

STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES

**IN THE MATTER OF:**

[REDACTED]

Reg. No: 20148170  
Issue No: 3006  
Case No: [REDACTED]  
Hearing Date: March 20, 2014  
Genesee County DHS #6

**ADMINISTRATIVE LAW JUDGE:** Suzanne D. Sonneborn

**HEARING DECISION**

Upon a hearing request by the Department of Human Services (Department) to establish an over issuance (OI) of benefits to Respondent, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, 400.43a, and 24.201, *et seq.*, and Mich Admin Code, R 400.941, and in accordance with 7 CFR 273.15 to 273.18, 42 CFR 431.200 to 431.250, 45 CFR 99.1 to 99.33, and 45 CFR 205.10. After due notice, a telephone hearing was held on March 20, 2014 from Lansing, Michigan. Respondent appeared and provided testimony. The Department was represented by [REDACTED] [REDACTED] a recoupment specialist with the Department's Genesee County office.

**ISSUE**

Whether Respondent received an over issuance (OI) of Food Assistance Program (FAP) benefits that the Department is entitled to recoup?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Respondent was a recipient of FAP benefits at all times relevant to this matter. (Department Exhibit 1, pp. 1-21; Department Exhibit 2, pp. 22-24; Department Exhibit 3, pp. 25-29; Department Exhibit 4, p. 30)
2. On October 3, 2013, the Department discovered that Respondent failed to timely and accurately report to the Department her receipt of spousal support, which began on April 9, 2012. (Department Exhibit 5, pp. 31-32; Department Exhibit 6, pp. 33-34; Department Exhibit 7, p. 35; Department Exhibit 8, p. 36)
3. Due to Respondent's error, Respondent received an over issuance of FAP benefits in the amount of \$ [REDACTED] for the time period April 1, 2012 through May 31, 2013. (Department Exhibit 9, pp. 37-39; Department Exhibit 10, pp. 40-122; Department Exhibit 11, pp. 123-124)

4. On October 4, 2013, the Department mailed Respondent a written notice (DHS-4358-A) that she received an over issuance of FAP benefits in the amount of \$ [REDACTED] for the time period March 1, 2012 through June 30, 2013 as a result of client error.<sup>1</sup> (Department Exhibit 12, pp. 125-129)
5. On October 15, 2013, Respondent submitted a hearing request, protesting the Department's determination that she must repay the FAP over-issuance.

### **CONCLUSIONS OF LAW**

Clients have the right to contest a department decision affecting eligibility or benefit levels whenever it is believed that the decision is incorrect. The department will provide an administrative hearing to review the decision and determine the appropriateness of that decision. Department of Human Services Bridges Administrative Manual (BAM) 600 (2011), p. 1. The regulations governing the hearing and appeal process for applicants and recipients of public assistance in Michigan are found in sections 400.901 to 400.951 of the Michigan Administrative Code (Mich Admin Code). An opportunity for a hearing shall be granted to an applicant who requests a hearing because his claim for assistance is denied. Mich Admin Code R 400.903(1).

The Food Assistance Program (FAP) (formerly known as the Food Stamp (FS) program) is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the FAP program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3001-3015. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Bridges Reference Manual (BRM).

The Department determines a client's eligibility for program benefits based on the client's actual income and/or prospective income. Actual income is income that was already received. Prospective income is income not yet received but expected. Prospective budgeting is the best estimate of the client's future income. BEM 505. Moreover, the Department allows shelter expenses when the FAP group has a shelter expense or contributes to a shelter expense. BEM 554. Housing expenses include rent, mortgage, a second mortgage, home equity loan, required condo or maintenance fees, and lot rental or other payments including interest leading to ownership of the shelter occupied by the FAP group. BEM 554.

Generally, a client is responsible for reporting any change in circumstances that may affect eligibility or benefit level, including a change in income amount, within ten days of the change. BAM 105, p 7. With respect to earned income, a client must report any of the following: starting or stopping employment; changing employers; change in rate of pay; and a change in work hours of more than five hours per week that is expected to continue for more than one month. BAM 105, p. 7. Unearned income means all income that is not earned, including but not limited to funds received from the Family

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<sup>1</sup> The Department's representative acknowledged at the hearing that, based on the FAP over issuance budget documentation submitted by the Department in support of its Hearing Summary only established a FAP over issuance in the amount of \$1,936.00 for the time period April 1, 2012 through May 31, 2013.

Independence Program (FIP), State Disability Assistance (SDA), Child Development and Care (CDC), Medicaid (MA), Social Security Benefits (RSDI/SSI), Veterans Administration (VA), Unemployment Compensation Benefits (UCB), Adult Medical Program (AMP), alimony, and child support payments.

An over issuance is the amount of benefits issued to the client group in excess of what they were eligible to receive. BAM 705. The amount of the over issuance is the amount of benefits the group actually received minus the amount the group was eligible to receive. BAM 720. When a client group receives more benefits than they are entitled to receive, the Department must attempt to recoup the over issuance. BAM 700.

Department errors are caused by incorrect actions by the Department. BAM 705. Department error over issuances are not pursued if the estimated over issuance is less than \$250 per program. BAM 705. Client errors occur when the customer gave incorrect or incomplete information to the Department. Client errors are not established if the over issuance is less than \$125 unless the client group is active for the over issuance program, or the over issuance is a result of a quality control audit finding. BAM 700.

In this case, at the March 20, 2014 hearing, the Department's representative, recoupment specialist, David Coburn, provided sufficient testimony and documentary evidence establishing that Respondent failed to timely and accurately report her receipt of spousal support, which began on April 9, 2012, resulting in Respondent's receipt of an over issuance of FAP benefits in the amount of \$1,936.00 for the time period April 1, 2012 through May 31, 2013.

In response to the Department's presentation, Respondent acknowledged her understanding of her obligation to timely and accurately report changes in her household's circumstances and income. Respondent further conceded that she did not report her receipt of spousal support income until May 2013.

Testimony and other evidence must be weighed and considered according to its reasonableness. *Gardiner v Courtright*, 165 Mich 54, 62; 130 NW 322 (1911); *Dep't of Community Health v Risch*, 274 Mich App 365, 372; 733 NW2d 403 (2007). Moreover, the weight and credibility of this evidence is generally for the fact-finder to determine. *Dep't of Community Health*, 274 Mich App at 372; *People v Terry*, 224 Mich App 447, 452; 569 NW2d 641 (1997).

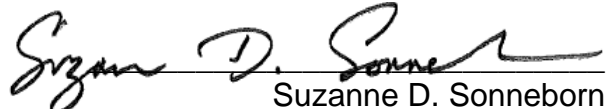
This Administrative Law Judge has carefully considered and weighed the testimony and other evidence in the record and finds that, based on the competent, material, and substantial evidence presented during the March 13, 2014 hearing, the Department properly determined that Respondent received an over issuance of FAP benefits in the amount of \$ [REDACTED] for the time period April 1, 2012 through May 31, 2013.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that the Department properly determined that Respondent received an over issuance of FAP benefits of in the amount of \$ [REDACTED] for the time period April 1,

2012 through May 31, 2013, which the Department is required to recoup. Accordingly, the department's recoupment of Respondent's over issuance of FAP benefits in the amount of \$ [REDACTED] is **UPHELD** and the Department is **ORDERED** to initiate collection procedures in this amount in accordance with Department policy.

It is **SO ORDERED**.

  
Suzanne D. Sonneborn  
Administrative Law Judge  
for Maura D. Corrigan, Director  
Department of Human Services

Date Signed: March 27, 2014

Date Mailed: March 27, 2014

**NOTICE OF APPEAL:** The claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely Request for Rehearing or Reconsideration was made, within 30 days of the receipt date of the Decision and Order of Reconsideration or Rehearing Decision.

Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request (60 days for FAP cases).

A Request for Rehearing or Reconsideration may be granted when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The Department, AHR or the claimant must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date the hearing decision is mailed.

The written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-07322

SDS/hj

20148170/SDS

cc:

