

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**



Reg. No.: 201312597  
Issue No.: 1021  
Case No.: [REDACTED]  
Hearing Date: April 24, 2013  
County: Wayne County (#76)

**ADMINISTRATIVE LAW JUDGE: MICHELLE HOWIE**

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request for a hearing. After due notice, a telephone hearing was conducted from Detroit, Michigan on Thursday, April 24, 2013. The Claimant appeared and testified. Participant on behalf of Department of Human Services (Department) was [REDACTED] (Family Independence Specialist) and [REDACTED] (Family Independence Manager).

**ISSUE**

Whether the Department properly determined that the Claimant exceeded the Federal 60 month lifetime limit on Family Independence Program (FIP) benefits?

**FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. The Claimant was an ongoing FIP recipient.
2. The Department determined that the Claimant accumulated 60 months toward the lifetime maximum limit on the receipt of federally-funded FIP assistance as of November 1, 2012. (Exhibit 1)
3. On October 31, 2012, the Department sent the Claimant Notice of Case Action notifying him that the FIP benefits would close effective December 1, 2012 due to reaching the 60 month lifetime of federally -funded FIP assistance. (Exhibit 3)

4. On November 15, 2012, the Department received the Claimant's written hearing request disputing the Department's action.

### **CONCLUSIONS OF LAW**

The Department of Human (DHS) policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT). Clients have the right to contest a Department decision affecting eligibility for benefit levels whenever it is believed that the decision is incorrect. The Department Bridges Administrative Manual (BAM) 600 (February 1, 2013). The Department will provide an administrative hearing to review the decision and determine the appropriateness of that decision. BAM 600. The regulations governing the hearing and appeal process for applicants and recipients of public assistance in Michigan are found in the Michigan Administrative Code (Mich Admin Code), R 400.901-400.951.

The Family Independence Program (FIP) is temporary cash assistance to support a family's movement to self sufficiency. It was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and Mich Admin Code, R 400.3101 through R 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

The FIP benefit program is not an entitlement. BEM 234 (January 1, 2013). Time limits are essential to establishing the temporary nature of aid as well as communicating the FIP philosophy to support a family's movement to self-sufficiency. BEM 234. Michigan operates the FIP Program by using both federal and state funds. The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA) established a five-year (60-month) lifetime limit on assistance for adult-headed families. The begin date for the federal time limit counter is October 1, 1996. Each month an individual receives FIP, regardless of the funding source (federal or state), the individual receives a count of one month. A family is no longer eligible for FIP when a mandatory group member in the program group received 60 months or more of federally funded FIP assistance. Notwithstanding, the FIP time-limit is 48 months for the receipt of state funded benefits. Once an individual reaches a FIP time-limit whether state or federal the FIP closes, the individual is not eligible for FIP if the individual reapplies and meets an exemption criteria based on the funding source. BEM 234.

Effective January 9, 2013, the federal 60 month time-limit policy does not apply to individuals who were deferred from the work participation program for either of the following: (i) domestic violence; (ii) being 65 years of age or older; (iii) a verified disability of long-term incapacity lasting longer than 90 days; or (iv) provides care for a spouse or child with verified disabilities living in the home. BEM 234. The benefits received will be state funded until the 48 month state time-limit maximum is reached. BEM 234.

In this case, the Department performed a mass update in February 2013 as the result of the outcome of a lawsuit involving the federal and state time-limit laws for FIP assistance cases. The courts found that the FIP assistance time-limit laws were not unconstitutional. Therefore, the Department enacted the law pending the Claimant's and other clients FIP cases for closure effective March 1, 2013 due to allegedly reaching the 60 month time limit for federally funded FIP benefits. Claimant testified that he disagreed with the Department's action because he does not understand the difference between the state and federal countable months. In addition, he did not believe that months he was sanctioned for non-compliance with employment activity should be counted as months he received benefits. Policy provides that months an individual is sanctioned still counts as a countable month for both federal and state time limits. The Department presented the federal time limit information showing the Claimant periodically received FIP benefits that were federally funded from July 2008 through November 2012. (Exhibit 1) He did not dispute receipt of the benefits.

Based on the evidence on record, the Department presented sufficient documentary evidence to establish that the Claimant received 60 months of federally funded FIP assistance. Evidence does not indicate that Claimant was entitled to any exemption months during the period in question, or met any of the criteria for an exception to the federal time-limit policy as of January 9, 2013. Therefore, the Department's action was in accordance with policy and law when it closed the Claimant's FIP case effective December 1, 2012.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department acted in accordance with policy when it terminated Claimant's FIP benefits effective December 1, 2012 for exceeding the 60 month lifetime limit for federal funded FIP assistance.

Accordingly, the Department's FIP determination is hereby, **AFFIRMED**.



**MICHELLE HOWIE**  
Administrative Law Judge  
for Maura Corrigan, Director  
Department of Human Services

Date Signed: 5/2/2013

Date Mailed: 5/2/2013

**NOTICE:** Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or

reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases)

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing **MAY** be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration **MAY** be granted for any of the following reasons:
  - misapplication of manual policy or law in the hearing decision,
  - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
  - the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail at  
Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P. O. Box 30639  
Lansing, Michigan 48909-07322

MH/hw

cc:

