# STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

## IN THE MATTER OF:



Reg. No.: 2014-31653

Issue No(s).: 3009

Case No.:

Hearing Date: April 9, 2014 County: SSPC-EAST (98)

**ADMINISTRATIVE LAW JUDGE:** Eric Feldman

# **HEARING DECISION**

Following Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10. After due notice, a three-way telephone hearing was held on April 9, 2014, from Detroit, Michigan. Participants on behalf of Claimant included Claimant. Participants on behalf of the Department of Human Services (Department or DHS) included Assistant Payment Supervisor.

# **ISSUE**

Did the Department properly deny Claimant's Food Assistance Program (FAP) application effective February 24, 2014, ongoing, due to a criminal justice disqualification?

## FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On February 24, 2014, Claimant applied online for FAP benefits.
- 2. On March 3, 2014, the Department conducted a telephone interview with the Claimant in which he stated he had no income, no assets, and no drug-related felonies. See Exhibit 1.
- 3. On an unspecified date, the Department reviewed the Offender Tracking Information System (OTIS) and discovered that Claimant had at least two or more drug-related felonies. See Exhibit 1.

- 4. On March 3, 2014, the Department sent Claimant a Notice of Case Action notifying him that his FAP application was denied effective February 24, 2014, ongoing, due to the Claimant being convicted of at least two drug-related felonies since August 22, 1996. See Exhibit 1.
- 5. On March 13, 2014, Claimant filed a hearing request, protesting the FAP denial. See Exhibit 1.

# **CONCLUSIONS OF LAW**

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), Department of Human Services Reference Tables Manual (RFT), and Department of Human Services Emergency Relief Manual (ERM).

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food Stamp Act of 1977, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 271.1 to 285.5. The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10 and Mich Admin Code, R 400.3001 to .3015.

People convicted of certain crimes and probation or parole violators are not eligible for assistance. BEM 203 (July 2013), p. 1. For FAP benefits, a person who is violating a condition of probation or parole imposed under a federal or state law is disqualified. BEM 203, p. 1. The person is disqualified as long as the violation occurs. BEM 203, p. 2.

For FAP cases, an individual convicted of a felony for the use, possession, or distribution of controlled substances two or more times in separate periods will be permanently disqualified if both offenses occurred after August 22, 1996. BEM 203, p. 2.

A disqualified person is one who is ineligible for FAP because the person refuses or fails to cooperate in meeting an eligibility factor. BEM 212 (February 2014), p. 8. Individuals are disqualified for a drug-related felony, 2nd offense. BEM 212, pp. 8-9.

In this case, on February 24, 2014, Claimant applied online for FAP benefits. On March 3, 2014, the Department testified that it conducted a telephone interview with the Claimant in which he stated he had no income, no assets, and no drug-related felonies. See Exhibit 1. On an unspecified date, the Department reviewed the OTIS and discovered that Claimant had at least two or more drug-related felonies. See Exhibit 1. The Department testified that OTIS indicated that Claimant had multiple felony drug convictions. Thus, on March 3, 2014, the Department sent Claimant a Notice of Case Action notifying him that his FAP application was denied effective February 24, 2014, ongoing, due to the Claimant being convicted of at least two drug-related felonies since August 22, 1996. See Exhibit 1.

At the hearing, Claimant did not dispute that he was convicted of a felony for the use, possession, or distribution of controlled substances two or more times in separate periods in which both offenses occurred after August 22, 1996. See BEM 203, p. 2. However, Claimant testified that he previously had FAP benefits and even listed his Bridge Card on the hearing request. See Exhibit 1. Moreover, Claimant testified that when he reviewed the application packet, it stated that if someone completed a drug rehabilitation program that person would be eligible for FAP benefits. Claimant testified that he completed his drug rehabilitation in 2008. As such, Claimant inferred that he should be eligible for FAP benefits.

Claimant's testimony as it related to the drug rehabilitation program appeared to reference the employment-related activities requirements for the FAP program. BEM 230B (October 2013), p. 1. This policy allows clients meeting one the several criteria listed in BEM 230B to be temporarily deferred from employment-related activities. See BEM 230B, pp. 4-6. This included deferring active participants in inpatient or outpatient programs for substance abuse treatment and rehabilitation. BEM 230B, p. 6.

However, the above policy is not applicable in this case. The two or more drug-related felonies policy does not include an exception for FAP benefits when the Claimant has completed a drug rehabilitation program. See BEM 203, p. 2. In the present case, Claimant did not dispute that he was convicted of two or more drug-related felonies that occurred in separate periods after August 22, 1996. See also OTIS report, Exhibit 1. Because the Claimant had two or more drug-related felonies that occurred in separate periods after August 22, 1996, the Department acted in accordance with Department policy when it denied Claimant's FAP application effective February 24, 2014, ongoing. BEM 203, p. 2 and BEM 212, pp. 8-9.

## **DECISION AND ORDER**

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department acted in accordance with Department policy when it properly denied Claimant's FAP application effective February 24, 2014, ongoing.

Accordingly, the Department's FAP decision is AFFIRMED.

Eric Feldman Administrative Law Judge

for Maura Corrigan, Director Department of Human Services

Date Signed: April 9, 2014
Date Mailed: April 9, 2014

**NOTICE OF APPEAL:** The claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely Request for Rehearing or Reconsideration was made, within 30 days of the receipt date of the Decision and Order of Reconsideration or Rehearing Decision.

Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request (60 days for FAP cases).

A Request for Rehearing or Reconsideration may be granted when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client:
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The Department, AHR or the claimant must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date the hearing decision is mailed.

The written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-07322

EJF/cl

cc: