

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

Reg. No.: 2013-7303  
Issue No.: 3052  
Case No.: [REDACTED]  
Hearing Date: December 13, 2012  
County: Wayne (17)

**ADMINISTRATIVE LAW JUDGE:** Jan Leventer

**HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Department of Human Services' (Department) request for a hearing. After due notice, a telephone hearing was held on December 13, 2012, from Detroit, Michigan, before Administrative Law Judge Michael Bennane. The Department was represented by [REDACTED] Lead Agent of the Office of Inspector General (OIG). The writing of the Decision and Order was subsequently assigned to Administrative Law Judge Jan Leventer.

Participants on behalf of Respondent included:

Respondent did not appear at the hearing and it was held in Respondent's absence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3187(5).

**ISSUES**

1. Did Respondent receive an overissuance (OI) of

- |  |   |
|--|---|
| <input type="checkbox"/> Family Independence Program (FIP) | <input checked="" type="checkbox"/> Food Assistance Program (FAP) |
| <input type="checkbox"/> State Disability Assistance (SDA) | <input type="checkbox"/> Child Development and Care (CDC)         |
| <input type="checkbox"/> Medical Assistance (MA)           |   |

benefits that the Department is entitled to recoup?

2. Did Respondent commit an Intentional Program Violation (IPV)?

3. Should Respondent be disqualified from receiving

- Family Independence Program (FIP)       Food Assistance Program (FAP)  
 State Disability Assistance (SDA)       Child Development and Care (CDC)?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. The Department's OIG filed a hearing request on November 13, 2012 to establish an OI of benefits received by Respondent as a result of Respondent having allegedly committed an IPV.
2. The OIG  has  has not requested that Respondent be disqualified from receiving program benefits.
3. Respondent was a recipient of  FIP  FAP  SDA  CDC  MA benefits during the period of September 29, 2009, through August 31, 2011.
4. Respondent  was  was not aware of the responsibility to report changes of address to the Department.
5. Respondent had no apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement.
6. The Department's OIG indicates that the time period they are considering the fraud period is November 1, 2009-August 31, 2011.
7. During the alleged fraud period, Respondent was issued \$11,186 in  FIP  FAP  SDA  CDC  MA benefits from the State of Michigan.
8. Respondent was entitled to \$0.00 in  FIP  FAP  SDA  CDC  MA during this time period.
9. Respondent  did  did not receive an OI in the amount of \$11,186 under the  FIP  FAP  SDA  CDC  MA program.
10. The Department  has  has not established that Respondent committed an IPV.
11. This was Respondent's  first  second  third IPV.
12. A notice of hearing was mailed to Respondent at the last known address and  was  was not returned by the US Post Office as undeliverable.

## CONCLUSIONS OF LAW

Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and 1999 AC, Rule 400.3101 through Rule 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

The Food Assistance Program (FAP) [formerly known as the Food Stamp (FS) program] is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10, *et seq.*, and 1999 AC, Rule 400.3001 through Rule 400.3015.

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, is established by 2004 PA 344. The Department of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.10, *et seq.*, and 2000 AAC, Rule 400.3151 through Rule 400.3180.

The Child Development and Care (CDC) program is established by Titles IVA, IVE and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department provides services to adults and children pursuant to MCL 400.14(1) and 1999 AC, Rule 400.5001 through Rule 400.5015.

The Medical Assistance (MA) program is established by the Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (formerly known as the Family Independence Agency) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105.

When a client group receives more benefits than they are entitled to receive, the Department must attempt to recoup the overissuance (OI). Department of Human Services Bridges Administrative Manual (BAM) 700 (2011).

BAM 700 requires that three conditions must exist:

- The client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and
- The client was clearly and correctly instructed regarding his or her reporting responsibilities, and
- The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill their reporting responsibilities.

IPV is suspected when there is clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. Department of Human Services Bridges Administrative Manual (BAM) 720 (2011).

The Department's OIG requests IPV hearings for cases when:

- benefit overissuances are not forwarded to the prosecutor,
- prosecution of welfare fraud is declined by the prosecutor for a reason other than lack of evidence, and
- the total overissuance amount is \$1000 or more, or
- the total overissuance amount is less than \$1000, and
  - the group has a previous intentional program violation, or
  - the alleged IPV involves FAP trafficking, or
  - the alleged fraud involves concurrent receipt of assistance, or
  - the alleged fraud is committed by a state/government employee.

