# STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

#### IN THE MATTER OF:



Reg. No.: 2013-38455

Issue No.: 1021

Case No.:

Hearing Date: May 15, 2013 County: Van Buren

ADMINISTRATIVE LAW JUDGE: Vicki L. Armstrong

#### **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request fo ra hearing. After due notice, an inperson hearing was held on May 15, 2013, at the Van Buren County DHS office. Claimant and his wife personally appeared and testified. Participants on behalf of Department of Human Services (Department) included Family Independence Manager



## ISSUE

Did the Department properly close Claimant's Fa mily Independence Program (FIP) case?

#### FINDINGS OF FACT

The Administrative Law Judge, based on t he competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On October 17, 2012, Clai mant applied for FIP benefits. FIP was opened effective November 1, 2012. (Hearing Summary).
- 2. On November 7, 2012, Claimant's treating physician completed a Medical Needs Jet form indicating Claimant is unable to work at her usual occupation or any job and the limitation would last for more than 90 days. (Dept. Ex. A, p 79).
- 3. On January 23, 20 13, the department forwarded Claimant's request for a disability deferral to the Medical Review Team. (Hearing Summary).
- 4. On February 25, 2013, an MRT assess ment for JET participation project was completed for Claimant indicating that Claimant was work ready with limitations of no more than 2 hours of standing/walking in an 8-hour workday, and occasionally lifting no more than 10 pounds a third of the workday. (Dept Ex. A, p 71).

- 5. On February 25, 2013, MRT denied Claim ant's request for a deferral from JET. (Dept Ex. A, pp 69-70).
- 6. On April 1, 2013, the Department closed Claimant's FIP case due to Claimant failing to show for the scheduled PATH appointment on 3/11/13.
- 7. On March 18, 2013, the Department sent Claimant notice of the closure.
- 8. On March 28, 2013, Claimant filed a hearing request, prot esting the closure of the FIP case.
- On February 7, 2013, Claim ant attended triage. The M edical Review Team (MRT) denied her JET deferral, therefore, based on the MRT denial, the department found no good cause.

### **CONCLUSIONS OF LAW**

Department policies are contained in the Bri dges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and W ork Opportunity Reconc iliation Act of 1996, Public Law 104-193, 42 USC 601, et seq. The Department (formerly k nown as the Family Independence Agency) administers FIP pursuant to MCL 400.10, et seq., and 1999 AC, R 400.3101 through Rule 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

DHS requires clients to participat e in employment and self-sufficiency related activities and to acc ept employment when offered. The focus is to assist clients in removing barriers so they can participate in activities which le ad to self-sufficiency. However, there are consequences for a client who refuses to participate, without good cause. The goal of the FIP penalty policy is to obtain client compliance with appropriate work and/or self-sufficiency related assignments and to ensure that barriers to such compliance have been identified and removed. The goal is to bring the client into compliance. BEM 233A.

A Work Eligible Indiv idual (WEI) and non-WEI s (except ineligible grantees, client s deferred for lack of child care, and disqualified aliens), see BEM 228, who fails, without good cause, to participate in employment or se If-sufficiency-related activities, must be penalized. Depending on the case situation, penalties include the following:

- •Delay in eligibility at application.
- •Ineligibility (denial or termination of FIP with no minimum penalty period).
- •Case closure for a minimum of thr ee months for the first episode of noncompliance, six m onths for the seco nd episode of noncompliance and lifetime closure for the third episode of noncompliance.

Good cause is a v alid reas on for noncom pliance with employment and/or self-sufficiency related activities that are based on factors that are beyond the control of the noncompliant person. A c laim of good c ause must be verified and documented for member adds and recipients. Document t he good cause determination in Bridges and the FSSP under the Participation and Compliance tab. BEM 233A.

If it is determined during triage the client has good cause, and good cause issues have been resolved, the client is sent back to PATH and there is no need for a new PATH referral. BEM 233A.

Good cause includes the client is physically or mentally unfit for the job or activity, as shown by medical ev idence or other reliable information. This includes an y disability-related lim itations that prec lude participation in a wor k and/or self-sufficiency-related activity. The disab ility-related needs or limitations may not have been id entified or assessed prior to the noncom pliance. G ood caus e also inc ludes the client has a debilitating illness or injury, or a spouse or child's illness or injury requires in-home care by the client. BEM 233A.

In this case, the triage was on 3/18/13. At the time of triage, the department had the Medical Needs – J et form completed by Cla imant's treating physic ian indication Claimant could not work at her usual occ upation or any job and the limitation was expected to last more than 90 days. The participating department members at the hearing indicated they were bound by MRT's denial, despite the evidence submitted and known to them during the triage. Because Claimant's treating physician's opinion is well supported by medically acceptable clinical and laboratory diagnostic techniques, it has controlling weight. 20 CFR 404.1527(d)(2).

Based upon the abov e Findings of Fact and Conclus ions of Law, and for the reasons stated on the record, the Administrative Law Judge concludes that the D epartment improperly closed Claimant's FIP case.

#### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the D epartment did not act properly.

Accordingly, the Department's FIP decision is **REVERSED** for the reasons stated on the record.

THE DEPARTMENT IS ORDERED TO DO THE FOLLOWING WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

Reinstate Claimant's FIP eligibility and deferral.

Vicki L. Armstrong Administrative Law Judge For Maura Corrigan, Director Department of Human Services

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Date Signed: May 17, 2013

Date Mailed: May 17, 2013

**NOTICE:** Michigan Administrative Hearing Syst em (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a par ty within 30 days of the mailing date of this Dec ision and Order. MAHS will not or der a rehearing or reconsideration on the Department's mo tion where the final decis ion cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases)

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a ti mely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration **MAY** be granted for any of the following reasons:
- misapplication of manual policy or law in the hearing decision,
- typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
- the failure of the ALJ to address ot her relevant iss ues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail at Michigan Administrative hearings

Recons ideration/Rehearing Request

P. O. Box 30639

Lansing, Michigan 48909-07322

## 2013-38455/VLA

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