

Date Signed: **1/21/2016**

Date Mailed: **1/21/2016**

EF / hw

**NOTICE OF APPEAL:** A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date.

cc:

