

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
FOR THE DEPARTMENT OF COMMUNITY HEALTH**

P.O. Box 30763, Lansing, MI 48909  
(877) 833-0870; Fax: (517) 373-4147

IN THE MATTER OF:

Docket No. 2013-43416 HHS  
Case No. [REDACTED]

[REDACTED],

Appellant.

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**DECISION AND ORDER**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 42 CFR 431.200 *et seq.*, and upon the Appellant's request for a hearing.

After due notice, a hearing was held on [REDACTED]. Appellant appeared and testified on her own behalf.<sup>1</sup> [REDACTED], Appellant's husband, also testified as a witness on Appellant's behalf. [REDACTED], Appeals Review Officer, represented the Department of Community Health. [REDACTED], Adult Services Worker (ASW); [REDACTED], ASW; and [REDACTED], Adult Services Supervisor; testified as witnesses for the Department.

**ISSUE**

Did the Department properly deny Appellant's application for Home Help Services (HHS)?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

1. Appellant is a [REDACTED] year-old Medicaid beneficiary who has been diagnosed with, among other conditions, cervical radiculopathy. (Respondent's Exhibit A, page 11).
2. In [REDACTED], Appellant was referred for HHS. (Respondent's Exhibit A, page 5).
3. As part of the application process, Appellant submitted a DHS 54-A Medical Needs Form signed by her doctor. In that form, Appellant's doctor certified that she had a medical need for assistance with personal care activities and circled the activities of bathing, transferring, taking medications, meal preparation, shopping, laundry, and housework. (Respondent's Exhibit A, page 11).

<sup>1</sup> Appellant's request for hearing identified [REDACTED] as her Authorized Hearing Representative (AHR), but he was not present at the hearing.

4. On ██████████, ASW ██████████ conducted a home visit with Appellant. (Respondent's Exhibit A, page 11).
5. Only Appellant was present for that visit at first, but Appellant's husband arrived later. ASW ██████████ observed Appellant's husband drive up to the home; walk without assistance; bend without assistance; and stoop without assistance. (Respondent's Exhibit A, page 11; Testimony of ██████████).
6. Appellant's husband did report that he was disabled, but he has previously been denied for HHS and no medical needs form with respect to Appellant's husband was provided. (Respondent's Exhibit A, page 11; Testimony of ██████████; Testimony of ██████████).<sup>2</sup>
7. On ██████████, the Department sent Appellant written notice that her application was being denied as her husband is a responsible relative available and able to provide care for her. (Respondent's Exhibit A, pages 5-9).
8. On ██████████, the Michigan Administrative Hearing System (MAHS) received a Request for Hearing in this matter. (Respondent's Exhibit A, page 4).

### CONCLUSIONS OF LAW

The Medical Assistance Program is established pursuant to Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). It is administered in accordance with state statute, the Social Welfare Act, the Administrative Code, and the State Plan under Title XIX of the Social Security Act Medical Assistance Program.

Home Help Services (HHS) are provided to enable functionally limited individuals to live independently and receive care in the least restrictive, preferred settings. These activities must be certified by a physician and may be provided by individuals or by private or public agencies.

Here, Appellant's application for HHS was denied on the basis that Appellant's husband is a reasonable relative able and available to care for her. Adult Services Manual 120 (5-1-2012) (hereinafter "ASM 120") addresses responsible relatives:

#### Responsible Relatives

Activities of daily living may be approved when the responsible relative is **unavailable** or **unable** to provide these services.

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<sup>2</sup> Appellant's husband had another application for HHS pending at that time, but ASW ██████████ was unaware of that application. (Testimony of ██████████).

**Note: Unavailable** means absence from the home for an extended period due to employment, school or other legitimate reasons. The responsible relative must provide a work or school schedule to verify they are unavailable to provide care. **Unable** means the responsible person has disabilities of their own which prevent them from providing care. These disabilities must be documented/verified by a medical professional on the DHS-54A, Medical Needs form.

Do **not** approve shopping, laundry, or light housecleaning, when a responsible relative of the client resides in the home, **unless** they are unavailable or unable to provide these services. Document findings in the general narrative in ASCAP.

**Example:** Mrs. Smith is in need of home help services. Her spouse is employed and is out of the home Monday thru Friday from 7a.m. to 7p.m. The specialist would not approve hours for shopping, laundry or house cleaning as Mr. Smith is responsible for these tasks.

**Example:** Mrs. Jones is in need of home help services. Her spouse's employment takes him out of town Monday thru Saturday. The specialist may approve hours for shopping, laundry or house cleaning. [ASM 120, page 5 of 5.]<sup>3</sup>

Similarly, Adult Services Manual 101 (11-1-2011), pages 3-4 of 4, addresses responsible relatives and services not covered by HHS:

### **Services not Covered by Home Help**

Home help services must **not** be approved for the following:

- Supervising, monitoring, reminding, guiding, teaching or encouraging (functional assessment rank 2).
- Services provided for the benefit of others.
- Services for which a responsible relative is **able** and **available** to provide (such as house cleaning, laundry or shopping).
- Services provided by another resource at the same time (for example, hospitalization, MI-Choice Waiver).

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<sup>3</sup> Also attached as Respondent's Exhibit A, page 13.

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- Transportation - See Bridges Administrative Manual (BAM) 825 for medical transportation policy and procedures.
- Money management such as power of attorney or representative payee.
- Home delivered meals.
- Adult or child day care.
- Recreational activities. (For example, accompanying and/or transporting to the movies, sporting events etc.)

**Note:** The above list is not all inclusive.

Here, the ASW properly considered the availability and ability of the Appellant's husband to provide care for Appellant. The Adult Services Glossary defines a responsible relative as a person's spouse or a parent of an unmarried child under age 18. (Adult Services Glossary (ASG) Glossary 12-1-2007, page 5 of 6; Respondent's Exhibit A, page 15). Appellant's husband therefore meets the definition of a responsible relative. Under Department policy, HHS for the Appellant could only be authorized for those services or times which the responsible relative is unavailable or unable to provide.

Appellant and her husband testified that he is unable to provide care for Appellant as he is disabled himself. However, ASW ██████████ credibly testified that she observed Appellant's husband drive up to the home and walk, bend and stoop without assistance. Moreover, Appellant's disabilities were not documented or verified by a medical professional on a DHS-54A Medical Needs form as required by ASM 120.

Appellant bears the burden of proving by a preponderance of the evidence that the Department erred in denying her request for HHS. Here, given the above evidence and the information available to the Department at the time it made its decision, Appellant failed to meet her burden of proof and the Department's decision must be affirmed.

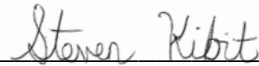
  
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**DECISION AND ORDER**


The Administrative Law Judge, based on the above findings of fact and conclusions of law, finds that the Department properly denied Appellant's application for HHS.

**IT IS THEREFORE ORDERED THAT:**

The Department's decision is **AFFIRMED**.

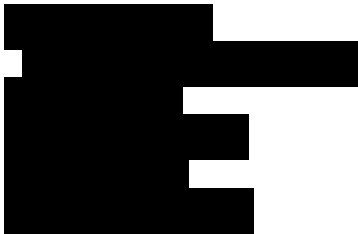


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Steven Kibit  
Administrative Law Judge  
for James K. Haveman, Director  
Michigan Department of Community Health

  
Date Signed: 7/23/2013

Date Mailed: 7/23/2013

cc:



**\*\*\* NOTICE \*\*\***

The Michigan Administrative Hearing System may order a rehearing on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. The Michigan Administrative Hearing System will not order a rehearing on the Department's motion where the final decision or rehearing cannot be implemented within 90 days of the filing of the original request. The Appellant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt of the rehearing decision.