

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

Reg. No.: 14-009030  
Issue No.: 3005  
Case No.: [REDACTED]  
Hearing Date: April 01, 2015  
County: Muskegon

**ADMINISTRATIVE LAW JUDGE:** Vicki Armstrong

**HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

Upon the request for a hearing by the Department of Human Services (Department), this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9, and in accordance with Titles 7, 42 and 45 of the Code of Federal Regulation (CFR), particularly 7 CFR 273.16, and with Mich Admin Code, R 400.3130 and R 400.3178. After due notice, a telephone hearing was held on April 1, 2015, from Lansing, Michigan. The Department was represented by [REDACTED], Regulation Agent of the Office of Inspector General (OIG).

Respondent did not appear at the hearing and it was held in Respondent's absence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3178(5).

**ISSUES**

1. Did Respondent receive an overissuance (OI) of Food Assistance Program (FAP) benefits that the Department is entitled to recoup?
2. Did the Department establish, by clear and convincing evidence, that Respondent committed an Intentional Program Violation (IPV)?
3. Should Respondent be disqualified from receiving benefits for Food Assistance Program (FAP)?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. The Department's OIG filed a hearing request on August 19, 2014, to establish an OI of benefits received by Respondent as a result of Respondent having allegedly committed an IPV.
2. The OIG has requested that Respondent be disqualified from receiving program benefits.

3. Respondent was a recipient of FAP benefits issued by the Department.
4. Respondent signed Assistance Applications (DHS-1171) on October 18, 2010, and December 17, 2012, indicating he was unemployed and acknowledging that he understood his failure to give timely, truthful, complete and accurate information could result in a civil or criminal action or an administrative claim against him. (Dept. Ex A, pp 11-45).
5. Respondent received \$ [REDACTED] in FAP benefits from the State of Michigan during the fraud period of September 1, 2011, through November 30, 2011, and \$ [REDACTED] in FAP benefits during the alleged fraud period of December 1, 2012, to February 28, 2013. If Respondent had properly reported that he was working, Respondent would have been entitled to receive \$0 in FAP benefits. (Dept. Ex A, p 3).
6. Respondent failed to report his employment in a timely manner, resulting in a FAP overissuance of \$ [REDACTED] for the fraud period of September 1, 2011, through November 30, 2011.
7. Respondent was clearly instructed and fully aware of the responsibility to report all changes to the Department within 10 days.
8. Respondent did not have an apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement.
9. This was Respondent's first alleged IPV.
10. A notice of hearing was mailed to Respondent at the last known address and was returned by the US Post Office as undeliverable.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), and Department of Human Services Reference Tables Manual (RFT). Prior to August 1, 2008, Department policies were contained in the Department of Human Services Program Administrative Manuals (PAM), Department of Human Services Program Eligibility Manual (PEM), and Department of Human Services Reference Schedules Manual (RFS).

As an initial matter, the notice of hearing, hearing summary, Intentional Program Violation Repayment Agreement, Investigative Report and documentary evidence were mailed to Respondent at the last known address of: [REDACTED]. The mail was returned by the United States Postal Service as "return to sender, unable to forward."

Department policy indicates that when correspondence to the client is returned as undeliverable only FAP intentional program violation hearings will be pursued. BAM 720, 5/1/2014, p 12.

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food Stamp Act of 1977, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 273. The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10; the Social Welfare Act, MCL 400.1-.119b; and Mich Admin Code, R 400.3001 to .3015.

The Department's OIG requests IPV hearings for the following cases:

- FAP trafficking OIs that are not forwarded to the prosecutor.
- Prosecution of welfare fraud or FAP trafficking is declined by the prosecutor for a reason other than lack of evidence, **and**
  - the total OI amount for the FIP, SDA, CDC, MA and FAP programs is \$500 or more, **or**
  - the total OI amount is less than \$500, **and**
    - the group has a previous IPV, **or**
    - the alleged IPV involves FAP trafficking, **or**
    - the alleged fraud involves concurrent receipt of assistance (see BEM 222), **or**
    - the alleged fraud is committed by a state/government employee. BAM 720, p 12 (10/1/2014).