A court or hearing decision that finds a client committed an IPV disqualifies that client from receiving certain program benefits. A disqualified recipient remains a member of an active group as long as he lives with them. Other eligible group members may continue to receive benefits. *Id.*

Clients who commit an IPV are disqualified for a standard disqualification period except when a court orders a different period, or except when the OI relates to MA. Refusal to repay will not cause denial of current or future MA if the client is otherwise eligible. Department of Human Services Bridges Administrative Manual (BAM) 710 (2009). Clients are disqualified for periods of one year for the first IPV, two years for the second IPV, lifetime disqualification for the third IPV, and ten years for a concurrent receipt of benefits. BAM 720.

Additionally, the following is an examination of the facts of this case and whether the three IPV requirements are present. The first requirement to be considered is whether Respondent was aware of her responsibility to report changes of address. On September 21, 2009 and again on September 23, 2010, the Respondent applied for FAP benefits. Dept. Exh. 1, pp. 11-44. On both occasions she signed the Application underneath a printed statement indicating she received an Information Booklet. *Id.*, pp. 25, 43. The Information Booklet contains the requirements for reporting changes within ten days of their occurrence. *Id.*

These two applications establish that Respondent was provided with the necessary information as to her responsibilities in the FAP program. Next, it must be considered whether there was a physical or mental impairment preventing Respondent from fulfilling this responsibility.

Having examined the complete record in this case, it is determined that there is no evidence whatsoever to prove that Respondent had a disability that would prevent her from reporting changes to the Department. Finally, it must be considered whether Respondent intentionally failed to report a change for the purpose of wrongfully obtaining FAP benefits.

The evidence presented in this case establishes that from October 5, 2009 to August 22, 2011, Respondent made FAP purchases exclusively in the state of [REDACTED] with the single exception of one day, November 29, 2009, when she made two FAP purchases in Michigan. This record and all of the evidence in this case taken as a whole, is sufficient proof that Respondent changed her address, failed to report the change to the Department, and obtained FAP benefits from the State of Michigan to which she was not entitled. Other evidence that establishes that Respondent failed to report a change of address to the Department is the information emailed to the Department from the [REDACTED] Department of Human Resources on September 19, 2011. *Id.*, p. 64. This email states that Respondent received disaster food assistance from the State of [REDACTED]

Also, evidence of record includes a Comprehensive Person Report containing a series of addresses for Respondent. *Id.*, pp. 65-66. This list contains information consistent with the [REDACTED] information, i.e., that Respondent lived at the [REDACTED] address from March, 2010-January, 2011.

In conclusion, having taken all of the evidence into consideration as a whole in this case, it is found that the three requirements for an IPV have been established by clear and convincing evidence. It is found and determined that the Respondent intentionally failed to report a change of address for the purpose of obtaining FAP benefits to which she was not entitled. It is also found and determined that she knew of her responsibility and there was no physical or mental impairment preventing her from doing so. The Department's Petition therefore is granted.

**DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, concludes that:

- 1. Respondent  did  did not commit an IPV.
  
- 2. Respondent  did  did not receive an OI of program benefits in the amount of \$11,186 from the following program(s)  FIP  FAP  SDA  CDC  MA.
  
- The Department is ORDERED to delete the OI and cease any recoupment action.
  
- The Department is ORDERED to initiate recoupment procedures for the amount of \$11,186 in accordance with Department policy.
  
- The Department is ORDERED to reduce the OI to \_\_\_\_\_ for the period \_\_\_\_\_, in accordance with Department policy.
  
- It is FURTHER ORDERED that Respondent be disqualified from
  - FIP  FAP  SDA  CDC for a period of
  - 12 months.  24 months.  lifetime.



**Jan Leventer**  
Administrative Law Judge  
for Maura Corrigan, Director  
Department of Human Services

Date Signed: March 4, 2013

Date Mailed: March 4, 2013

**NOTICE:** The law provides that within 30 days of receipt of the above Decision and Order, the Respondent may appeal it to the circuit court for the county in which he/she lives.

JL/cl

cc:

