

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

Reg. No: 20132066  
Issue No: 2009; 4031  
Case No: [REDACTED]  
Hearing Date: February 5, 2013  
Wayne County DHS #49

**ADMINISTRATIVE LAW JUDGE:** William A. Sundquist

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Claimant's request for a hearing. After due notice, a telephone hearing was held on Tuesday, February 5, 2013. Claimant appeared and provided testimony on his behalf. Participants on behalf of the Department of Human Services (Department) included [REDACTED]

**ISSUE**

Was disability, as defined below, medically established?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Claimant's MA-P/SDA application on July 20, 2012, was denied on September 26, 2012 per BEM 260/261, with a hearing request on October 2, 2012.
2. Vocational factors: Age [REDACTED] with GED, and history of unskilled work as a cheese mixer, packaging of cheese, [REDACTED], manufacturing inspector, and press machine operator.
3. Last employment ended August 16, 2008 when claimant quit due to medical reasons.
4. Disability is alleged due to diabetes, high blood pressure controlled with medication, arthritis, bad sinuses, asthma, COPD, and high cholesterol. Claimant's disabling physical symptoms are weak hand grips, difficulty breathing, weak knees, chronic pain in shoulders/ right leg and ankle.
5. Medical reports of record state the Claimant on:

- a. Has *minimal* narrowing of the medial right knee joint compartment; that his soft tissues are *unremarkable*. (DHS Exhibit A, Pg. 11).
  - b. August 23, 2012: that respiratory he is positive for cough, wheeze, and shortness of breath with asthma exacerbations; that he is a well-developed, well-nourished male who is fairly well groomed in looks day to day; and *is no acute distress*; that respiratory he is clear to auscultations bilaterally; that he has no wheezes, rales, or bronchi; that he has cardiovascular *normal* S1, S2 with regular rate and rhythm, that musculoskeletal he has a full range of motion of both shoulders, that he has no upper extremity atrophy and creptitance; that he has a full range of motion of both knees; that he has a full range of motion of both ankles; that he has 5/5 motor strength in both upper extremities and lower extremities, that he stands from a seated position *without difficulty*; that he is able to get on and off the table *without difficulty*; that he ambulates with a steady, unassisted gait; that he is able to tandem, heel and toe walk *without difficulty*; that his hypertension appear well-controlled; that he should avoid dust, fumes, smoke, and extremes of temperature. (DHS Exhibit A, Pgs. 9-10).
  - c. April 23, 2012: Has a *normal* range of motion of the shoulders, knees and, ankles; that he has the ability to sit, stand, bend, stoop, carry, push, pull, button, close, dress-undress, dial a telephone, open a door, make a fist, pick up coin, pick up pencil, write, squat and rise from squatting, get on and off the examination table, climb stairs; that he can walk on heels and toes in tandem; that his gait is stable and within normal limits; that he does not require the need for a walking aid.
  - d. April 23, 2012: Had a first blood pressure test of 110/70, second test of 100/60, and a third test of 110/68. (DHS Exhibit A, Pg. 17).
6. State Hearing Review Team decision dated November 5, 2012 states the Claimant's impairments do not meet/equal a Social Security listing (DHS Exhibit A, Pg. 49).

### **CONCLUSIONS OF LAW**

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (DHS or department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Bridges Reference Manual (BRM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Bridges Reference Manual (BRM).

The Adult Medical Program (AMP) is established by Title XXI of the Social Security Act; (1115)(a)(1) of the Social Security Act, and is administered by the Department of Human Services (DHS or department) pursuant to MCL 400.10, *et seq.* Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Bridges Reference Manual (BRM).

Facts above are undisputed.

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

...We follow a set order to determine whether you are disabled. We review any current work activity, the severity of your impairment(s), your residual functional capacity, your past work, and your age, education and work experience. If we can find that you are disabled or not disabled at any point in the review, we do not review your claim further.... 20 CFR 416.920.

When determining disability, the federal regulations are used as a guideline and require that several considerations be analyzed in sequential order. If disability can be ruled out at any step, analysis of the next step is not required. These steps are:

1. Does the client perform Substantial Gainful Activity (SGA)? If yes, the client is ineligible for MA. If no, the analysis continues to Step 2. 20 CFR 416.920(b).
2. Does the client have a severe impairment that has lasted or is expected to last 12 months or more or result in death? If no, the client is ineligible for MA. If yes, the analysis continues to Step 3. 20 CFR 416.920(c).
3. Does the impairment appear on a special listing of impairments or are the client's symptoms, signs, and laboratory findings at least equivalent in severity to

the set of medical findings specified for the listed impairment? If no, the analysis continues to Step 4. If yes, MA is approved. 20 CFR 416.290(d).

4. Can the client do the former work that he/she performed within the last 15 years? If yes, the client is ineligible for MA. If no, the analysis continues to Step 5. 20 CFR 416.920(e).
5. Does the client have the Residual Functional Capacity (RFC) to perform other work according to the guidelines set forth at 20 CFR 404, Subpart P, Appendix 2, Sections 200.00-204.00? If yes, the analysis ends and the client is ineligible for MA. If no, MA is approved. 20 CFR 416.920(f).

The burden of proof is on the claimant to establish disability in accordance with the 5 step process below. ...20 CFR 416.912(a).

The burden of proof shifts to the DHS at step 5.... 20 CFR 416.912 (b) .

Step 1, disability is not denied. The evidence of record established the Claimant has not engaged in substantial gainful activities since August, 2008. Therefore the sequential evaluation is required to continue to the next step.

Step 2, disability is denied. The objective medical evidence of record, on date of application, does not establish the Claimant's significant functional incapacity to perform basic work activities due to a severe physical impairment, in combination, for the required one year continuous duration, as defined below.

### **Severe/Non-Severe Impairment**

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

**Non-severe impairment(s).** An impairment or combination of impairments is not severe if it does not significantly limit your physical or mental ability to do basic work activities. 20 CFR 416.921(a).

**Basic work activities.** When we talk about basic work activities, we mean the abilities and aptitudes necessary to do most jobs. Examples of these include:

1. Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
2. Capacities for seeing, hearing, and speaking;
3. Understanding, carrying out, and remembering simple instructions;
4. Use of judgment;
5. Responding appropriately to supervision, co-workers and usual work situations; and
6. Dealing with changes in a routine work setting. 20 CFR 416.921(b).

### **SEVERE IMPAIRMENT**

To qualify for MA-P, claimant must first satisfy both the gainful work and the duration criteria (20 CFR 416.920(a)) before further review under severity criteria. If claimant does not have any impairment or combination of impairments which significantly limits physical or mental ability to do basic work activities, an ultimately favorable disability determination cannot result. (20 CFR 416.920(c)).

Acceptable medical sources about your impairments are an M.D. or D.O. or fully licensed psychologist... BEM 260.

The objective medical evidence of record, Findings of Fact # 6, does not support the claimant's disabling symptoms. (Findings of Fact #5)

The medical evidence of record shows the claimant's examinations were normal and unremarkable.

The medical reports of record are examination, diagnostic, treatment and progress reports. They do not provide medical assessments of Claimant's basic work limitations. Stated differently, how do the Claimant's medically diagnosed disorders significantly incapacitate the functional ability to perform basic work activities for the required duration. Do the disorders impair the Claimant's ability slightly, mildly, moderately (non-severe impairment, as defined above) or severely, as defined above?

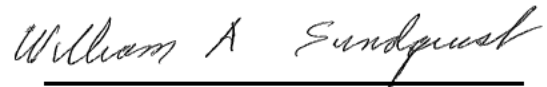
Therefore, the Claimant has not sustained his burden of proof to establish a medically severe mental/physical impairment in combination for the required duration. Therefore, the sequential evaluation is not required to continue to the next step.

The department's Bridges Eligibility Manual contains the following policy statements and instructions for caseworkers regarding the State Disability Assistance program: to receive State Disability Assistance, a person must be disabled, caring for a disabled person or age 65 or older. BEM, Item 261, p. 1. Because the claimant does not meet the definition of disabled under the MA-P program and because the evidence of record does not establish that claimant is unable to work for a period exceeding 90 days, the claimant does not meet the disability criteria for State Disability Assistance benefits either.

**DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides disability was not medically established.

Accordingly, MA-P denial is **UPHELD**.



William A. Sundquist  
Administrative Law Judge  
For Maura D. Corrigan, Director  
Department of Human Services

Date Signed: April 5, 2013

Date Mailed: April 5, 2013

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

WAS/hj

cc:

