# STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HEALTH AND HUMAN SERVICES

#### IN THE MATTER OF:



MAHS Reg. No.: 15-016225 Issue No.: 7002

Agency Case No.: Hearing Date:

November 04, 2015

County: Kent-District 1

ADMINISTRATIVE LAW JUDGE: C. Adam Purnell

#### **HEARING DECISION**

Following Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10; and Mich Admin Code, R 792.11002. After due notice, a telephone hearing was held on November 4, 2015, from Lansing, Michigan. Claimant personally appeared and provided testimony. (Eligibility Specialist) and (Family Independence Manager) represented the Department of Health and Human Services (Department).

### **ISSUE**

Did the Department properly reduce Claimant's State Supplement SSI Payment (SSP) benefits?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. In July, 2015, Claimant was active for Supplemental Security Income (SSI) with a total monthly payment of \$ and a quarterly State SSI payment of \$ per month). (Exhibit 1, pp. 2, 6-7)
- 2. On July 4, 2015, the Social Security Administration (SSA) mailed Claimant a SSI Notice of Change in Payment which indicated that effective August 1, 2015 his monthly SSI payment would increase from to The notice also provided that Claimant's monthly SSI payment would be reduced to for August, 2015 due to a from an overpayment. (Exhibit 1, p. 2)
- On August 18, 2015, the Department mailed Claimant a Notice of SSI Payment Change (DHS-430) which indicated that his quarterly SSI Payment has been reduced because the SSA notified the Department that he did not receive the

regular first of the month SSI payment to be eligible for a State SSI Payment. The reduced payment is scheduled to be issued on September 15, 2015. (Exhibit 1, pp. 3-4)

4. Claimant requested a hearing to dispute the reduction of his State SSI Payment. (Request for Hearing)

## **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Health and Human Services Bridges Administrative Manual (BAM), Department of Health and Human Services Bridges Eligibility Manual (BEM), Department of Health and Human Services Reference Tables Manual (RFT), and Department of Health and Human Services Emergency Relief Manual (ERM).

The State SSI Payments (SSP) program is established by 20 CFR 416.2001-.2099 and the Social Security Act, 42 USC 1382e. The Department administers the program pursuant to MCL 400.10.

Supplemental Security Income (SSI) is a cash benefit to needy persons who are aged (at least 65), blind or disabled. It is a federal program administered by the Social Security Administration (SSA). States are allowed the option to supplement the federal benefit with state funds. In Michigan SSI benefits include a basic federal benefit and an additional amount paid with state funds. The amount of the state benefit varies by living arrangement. BEM 660 (7-1-2013), p. 1.

The SSA issues the federal benefit to all SSI recipients. BEM 660, p. 1. The SSA also issues the state funded benefit for SSI recipients in the following living arrangements: (1) adult foster care which includes domiciliary care and personal care; (2) home for the aged; or (5) institution including a nursing home. BEM 660, p. 1. Initially, a lump sum check maybe issued for any retroactive benefits. BEM 660, p. 1. Thereafter, the SSA issues SSI benefits monthly, on the first of the month. BEM 660, p. 1.

The Department issues the State SSI Payment (SSP) to SSI recipients in the following living arrangements: (1) independent living; and (2) household of another (living in the household of another person and receiving partial or total support and maintenance in kind from that person.) BEM 660, p. 1. Payments are made for only those months the recipient received a regular monthly federal benefit. BEM 660, p. 1. SSPs are NOT issued for retroactive or supplemental federal benefits. BEM 660, p. 1. SSP benefits are issued quarterly. BEM 660, p. 1. These benefits are paid the last month of each quarter. BEM 660, p. 1. The yearly quarters are: (a) January through March; (b) April through June; (c) July through September; and (d) October through December. BEM 660, pp. 1-2. Payments are processed by case digit ending. See RFS 106 (Reference Schedules Manual). BEM 660, p. 2. SSP warrants are issued to the payee designated by the SSA. BEM 660, p. 2.

The SSA designates the representative payee. BEM 660, p. 2. However, if the SSA does not notify the DHS of a change in payee or the recipient becomes his/her own payee, a change or deletion can be done on Bridges. BEM 660, p. 2.

A Benefit Reduction Notice, DHS-430 (see RFF, Reference Forms & Publications Manual) is sent to each SSI recipient whose current quarterly State SSI Payment is less than the previous quarterly State SSI Payment. BEM 660, p. 3. The recipient is referred to the SSI hot line (1-800-481-4774) for questions concerning the benefit reduction. BEM 660, p. 3.