### **Intentional Program Violation**

Suspected IPV means an OI exists for which all three of the following conditions exist:

- The client intentionally failed to report information **or** intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and
- The client was clearly and correctly instructed regarding his or her reporting responsibilities, and
- The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill reporting responsibilities. BAM 700 (10/1/2014), p 7; BAM 720, p 1.

An IPV is also suspected for a client who is alleged to have trafficked FAP benefits. BAM 720, p 1.

An IPV requires that the Department establish by clear and convincing evidence that the client has intentionally withheld or misrepresented information for the **purpose** of establishing, maintaining, increasing or preventing reduction of program benefits or

eligibility. BAM 720, p 1 (emphasis in original); see also 7 CFR 273(e)(6). Clear and convincing evidence is evidence sufficient to result in a clear and firm belief that the proposition is true. See M Civ JI 8.01.

On April 24, 2013, the Department received verification of employment that showed Respondent worked at [REDACTED] from June 27, 2011, to the present (April 24, 2013). (Dept. Ex A, pp 46-49).

By signing the October 18, 2010, and December 17, 2012, applications, Respondent acknowledged he was aware he could be prosecuted for fraud and be required to repay the amount wrongfully received and that he must report all changes within 10 days of the change. Respondent listed no income on his December 17, 2012, although gainfully employed at the time he completed the application.

### **Disqualification**

A court or hearing decision that finds a client committed an IPV disqualifies that client from receiving program benefits. BAM 720, p 15. A disqualified recipient remains a member of an active group as long as he lives with them, and other eligible group members may continue to receive benefits. BAM 720, p 16.

Clients who commit an IPV are disqualified for a standard disqualification period except when a court orders a different period, or except when the OI relates to MA. BAM 720, p 13. Refusal to repay will not cause denial of current or future MA if the client is otherwise eligible. BAM 710 (7/1/2013), p 2. Clients are disqualified for periods of one year for the first IPV, two years for the second IPV, lifetime disqualification for the third IPV, and ten years for a FAP concurrent receipt of benefits. BAM 720, p 16.

In this case, this is Respondent's first IPV.

### **Overissuance**

When a client group receives more benefits than they are entitled to receive, the Department must attempt to recoup the OI. BAM 700, p 1.

A Bridges FAP Issuance Summary from July, 2011, through June, 2012, showed Respondent received \$ [REDACTED] a month in FAP benefits. (Dept. Ex A, p 57). The summary supports Respondent was paid \$ [REDACTED] from September 1, 2011, through November 30, 2011. Had Respondent properly reported his income he would have been eligible to receive \$0 in FAP benefits. Hence, he received an overissuance of \$ [REDACTED] in FAP benefits for the fraud period.

The Bridges FAP Issuance Summary from July, 2012, through May, 2013, indicates Respondent received \$ [REDACTED] in December, 2012, and \$ [REDACTED] a month for January and February, 2013. This summary does not support the OIG's allegation that Respondent received \$ [REDACTED] from December 1, 2012, to February 28, 2013.

In this case, the Department has shown by clear and convincing evidence that Respondent received an OI of \$ [REDACTED] in FAP benefits. The OI was due to Respondent failing to timely report his employment income during the fraud period of

September 1, 2011, through November 30, 2011. According to BAM 700, the Department may recoup this OI.

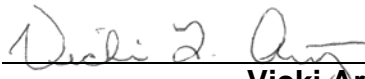
**DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, concludes that:

1. The Department has established by clear and convincing evidence that Respondent committed an IPV.
2. Respondent did receive an OI of FAP benefits in the amount of \$ [REDACTED]
3. The alleged OI of \$ [REDACTED] for the alleged fraud period of December 1, 2012, to February 28, 2013, is dismissed without prejudice.

The Department is ORDERED to initiate recoupment procedures for the amount of \$ [REDACTED] in accordance with Department policy.

It is FURTHER ORDERED that Respondent be disqualified from FAP for a period of 12 months.

  
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**Vicki Armstrong**  
Administrative Law Judge  
for Nick Lyon, Interim Director  
Department of Human Services

Date Signed: **4/2/2015**

Date Mailed: **4/2/2015**

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**NOTICE:** The law provides that within 30 days of receipt of the above Decision and Order, the Respondent may appeal it to the circuit court for the county in which he/she lives.

cc:

