STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



Reg. No.: 2013-61174 Issue No.: 2009 Case No.: Hearing Date: November 7, 2013 Montcalm County:

ADMINISTRATIVE LAW JUDGE: Vicki L. Armstrong

HEARING DECISION

Following Claimant's r equest for a hearing, this matter is before the undersigned Administrative Law J udge pursuant to MCL 400.9 and 400.37; 42 CFR 431.200 t o 431.250; and 45 CF R 205.10. After due notice, a telephon e hearing was held on November 7, 2013, from Lansing, Mich idan. Claimant per sonally appeared and testified. Participant s on behalf of the Departm ent of Human Services (Department) included Eligibility Specialist

ISSUE

Did the Department of Hum an Services (the department) properly determine that Claimant was no longer dis abled and deny her review application for Medica | Assistance (MA-P) based upon medical improvement?

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- (1) Claimant was a Medical Assis tance benefit recipient and her Medic al Assistance case was scheduled for review in October, 2012.
- (2) On August 30, 2012, Claimant filed a Redete rmination for MA benefit s alleging continued disability.
- (3) On July 11, 2013, the Medical Review Team denied Claimant's application indicating that Claimant was denied for continuing eligibility. (Depart Ex. A, pp 209-210).
- On July 16, 2013, the department case worker sent Claimant notice that (4) her MA case would be closed based upon medical improvement.

- (5) On July 25, 2013, Claimant filed a request for a hearing to contest the department's negative action.
- (6) On September 13, 2013, the St ate Hearing Review Tea m denie d Claimant's Redetermination based on Claimant retaining the c apacity to perform light exertional tasks.
- (7) Claimant was receiving MA and SDA at the time of this review.
- (8) Claimant alleges her disabling impairments are post colon cancer with resection and chem otherapy completed 2/2012, mild sple nomegaly, hepatic cirrhosis, fatigue, dyslipi demia, carpal tunnel syndrome, neuropathy, spitting up blood and nosebleeds.
- (9) Claimant is a 52-year-old woman whose birth date is Claimant is 5'4" tall and weighs 220 pounds. Cla imant has a high school education. She is able to read and write and has basic math skills.
- (10) Claimant last worked in October, 2004, as a welder and press operator.

CONCLUSIONS OF LAW

As a preliminary matter, Claimant was en titled and receiving both MA and Stat e Disability Assistance (SDA) at the time of her August, 2012, Medical Review. According to testimony during the hearing, SDA was not reviewed at t he time of the MA review, and therefore, Claim ant is st ill entitled to continue re ceiving SDA as there has never been an MRT review denying her SDA benefits.

The Medical Assistance (MA) program is estab lished by Title XIX of the Social Sec urity Act and is implemented by T itle 42 of the C ode of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Reference Tables Manual (RFT).

Pursuant to the federal regulations at 20 CFR 416.9 94, once a client is determined eligible for disability benefits, the eligibality for such benefits must be reviewed periodically. Before determining that a client is no longer eligible for disability benefits, the agency must establish that there has been a medical improvement of the client's impairment that is related to the client's ability to work. 20 CFR 416.994(b)(5).

> To assure that disability reviews are carried out in a uniform manner, that a dec ision of continuing disability can be made in the mos t expeditious and admi nistratively efficient way, and that a ny decisions to stop disability b enefits are made objectively, neutrally, and are fully documented, we will follow sp ecific steps in reviewing the question of whether your disability continues. Our review may cease an d

benefits may be continued at any point if we determine there is sufficien t evidence to find that you are still unable to engage in substantial gainful activity. 20 CFR 416.994(b)(5).

The first questions asks:

 Are you engaging in subst antial gainful activity? If you are (and any applic able t rial work period has been completed), we will find disability to have ended (see paragraph (b)(3)(v) of this section).

Claimant is not disqualified from this step because she has not engaged in substantial gainful activity at any time relevant to this matter. Furthermore, the evidence on the record fails to establish that Claimant has a severe impairment which meets or equals a listed impairment found at 20 CFR 404, Subpart P, Appendix 1. Therefore, the analysis continues. 20 CF 416.994(b)(5)(ii).

The next step asks the question if there has been medical improvement.

Medical improvement is any decrease in the medical severity of your impairment(s) which was present at the time of the most recent favorable medical decision that you wer e disabled or continued to be di sabled. A determination that there has been a decrease in m edical severity must be based on changes (improvement) in the symptoms, signs and/or laboratory findings associated with your impairment(s). 20 CFR 416.994(b)(1)(i).

If there is a decrease in medical severity as shown by the symptoms, signs and laborator y findings, we then must determine if it is related to your ability to do work. In paragraph (b)(1)(iv) of this section, we explain the relationship between medical severity and limitation on functional capacity to do basic work activities (or residua 1 functional capacity) and how ch anges in medical severity can affect your residual functional capacity. In determining whether medical improvement that has occurred is related to your ability to do work, we will assess your residua L functional capacity (in accordance with paragraph (b)(1)(iv)of this section) based on the current severity of the impairment(s) which was presen t at your last favorable medical decision. 20 CFR 416.994(b)(2)(ii).

The State Hearing Review T eam upheld the denial of MA benefit s on the basis that the Medical Review Team found Claimant's medical condition had improved.

In February, 2012, the Medica I Review T eam approved Claimant's application for MA, Retro-MA and SDA based on reports from her oncologist.

Medical records from May, 2012, indica te Claimant was diagnosed with Stage III adenocarcinoma of the colo n in May, 2011, and she has no signs of active disease. She now has hepatic cirrhosis, with a question of whether the chemotherapy contributed to the sources for causing hepatic da mage. She also has leukopenia and thrombocytopenia, lik ely due t o mild sp lenomegaly. She has oxalip latin-induced neuropathy which has not improved as predicted, according to Claimant's testimony and medical records.

In January, 2013, Claimant presented to the emergency department with chest pain. She was given some sublingual nitroglycer in which re solved her pain. Wit h no EKG changes and normal troponins, a stress test was suggested. The examining physic ian opined that Claimant may have a gastrointesti nal etiology with an aspect of esophageal spasm, based on her response to the subline gual nitroglycerine after r such persistent symptoms.

Claimant credibly testified that her hands and feet go numb several times a day and she has had nosebleeds and has been spitting up blood since May, 2013, but due to a lack of insurance has been unable to see a s pecialist. According to the department's testimony, Claimant's MA and SDA were mistakenly closed on 7/31/13 up until October, 2013, when the department w as finally able to reinstate Claimant's MA and SDA pending this hearing. Cla imant also stated t hat she continues to see her oncologist every four months to monitor for a return of the cancer.

Pursuant to the federal regulations, at medical review, the agency has the burden of not only proving Claimant's medi cal condition has improved, but that the improvement relates to the client's ability to do basic work activities. The agency has the burden of establishing that Claimant is cur rently capable of doing bas ic work activities based on objective medical evidence from qualified medical sources. 20 CFR 416.994(b)(5).

In this case, the agency has not met its burden of proof. The agency has provided some evidence that indicate s Claimant's c ondition has improved, but no evidence on how that improvement relates to her ability to do basic work activities. The agency provided no objective medical evidence e fr om qualified medical sources that show Claimant is currently capable of doing basic work activities. Accordingly, the agency's MA eligibility determination cannot be upheld at this time.

DECISION AND ORDER

The Administrative Law Judge, based upon t he above findings of fact and conclusion s of law, decides that the department erred in proposing to close Claimant's MA and SDA case based upon a finding of improvement at review.

Accordingly, the department's action is **REVERSED**, and this c ase is returned to the local office for benefit continuation as long as all oth er eligibility criteria are met, wit h Claimant's next mandatory medical review scheduled in October, 2014, (unless he is approved eligible for Social Security disability benefits by that time).

It is SO ORDERED.

Dichi Z.

Vicki L. Armstrong Administrative Law Judge for Maura D. Corrigan, Director Department of Human Services

Date Signed: November 8, 2013

Date Mailed: November 8, 2013

NOTICE OF AP PEAL: The claimant may appeal the Dec ision and Order to Circu it Court within 30 days of the receipt of the Decision and Order or, i f a timely Request for Rehearing or Reconsiderati on was made, within 30 days of the receipt date of the Decision and Order of Reconsideration or Rehearing Decision.

Michigan Administrative Hearing Syst em (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a par ty within 30 days of the mailing date of this Dec ision and Order . MAHS will not order a rehearing or reconsideration on the Department's mo tion where the final decis ion cannot be implemented within 90 days of the filing of the original request (60 days for FAP cases).

A Request for Rehearing or Reconsideration may be granted when one of the following exists:

- Newly disc overed evidence that existed at the time of the or iginal hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The Department, AHR or the clai mant must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date the hearing decision is mailed.

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The written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings Reconsideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-07322



VLA/las