BEM 660 also governs the procedure when the recipient wants to request a hearing. In that instance, the recipient is referred to the local office Hearings Coordinator. BEM 660, p. 3.

The DHS-430, Notice of State SSI Payment Change, does all of the following: (1) gives recipients timely notice of any proposed benefit reduction; (2) notifies recipients of their hearing rights and the date by which a timely hearing request will preserve benefits at the current level pending the hearing decision; and (3) notifies recipients of the date they will receive their next (reduced) quarterly check. BEM 660, p. 3. According to BEM 660, recipients receiving a DHS-430 will receive their check with the case digit end 9's. BEM 660, p. 3.

When the client requests a hearing (usually a DHS-430) and the Department receives the request, policy provides the department worker do <u>all</u> of the following: (1) log the receipt of the hearing request on Bridges<sup>1</sup>; (2) request an SOLQ; (3) introduce the SSI DATA page as evidence at the hearing to verify the action taken<sup>2</sup>; (4) prepare a Hearing Summary, DHS-3050; (5) represent the agency at the hearing; and (6) if the Hearing Decision reverses the action taken by the department, issue a supplemental payment. BEM 660, pp. 3-4.

The local office has the following responsibilities per BEM 660: (1) respond to all recipient inquiries; (2) process rewrites for undelivered, lost, stolen, not received or destroyed SSP warrants; (3) process hearing requests; see BAM 600; (4) represent the department at the hearing. BEM 660, pp.4-5.

Here, the Department argues that it properly reduced Claimant's quarterly State SSI Payment in accordance with policy based on the SSA's notification that Claimant did not receive a regular first of the month SSI payment. Claimant, on the other hand, contends that the SSA's notification indicated that he received an overpayment and that his SSI payment was only adjusted to reflect withheld payments.

<sup>&</sup>lt;sup>1</sup>A timely hearing request will delete the negative action and issue a warrant equal to the previous quarterly payment. BEM 660, p. 3.

<sup>&</sup>lt;sup>2</sup> BEM 660 provides that the State SSI Payment Unit shall be contacted for assistance if the SOLQ fails to explain the action taken.

Testimony and other evidence must be weighed and considered according to its reasonableness. *Gardiner v Courtright*, 165 Mich 54, 62; 130 NW 322 (1911); *Dep't of Community Health v Risch*, 274 Mich App 365, 372; 733 NW2d 403 (2007). The weight and credibility of this evidence is generally for the fact-finder to determine. *Dep't of Community Health*, 274 Mich App at 372; *People v Terry*, 224 Mich App 447, 452; 569 NW2d 641 (1997). Moreover, it is for the fact-finder to gauge the demeanor and veracity of the witnesses who appear before him, as best he is able. See, e.g., *Caldwell v Fox*, 394 Mich 401, 407; 231 NW2d 46 (1975); *Zeeland Farm Services, Inc v JBL Enterprises, Inc*, 219 Mich App 190, 195; 555 NW2d 733 (1996).

This Administrative Law Judge has carefully considered and weighed the testimony and other evidence in the record. BEM 660, at page 1, clearly provides that, "Payments are made for only those months the recipient received a regular monthly federal benefit." The record shows the Department followed the requirements set forth by BEM 660 when it mailed Claimant the notice that his state SSI payment amount would be reduced. The SOLQ and the documentation from the SSA show that Claimant did not receive a regular monthly SSI payment after June 1, 2015. (See Exhibit 1, p. 7) In addition, the SSA letter to Claimant dated July 4, 2015 also sufficiently shows that Claimant's regular monthly SSI payment had changed regardless whether it was due to an overpayment or otherwise. Therefore, this Administrative Law Judge finds that the material, competent and substantial evidence on the whole record shows that Claimant's State SSI Payments were properly reduced.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it reduced Claimant's State SSI Payments.

# **DECISION AND ORDER**

Accordingly, the Department's decision is **AFFIRMED**.

C. Adam Purnell

Administrative Law Judge for Nick Lyon, Director Department of Health and Human Services

Date Mailed: 11/6/2015

CAP/las

**NOTICE OF APPEAL**: A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date. A copy of the claim or application for appeal must be filed with the Michigan Administrative Hearing System (MAHS).

A party may request a rehearing or reconsideration of this Hearing Decision from MAHS within 30 days of the mailing date of this Hearing Decision, or MAHS <u>MAY</u> order a rehearing or reconsideration on its own motion.

MAHS **MAY** grant a party's Request for Rehearing or Reconsideration when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The party requesting a rehearing or reconsideration must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date this Hearing Decision is mailed.

A written request may be faxed or mailed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

