

**STATE OF MICHIGAN
MICHIGAN ADMINISTRATIVE HEARING SYSTEM
FOR THE DEPARTMENT OF COMMUNITY HEALTH**

P.O. Box 30763, Lansing, MI 48909
(877) 833-0870; Fax: (517) 373-4147

IN THE MATTER OF:

██████████,

Appellant

Docket No. 2013-64483 PA

Case No. 34914864

DECISION AND ORDER

This matter is before the undersigned Administrative Law Judge (ALJ) pursuant to MCL 400.9 and 42 CFR 431.200 *et seq.*, upon the Appellant's request for a hearing.

After due notice, a hearing was held on ██████████. The Appellant appeared without representation. ██████████ Appeals Review Officer, represented the Department. ██████████, Dental Hygienist and Departmental Analyst appeared as a witness for the Department.

ISSUE

Did the Department properly deny Appellant's request for Prior Authorization (PA) of a complete upper denture?

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

1. Appellant is a ██████-year-old Medicaid beneficiary, born ██████████ (Exhibit A, pp. 5, 7 and testimony).
2. The Appellant's dentist ██████████ with the ██████████ ██████████ sought approval for an upper partial denture and a lower partial denture on ██████████ (Exhibit A, pp. 2, 5, 7).
3. On ██████████ the Department sent written notice to Appellant stating that Appellant's Prior Authorization request for an upper partial denture was being denied because partial dentures are authorized if there are less than ██████ posterior teeth in occlusion. Appellant was advised of her appeal rights. (Exhibit A, pp. 5-6).

**Docket No. 2013-64483 PA
Decision and Order**

4. On [REDACTED] the Michigan Administrative Hearing System (MAHS) received the instant request for hearing brought by the Appellant. (Exhibit A, p. 4).

CONCLUSIONS OF LAW

The Medical Assistance Program is established pursuant to Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). It is administered in accordance with state statute, the Social Welfare Act, the Administrative Code, and the State Plan under Title XIX of the Social Security Act Medical Assistance Program.

Medicaid covered benefits are addressed for the practitioners and beneficiaries in the Medicaid Provider Manual (MPM). With respect to prior authorization requests, the MPM states:

SECTION 2 – PRIOR AUTHORIZATION

Prior authorization (PA) must be obtained for certain services identified in this chapter and those dental services identified as requiring PA in the MDCH Dental Database posted on the MDCH website. (Refer to the Directory Appendix for website information.) A PA request is needed only for those services requiring PA.

* * *

2.2 COMPLETION INSTRUCTIONS

The Dental Prior Approval Authorization Request form (MSA-1680-B) is used to obtain authorization. (Refer to the Forms Appendix for instructions for completing the form.) When requesting authorization for certain procedures, dentists may be required to send specific additional information and materials. Based on the MSA-1680-B and the documentation attached, staff approves or disapproves the request and returns a copy to the dentist. Approved requests are assigned a PA number. For billing purposes, the PA number must be entered in the appropriate field on the claim form. An electronic copy of the MSA-1680-B is available on the MDCH website. (Refer to the Directory Appendix for website information.) [*Medicaid Provider Manual, Dental Chapter, July 1, 2013, Section 2, p. 3*].

In this case, the Department's witness identified the reason why Appellant's request for an upper partial denture was denied. For the reasons discussed below, this Administrative Law Judge finds that the Department's decision should be sustained.

██████████
Docket No. 2013-64483 PA
Decision and Order

The *Medicaid Provider Manual, Dental Chapter, Section 6.6 Prosthodontics*, October 1, 2012, covers the available Medicaid benefits for complete and partial dentures. This section states in part:

6.6.A. GENERAL INSTRUCTIONS

Complete and partial dentures are benefits for all beneficiaries. All dentures require PA. Providers must assess the beneficiary's general oral health and provide a five-year prognosis for the prosthesis requested. An upper partial denture PA request must also include the prognosis of six sound teeth.

Complete or partial dentures are authorized:

- If there is one or more anterior teeth missing;
- If there are less than eight posterior teeth in occlusion (fixed bridges and dentures are to be considered occluding teeth); or
- Where an existing complete or partial denture cannot be made serviceable through repair, relining, adjustment, or duplicating (rebasing) procedures. If a partial denture can be made serviceable, the dentist should provide the needed restorations to maintain use of the existing partial, extract teeth, add teeth to an existing partial, and remove hyperplastic tissue. [*Medicaid Provider Manual, Dental Chapter, §6.6A, July 1, 2013, p. 17*].

The Department's witness ██████████ a Department Analyst stated Appellant's Prior Authorization request was for an upper partial denture and a lower partial denture. ██████████. ██████████ stated Appellant's Prior Authorization request for the lower partial denture was approved but the request for the upper partial denture was denied.

██████████ referred to the tooth charting in section 22 of the Dental Prior Approval Authorization Request completed by the provider dentist. ██████████ stated the charting shows that the Appellant would have ██████████ posterior teeth in occlusion with the placement of the lower partial denture. ██████████ stated according to the Medicaid policy quoted above, complete or partial dentures are authorized only when there are less than ██████████ posterior teeth in occlusion. ██████████ stated that Appellant did not qualify under Medicaid policy for the upper partial denture once the lower partial denture was approved. ██████████ stated that Appellant did not qualify under Medicaid policy

Docket No. 2013-64483 PA
Decision and Order

for the partial denture, but if she loses additional teeth she might qualify for the lower partial denture.

Appellant stated the tooth chart would show that after the lower was placed she would have teeth on the lower partial on the left side, but they would not meet with anything on the top. She stated she did not understand why her lower partial would only meet teeth on one side. [REDACTED] responded she would have [REDACTED] posterior teeth in occlusion on the right side after placement of the lower partial, but no posterior teeth in occlusion on the left side. However, Medicaid policy precludes approval of the upper partial since she will have [REDACTED] posterior teeth in occlusion with the placement of the lower partial.

Appellant bears the burden of proving by a preponderance of the evidence that the Department erred in denying her Prior Authorization request. Here, Appellant has failed to meet that burden. As described above, the Department's representative properly identified the reason why Appellant's request was denied and this reason establishes a sufficient basis for the denial in this case. Accordingly, the Department's decision must be affirmed.

On review, the Department's decision to deny the request for an upper partial denture was reached within policy.

DECISION AND ORDER

The Administrative Law Judge, based on the above findings of fact and conclusions of law, decides that the Department properly denied the Appellant's request for PA of an upper partial denture.

IT IS THEREFORE ORDERED that:

The Department's decision is **AFFIRMED**.

William D Bond

William D. Bond
Administrative Law Judge
for James K. Haveman, Director
Michigan Department of Community Health

Date Signed: [REDACTED]

Date Mailed: [REDACTED]

WDB/db

cc: [REDACTED]

Docket No. 2013-64483 PA
Decision and Order

***** NOTICE *****

The Michigan Administrative Hearing System may order a rehearing on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. The Michigan Administrative Hearing System will not order a rehearing on the Department's motion where the final decision or rehearing cannot be implemented within 90 days of the filing of the original request. The Appellant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt of the rehearing decision.