

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

Reg. No.: 14-004289  
Issue No.: 1008  
Case No.: [REDACTED]  
Hearing Date: July 21, 2014  
County: WAYNE-15 (GREYDALE)

**ADMINISTRATIVE LAW JUDGE: ROBERT J. CHAVEZ**

**HEARING DECISION**

Following Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10. After due notice, a telephone hearing was held on July 21, 2014, from Detroit, Michigan. Participants on behalf of Claimant included [REDACTED]. Participants on behalf of the Department of Human Services (Department) included [REDACTED], FIM, [REDACTED], Program Manger-PATH, and [REDACTED], DHS Liason-PATH.

**ISSUE**

Did the Department properly terminate claimant's benefits for noncompliance with the PATH program?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Claimant was an FIP recipient in Wayne County.
2. Claimant was a mandatory PATH participant.
3. Claimant allegedly did not meet participation requirements.
4. Claimant had informed DHS and PATH officials that she had been attending community service activities since February, 2014, and submitted logs to that effect.
5. PATH was informed by claimant's community service coordinators that claimant had not, in fact, been attending community service, and the logs submitted and been falsified with forged signatures.

6. Claimant was found non-participatory by PATH officials.
7. On May 15, 2014, claimant was sent a DHS-2444 which scheduled a triage for May 27, 2014.
8. On May 27, 2014, a triage was held.
9. Claimant did not provide documentary evidence of good cause.
10. Claimant presented with a witness at triage who testified that claimant had attended community service.
11. Further investigation by the Department revealed that the witness presented by the claimant was not, in fact, actually a witness or even the person the claimant alleged that this person was.
12. Several affidavits were submitted by claimant's community service providers testifying that claimant had not been attending community service and had forged their signatures.
13. The Department held that claimant had no good cause for her non-participation with PATH and held that claimant was noncompliant.
14. This was the second incident of noncompliance.
15. Claimant's case was sanctioned and closed for a period of 6 months beginning July 1, 2014.
16. On June 4, 2014, claimant requested a hearing.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), Department of Human Services Reference Tables Manual (RFT), and Department of Human Services Emergency Relief Manual (ERM).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Pub. L. No. 104-193, and 42 USC 601 to 679c. The Department (formerly known as the Family Independence Agency) administers FIP pursuant to 45 CFR 233-260, MCL 400.10, the Social Welfare Act, MCL 400.1-.119b, and Mich Admin Code, R 400.3101 to .3131.

All Family Independence Program (FIP) and Refugee Assistance Program (RAP) eligible adults and 16- and 17-year-olds not in high school full-time must be referred to the Partnership. Accountability. Training. Hope. (PATH) Program or other employment service provider, unless deferred or engaged in activities that meet participation

requirements. These clients must participate in employment and/or self-sufficiency-related activities to increase their employability and to find employment. BEM 230A, p. 1. A cash recipient who refuses, without good cause, to participate in assigned employment and/or self-sufficiency-related activities is subject to penalties. BEM 230A, p. 1. This is commonly called “non-compliance”. BEM 233A defines non-compliance as failing or refusing to, without good cause:

“...Appear and participate with the PATH Program or other employment service provider...” BEM 233A pg. 1.

However, non-participation can be overcome if the client has “good cause”. Good cause is a valid reason for non-participation with employment and/or self-sufficiency-related activities that are based on factors that are beyond the control of the non-participatory person. BEM 233A. A claim of good cause must be verified and documented.

The penalty for noncompliance is FIP closure. For the first occurrence of non-compliance on the FIP case, the client is sanctioned for a period not exceeding 3 months. BEM 233A.

Furthermore, PATH participants cannot be terminated from the PATH program without first scheduling a “triage” meeting with the client to jointly discuss noncompliance and good cause. At these triage meetings, good cause is determined based on the best information available during the triage and prior to the negative action date. Good cause may be verified by information already on file with DHS or MWA. BEM 233A.

If the client establishes good cause within the negative action period, penalties are not imposed. The client is sent back to PATH, if applicable, after resolving transportation, CDC, or other factors which may have contributed to the good cause. BEM 233A.

After reviewing the facts of the case, the undersigned holds that the Department has properly shown that claimant was non-participatory. PATH case notes show that claimant’s job logs had been falsified. The Department submitted several affidavits from the church in question showing that the logs had been falsified and church official’s signatures had been forged.

Claimant’s explanations during the hearing were, to put it succinctly, not credible, and merit no further discussion.

Additionally, the Department appears to have provided a procedurally correct triage; a triage was properly held, claimant was given a chance to provide evidence of good cause, and a determination of good cause was made using the evidence at hand.

Finally, claimant failed to provide the Department proof of good cause, and the claimant did not make any allegations of good cause before the date of negative action; claimant did not make any particular argument of good cause at the hearing. Claimant’s attempts to show good cause at the hearing apparent consisted of having a witness impersonate

a church official, which was found out by the Department upon visiting the church in question. The church official in question filed an affidavit in the matter saying that she had not attended the triage.

Claimant's explanations for this incident during the hearing were also less than credible, and merit no further discussion.

Thus, as there was no proof of good cause, the Department could not have found good cause when it reviewed her case at triage.

Therefore, the Department has met its burden in proving its case. It has shown that claimant was non-participatory with PATH. It showed that claimant did not meet the standards of good cause. It showed that a triage was properly held, and that claimant was given an adequate chance to submit documentation of good cause, which claimant failed to do.

BEM 233A states that the claimant must submit verification and documentation of good cause, and the Administrative Law Judge agrees that proof up to the current point in time has been lacking. Therefore, because claimant has failed to prove that they had good cause, and failed to submit evidence of good cause to the Department before the date of negative action, as well as failed to submit evidence that she was not non-participatory, the Administrative Law Judge holds that the Department was correct to find the claimant in noncompliance, and correct to impose the sanction prescribed.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department

acted in accordance with Department policy when it closed claimant's FIP benefits and gave claimant a 6 month sanction.

### **DECISION AND ORDER**

Accordingly, the Department's decision is

AFFIRMED.



---

**ROBERT J. CHAVEZ**  
Administrative Law Judge  
for Maura Corrigan, Director  
Department of Human Services

Date Signed: August 5, 2014

Date Mailed: August 5, 2014  
RJC/tm

**NOTICE OF APPEAL:** A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date.

A party may request a rehearing or reconsideration of this Hearing Decision from the Michigan Administrative Hearing System (MAHS) within 30 days of the mailing date of this Hearing Decision, or MAHS may order a rehearing or reconsideration on its own motion.

MAHS may grant a party's Request for Rehearing or Reconsideration when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The party requesting a rehearing or reconsideration must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date this Hearing Decision is mailed.

A written request may be faxed or mailed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P.O. Box 30639  
Lansing, Michigan 48909-07322

cc:

