#### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

#### IN THE MATTER OF:



Reg. No.:201Issue No(s).:100Case No.:Image: County:Hearing Date:JanCounty:Ing

2014-19720 1001;3001

January 28, 2014 Ingham

# ADMINISTRATIVE LAW JUDGE: Michael S. Newell

# **HEARING DECISION**

Following Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CF R 431.200 to 431.250; 45 CFR 99. 1 to 99.33; and 45 CFR 205.10. After due notice, a t elephone hearing wa s held on January 2 8, 2014, from Lanisng, Michigan. Participants on behalf of Claimant included Claimant. Participants on behalf of the Department of Human Services (Department ) included AP Super visor and Religibility Specialist

# **ISSUE**

Did the Department properly ho Id Claimant was noncomp liant with Work First and exclude her from the FAP group and end her FIP?

Did the Department meet its burden of proving that it properly processed Claimant's SER application?

# FINDINGS OF FACT

The Administrative Law Judge, based on t he competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On November 27, 2013, Claimant wa s sent a "Notice of Non-Complianc e" regarding Work First.
- 2. The non-complianc e concerns alleged failures to turn in cer tain paperwork regarding activities from November 4, 2013 through November 18, 2013.
- 3. It is undisputed that on November 20, 2013, Claimant told a worker with Work First that she did not know that s he needed to turn in the missing paperwor k. (Exhibit 5).

- 4. Although the Department alleged during the hearin g that Claimant would hav e signed documents indicating that she knew of the work first requirement to turn in certain paperwork before November 20, 2013, t he Department did not provide any such documentation.
- 5. In November 2013, Claimant applied for SER for certain utilities.
- 6. The Department did not provide a copy of the application.
- On December 4, 2013, the Department issued a Notice of Case Action indicating that the Department would pay \$ for Claimant's electric if Claimant would pay her copay of \$ by December 25, 2013.
- 8. The applic ation did not address all utilities requested by Claimant, and the Department did not know why the gas issue was not addressed.
- 9. The Depar tment did not provide a copy of the SE R Notic e of Case Action before the hearing.
- 10. On December 20, 2013, Claimant filed her hearing request.
- 11. Claimant's hearing request expr essly stated that Claimant was challenging the SER issue as well as other issues.

# CONCLUSIONS OF LAW

Department policies are contained in the Department of Human Service s Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), D epartment of Human Servic es Reference Tables Manual (RFT), and Department of Human Services Emergency Relief Manual (ERM).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and W ork Opportunity Reconc iliation Act of 1996, PL 104-193, and 42 USC 601 to 679c. The Depart tment (formerly known as the Family Independenc e Agency) administers FIP pursuant to MC L 400.10 and 400.57a and Mich Admin Code, R 400.3101 to .3131.

The Food Assistance Program (FAP) [formerly known as the Food Stamp program] i s established by the Food Stamp Act of 197 7, as amended, 7 US C 2011 to 2036a and is implemented by the federal regulations c ontained in 7 CFR 271. 1 to 285.5. The Department (formerly known as the Fam ily Independence Agency) administers FAP pursuant to MCL 400.10 and Mich Admin Code, R 400.3001 to .3015.

The State Emergency Relief (S ER) program is established by the Soc ial Welfare Act, MCL 400.1-.119b. The SER pr ogram is administered by the Department (formerly known as the Family Independence Agency) pursuant to MCL 400.10 and by Mich Admin Code, R 400.7001 through R 400.7049.

Additionally, the November 27, 2013 Notice of noncom pliance is reversed be cause the Department did not meet its burden of proving that Claim ant was non-complaint. The Department provided no evidence that any one apprised Claimant of her work first requirements relative to turning in paper work concerning Novem ber 4, 2013 through November 18, 2013 before that period. In stead, the Department alleged that Claimant signed off on these obligations before November but did not provide a copy of suc h verifications, even though t he Department knew, or should have known, that Claimant alleged on November 20, 2013 that she was never told these requirements. Indeed, the allegation was raised in notes submitted by the Department.

Regarding Claimant's Nove mber 2013 SER application, the Department has not sustained its burden of proof that it made the correct decision because it did not provide a copy of the applic ation or the Notice of Case Action . Indeed, the parties disputed even the application date, although both sides agreed that Claimant applied in November. The Department took the positi on during the hearing t hat it did not know that SER was an is sue for the hearing, despite this i ssue being clearly stated on Claimant's hearing request.

The Administrative Law Judge, based on the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department failed to satisfy its burden of showing t hat it acted in accordance with Department policy when it held Claimant noncompliant with work first requirement and thus cancelled her FIP and removed her from the FAP group and in processing Claimant's SER application.

# DECISION AND ORDER

Accordingly, the Department's decision is **REVERSED**.

THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WIT H DE PARTMENT P OLICY AND CONSIS TENT WIT H THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reverse the FIP closure and redetermine eligibility from the closure date.
- 2. Reverse the Department's finding of noncomplianc e dete rmined on or around November 27, 2013.
- 3. Reverse the departm ent's removal from her FAP gr oup and redetermine eligibility from the date of such changes.
- 4. Properly process, certify, and issue a Noti ce of Case Action concerning Claimant's November 2013 SER application.

5. To the extent r equired by policy, provide Claimant wit supplemental benefits.

e Claimant wit h retroactive and/or

Michael &. Newell

Michael S. Newell Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: February 6, 2014

Date Mailed: February 6, 2014

**NOTICE OF APP EAL:** The claimant may appea I the Dec ision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely Request for Rehearing or Reconsiderati on was made, within 30 days of the receipt date of the Decision and Order of Reconsideration or Rehearing Decision.

Michigan Administrative Hearing S ystem (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a par ty within 30 days of the mailing date of this Dec ision and Order . MAHS will not order a rehearing or reconsideration on the Department's mo tion where the final decis ion cannot be implemented within 90 days of the filing of the original request (60 days for FAP cases).

A Request for Rehearing or Reconsideration may be granted when one of the following exists:

- Newly disc overed evidence that existed at the time of the or iginal hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The Department, AHR or the clai mant must specify all reas ons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date the hearing decision is mailed.

The written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-07322

#### MSN/las

