#### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

#### IN THE MATTER OF:



Reg. No.: Issue No.: Case No.: Hearing Date: County:

14-014172

2009

November 26, 2014 VAN BUREN

# ADMINISTRATIVE LAW JUDGE: Susanne Harris

# HEARING DECISION

Following the Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 42 CFR 431.200 to 431.250; and 45 CFR 205.10. After due notice, a telephone hearing was held on November 26, 2014, from Lansing, Michigan. Participants on behalf of the Claimant included and her Authorized Hearing Representative, for and her Authorized Hearing Representative, for the Claimant of Human Services (Department) included Eligibility Specialist, for the Department of Human Services.

# ISSUE

Whether the Department properly determined that the Claimant was not disabled for purposes of the Medical Assistance (MA) and Retro-MA benefit programs?

# FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- 1. On February 20, 2013, the Claimant's AHR applied for MA and Retro MA-P.
- 2. On June 22, 2014, the Medical Review Team denied the Claimant's AHR's request.
- 3. On October 15, 2014, the Claimant's AHR submitted to the Department a request for hearing.
- 4. Born , the Claimant is 33 years old.
- 5. The Claimant completed education through ninth grade and completed her high school equivalency in prison. The Claimant testified that she simply took a test and

guessed most of the answers when she passed her high school equivalency exam. The Claimant doesn't understand what she reads and cannot do basic math.

- 6. The Claimant has employment experience and last worked in 2012 at a grocery store as a cashier and was fired because of problems with her cash drawer. The Claimant has also worked as a buffet server in a restaurant.
- 7. The Claimant's limitations have lasted for 12 months or more.
- 8. The Claimant suffers from Crohn's disease, bursitis, dysthymic disorder, asthma, depression, anxiety, borderline personality disorder, recurrent PTSD, Leukocytosis, arthralgia's and an impingement in her right shoulder for which she receives injections.
- 9. The Claimant has significant limitations on understanding, carrying out, and remembering simple instructions; use of judgment; responding appropriately to supervision, co-workers and usual work situations; and dealing with changes in a routine work setting.
- 10. The Claimant also has physical limitations regarding standing and sitting. Due to her Crohn's disease, the Claimant must use the bathroom frequently and testified that she has to use the bathroom at least 15 times in an eight hour shift.

# CONCLUSIONS OF LAW

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), and Department of Human Services Reference Tables Manual (RFT).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act, 42 USC 1396-1396w-5; 42 USC 1315; the Affordable Care Act of 2010, the collective term for the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152; and 42 CFR 430.10-.25. The Department (formerly known as the Family Independence Agency) administers the MA program pursuant to 42 CFR 435, MCL 400.10, and MCL 400.105-.112k.

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, was established by 2004 PA 344. The Department administers the SDA program purusant to 42 CFR 435, MCL 400.10 *et seq.* and Mich Admin Code, Rules 400.3151 – 400.3180. A person is considered disabled for SDA purposes if the person has a physical or mental impariment which meets federal Supplemental Security Income (SSI) disability standards for at least ninety days. Receipt of SSI benefits based on disability or blindness, or the receipt of MA benefits based on disability or blindness, automatically qualifies an individual as disabled for purposes of the SDA program.

The Department conforms to State statute in administering the SDA program.

2000 PA 294, Sec. 604, of the statute states:

Sec. 604. (1) The department shall operate a state disability assistance program. Except as provided in subsection (3), persons eligible for this program shall include needy citizens of the United States or aliens exempted from the supplemental security income citizenship requirement who are at least 18 years of age or emancipated minors meeting 1 or more of the following requirements:

- (a) A recipient of supplemental security income, social security, or medical assistance due to disability or 65 years of age or older.
- (b) A person with a physical or mental impairment which meets federal supplemental security income disability standards, except that the minimum duration of the disability shall be 90 days. Substance abuse alone is not defined as a basis for eligibility.

Pursuant to Federal Rule 42 CFR 435.540, the Department uses the Federal Supplemental Security Income (SSI) policy in determining eligibility for disability under MA-P. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

A set order is used to determine disability. Current work activity, severity of impairments, residual functional capacity, past work, age, or education and work experience are reviewed. If there is a finding that an individual is disabled or not disabled at any point in the review, there will be no further evaluation. 20 CFR 416.920.

Medical evidence may contain medical opinions. Medical opinions are statements from physicians and psychologists or other acceptable medical sources that reflect judgments about the nature and severity of the impairment(s), including symptoms, diagnosis and prognosis, what an individual can do despite impairment(s), and the physical or mental restrictions. 20 CFR 416.927(a)(2).

The Administrative Law Judge is responsible for making the determination or decision about whether the statutory definition of disability is met. The Administrative Law Judge reviews all medical findings and other evidence that support a medical source's statement of disability. 20 CFR 416.927(e).

For mental disorders, severity is assessed in terms of the functional limitations imposed by the impairment. Functional limitations are assessed using the criteria in paragraph (B) of the listings for mental disorders (descriptions of restrictions of activities of daily living, social functioning; concentration, persistence or pace; and ability to tolerate increased mental demands associated with competitive work). 20 CFR, Part 404, Subpart P, Appendix 1, 12.00(C).

In this case, the Claimant suffers from Crohn's disease, bursitis, dysthymic disorder, asthma, depression, anxiety, borderline personality disorder, recurrent PTSD, Leukocytosis, arthralgia and an impingement in her right shoulder for which she receives injections. The Claimant identifies her Crohn's disease as one of her more disabling conditions. On March 19, 2014, the Claimant was evaluated by a DHS licensed psychologist and was diagnosed as having PTSD and major depressive disorder, recurrent, severe without psychosis. She was also diagnosed as having borderline intellectual functioning as it was determined that she had a full scale IQ score of 70. The Claimant's progress notes from her counseling sessions are also contained in the objective psychiatric evidence. The Claimant has two reported GAF scores. In March 2013 she scored 39 and in December 2013 she scored 36. These scores are indicative of major impairment in several areas, such as work or school, family relations, judgment, thinking or mood.

Furthermore, the Claimant also has physical limitations which interfere with her ability to complete a normal workday and workweek without an unusual amount of breaks and rest periods. The Claimant credibly testified that she cannot complete an eight hour shift without going to the bathroom at least 15 times. During the hearing, the hearing had to be briefly adjourned twice so the Claimant could go to the bathroom. The Claimant has diarrhea multiple times a day and often has accompanying frequent vomiting. The Claimant has a physical limitation with sitting due to her diarrhea because it causes abscesses near her rectum which in turn makes it very painful for her to sit.

In this case, this Administrative Law Judge finds that the Claimant may be considered presently disabled at the third step. The Claimant appears to meet listing 12.05(c) or its equivalent. This Administrative Law Judge will not continue through the remaining steps of the assessment. The Claimant's testimony and the objective, psychiatric documentation support the finding that the Claimant meets the requirements of a listing.

Therefore, the Claimant is found to be disabled.

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#### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that the Claimant is medically disabled as of November, 2012.

Accordingly, the Department's decision is hereby **REVERSED** and the Department is ORDERED to initiate a review of the application dated February 20, 2013, if not done previously, to determine the Claimant's non-medical eligibility. The Department shall inform the Claimant of the determination in writing. A review of this case shall be set for February 2016.

Susanne E Hanis

Susanne Harris Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: 12/2/2014

Date Mailed: 12/2/2014

SEH/hj

**NOTICE OF APPEAL:** A party may appeal this Hearing Decision in the circuit court in the county in which he/she resides, or the circuit court in Ingham County, within 30 days of the receipt date.

A party may request a rehearing or reconsideration of this Hearing Decision from the Michigan Administrative Hearing System (MAHS) within 30 days of the mailing date of this Hearing Decision, or MAHS may order a rehearing or reconsideration on its own motion.

MAHS may grant a party's Request for Rehearing or Reconsideration when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The party requesting a rehearing or reconsideration must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date this Hearing Decision is mailed.

A written request may be faxed or mailed to MAHS. If submitted by fax, the written request must be faxed to (517) 335-6088 and be labeled as follows:

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Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-8139

