STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

Reg. No.: 2013-64932

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	Case No.: Hearing Date: County:	October 8, 2013 Marquette				
ADMINISTRATIVE LAW JUDGE: Susanne E. Harris						
HEARING DECISION						
Following Claimant's request for a hearing, this matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and 400.37; 7 CFR 273.15 to 273.18; 42 CFR 431.200 to 431.250; 45 CFR 99.1 to 99.33; and 45 CFR 205.10. After due notice, a telephone hearing was held on October 8, 2013, from Lansing, Michigan. Participants on behalf of Claimant included the Claimant's Authorized Hearing Representative (AHR) Department of Human Services (Department) included Eligibility Specialist (ES),						
<u>ISSUE</u>						
Did the Department properly \boxtimes fail to process Claimant's application \square close Claimant's case for:						
☐ Food Assistance Program (FAP)? ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐	State Disability Assistance (SDA)? Child Development and Care (CDC)? Direct Support Services (DSS)? State SSI Payments (SSP)?					
FINDINGS OF FACT						
The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:						
Claimant ☑ applied for ☐ FIP ☐ FAP ☐ CDC ☐ DSS ☐ SSP benefits.	⊠ MA [AMP SDA				
 On September 26, 2012, the Department						

- 3. On September 26, 2012, the Department sent Claimant's AR its decision.
- 4. On February 22, 2013, the Claimant's AR submitted a facility admission notice with an admission date of October 23, 2011.
- 5. On August 14, 2013, Claimant's AR filed a hearing request, protesting the lack of the Department's actions regarding the submission of the facility admission notice.

CONCLUSIONS OF LAW

Department policies are contained in the Department of Human Services Bridges Administrative Manual (BAM), Department of Human Services Bridges Eligibility Manual (BEM), and Department of Human Services Reference Tables Manual (RFT).
The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, PL 104-193, and 42 USC 601 to 679c. The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10 and 400.57a and Mich Admin Code, R 400.3101 to .3131.
The Food Assistance Program (FAP) [formerly known as the Food Stamp program] is established by the Food Stamp Act of 1977, as amended, 7 USC 2011 to 2036a and is implemented by the federal regulations contained in 7 CFR 271.1 to 285.5. The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10 and Mich Admin Code, R 400.3001 to .3015.
The Medical Assistance (MA) program is established by the Title XIX of the Social Security Act, 42 USC 1396-1396w-5, and is implemented by 42 CFR 400.200 to 1008.59. The Department of Human Services (formerly known as the Family Independence Agency) administers the MA program pursuant to MCL 400.10 and MCL 400.105.
☐ The Adult Medical Program (AMP) is established by 42 USC 1315 and is administered by the Department pursuant to MCL 400.10.
☐ The State Disability Assistance (SDA) program is established by the Social Welfare Act, MCL 400.1119b. The Department of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.10 and Mich Admin Code, R 400.31513180.
The Child Development and Care (CDC) program is established by Titles IVA, IVE and XX of the Social Security Act, 42 USC 601-619, 670-679c, and 1397-1397m-5; the Child Care and Development Block Grant of 1990, PL 101-508, 42 USC 9858 to 9858q; and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, PL 104-193. The program is implemented by 45 CFR 98.1-99.33. The Department administers the program pursuant to MCL 400.10 and provides services to adults and

children pursuant to MCL 400.14(1) and Mich Admin Code, R 400.5001-.5020.

Direct Support Services (DSS) is establis	hed by the Social Welfare Act, MCL 400.1-
.119b. The program is administered by the	Department pursuant to MCL 400.10 and
400.57a and Mich Admin Code R 400.3603.	
The State SSI Payments (SSP) program	is established by 20 CFR 416.20012099
and the Social Security Act, 42 USC 1382e.	The Department administers the program
pursuant to MCL 400.10.	

In this case, the Department's ES conceded that the Claimant's AR was not sent a DHS-1605, Notice of Case Action regarding the February 22, 2013 facility admission notice submission.

Bridges Administrative Manual (BAM) 105 (2012) p. 1, provides that an application **or** filing form, whether faxed, mailed or received from the internet must be registered with the receipt date, **if** it contains at least the following information:

- Name of the applicant.
- Birth date of the applicant (not required for FAP).
- Address of the applicant (unless homeless).
- Signature of the applicant/authorized representative.

An application/filing form with the minimum information listed above must be registered in Bridges using the receipt date as the application date even if it does not contain enough information needed to determine eligibility.

Per BAM 115, p. 4, an incomplete application contains the minimum information required for registering an application. However, it does not contain enough information to determine eligibility because all required questions are not answered for the program(s) for which the client is applying; see BAM 105. The Administrative Law Judge concludes that the facility admission notice in this case constitutes a filing form, as it does contain the requisite information.

BAM 110 p. 4, provides that the date of application is the date the local office receives the required minimum information on an application or the filing form. BAM 110, p. 6, provides that an application or filing form, with the minimum information, must be registered on Bridges unless the client is already active for that program. BAM 110 p. 16, provides that the ES register a signed application or filing form, with the minimum information, within one workday for all requested programs. BAM 115, p. 5, instructs the Department's workers to not deny an incomplete application until 10 calendar days from the **later** of either the initial request in writing to the applicant to complete the application form or supply missing information or the scheduled interview.

In this case, the ES testified that the Claimant's AR's application had once been denied for failing to verify the Claimant's assets. The Claimant's AR testified that the Claimant was not denied for excess assets, but rather for failing to verify his assets and the Claimant is permitted to reapply after such a denial. In this case, the Administrative Law Judge concludes that when the Department did not register the facility admission notice as a filing form and therefore an incomplete application on February 22, 2013, the Department was not acting in accordance with its policy.

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, if any, finds that the Department \boxtimes did not act in accordance with Department policy when it failed to register the Claimant's facility admission notice as an incomplete application on February 22, 2013.

DECISION AND ORDER

Accordingly, the Department's decision is \boxtimes **REVERSED**.

- THE DEPARTMENT IS ORDERED TO BEGIN DOING THE FOLLOWING, IN ACCORDANCE WITH DEPARTMENT POLICY AND CONSISTENT WITH THIS HEARING DECISION, WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:
 - 1. Register the Claimant's facility admission notice as an incomplete application, and
 - 2. Process the incomplete application in accordance with Departmental policy.

<u>/s/</u>

Susanne E. Harris Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: 10/22/13

Date Mailed: 10/23/13

NOTICE OF APPEAL: The claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely Request for Rehearing or Reconsideration was made, within 30 days of the receipt date of the Decision and Order of Reconsideration or Rehearing Decision.

Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request (60 days for FAP cases).

A Request for Rehearing or Reconsideration may be granted when one of the following exists:

- Newly discovered evidence that existed at the time of the original hearing that could affect the outcome of the original hearing decision;
- Misapplication of manual policy or law in the hearing decision which led to a wrong conclusion;
- Typographical, mathematical or other obvious error in the hearing decision that affects the rights of the client;
- Failure of the ALJ to address in the hearing decision relevant issues raised in the hearing request.

The Department, AHR or the claimant must specify all reasons for the request. MAHS will not review any response to a request for rehearing/reconsideration. A request must be *received* in MAHS within 30 days of the date the hearing decision is mailed.

The written request must be faxed to (517) 335-6088 and be labeled as follows:

Attention: MAHS Rehearing/Reconsideration Request

If submitted by mail, the written request must be addressed as follows:

Michigan Administrative Hearings

Reconsideration/Rehearing Request P.O. Box 30639

Lansing, Michigan 48909-07322

SEH/tb

