STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



Reg. No.:	2013 24474
Issue No.:	3052
Case No.:	
Hearing Date:	April 24, 20
County:	Wayne (17)

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ADMINISTRATIVE LAW JUDGE: Lynn M. Ferris

HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Department of Human Services' (Department) request for a hearing. After due notice, a telephone hearing was held on April 24, 2013, from Detroit, Michigan. The Department was represented by **Example 1** Regulation Agent of the Office of Inspector General (OIG).

Participants on behalf of Respondent included:

Respondent did not appear at the hearing and it was held in Respondent's absence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3187(5).

ISSUES

- 1. Did Respondent receive an overissuance (OI) of
 - Family Independence Program (FIP)
 - State Disability Assistance (SDA)

Medical Assistance (MA)

Food Assistance Program (FAP)

Child Development and Care (CDC)

benefits that the Department is entitled to recoup?

Did Respondent commit an Intentional Program Violation (IPV)?

3. Should Respondent be disqualified from receiving

Family Independence Program (FIP)
State Disability Assistance (SDA)

Food Assistance Program (FAP)
 Child Development and Care (CDC)?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Department's OIG filed a hearing request on January 16, 2013 to establish an OI of benefits received by Respondent as a result of Respondent having allegedly committed an IPV.
- 2. The OIG \boxtimes has \square has not requested that Respondent be disqualified from receiving program benefits.
- 3. Respondent was a recipient of \square FIP \boxtimes FAP \square SDA \square CDC \square MA benefits during the period of January 2009, through December 2009.
- 4. Respondent 🖾 was 🗌 was not aware of the responsibility to notify the Department of changes that might affect his/her benefits.
- 5. Respondent had no apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement.
- 6. The Department's OIG indicates that the time period they are considering the fraud period is January 1, 2009 through December 31, 2009.
- 8. Respondent was entitled to \$6975 in FIP K FAP SDA CDC MA during this time period.
- 9. Respondent ☐ did ⊠ did not receive an OI in the amount of \$6,975 under the ☐ FIP ⊠ FAP ☐ SDA ☐ CDC ☐ MA program.
- 10. The Department \Box has \boxtimes has not established that Respondent committed an IPV.
- 11. This was Respondent's \boxtimes first \square second \square third IPV.
- 12. A notice of hearing was mailed to Respondent at the last known address and \Box was \boxtimes was not returned by the US Post Office as undeliverable.

CONCLUSIONS OF LAW

Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

The Food Assistance Program (FAP) [formerly known as the Food Stamp (FS) program] is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10, *et seq.*, and 1999 AC, Rule 400.3001 through Rule 400.3015.

When a client group receives more benefits than they are entitled to receive, the Department must attempt to recoup the overissuance (OI). Department of Human Services Bridges Administrative Manual (BAM) 700 (2013).

Suspected IPV means an OI exists for which all three of the following conditions exist:

- The client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and
- The client was clearly and correctly instructed regarding his or her reporting responsibilities, and
- The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill their reporting responsibilities.

IPV is suspected when there is clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. Department of Human Services Bridges Administrative Manual (BAM) 720 (2013).

The Department's OIG requests IPV hearings for cases when:

- benefit overissuances are not forwarded to the prosecutor,
- prosecution of welfare fraud is declined by the prosecutor for a reason other than lack of evidence, and
- the total overissuance amount is \$1000 or more, or
- the total overissuance amount is less than \$1000, and
 - the group has a previous intentional program violation, or

- the alleged IPV involves FAP trafficking, or
- the alleged fraud involves concurrent receipt of assistance, or
- the alleged fraud is committed by a state/government employee.

A court or hearing decision that finds a client committed an IPV disqualifies that client from receiving certain program benefits. A disqualified recipient remains a member of an active group as long as he lives with them. Other eligible group members may continue to receive benefits. *Id.*

Clients who commit an IPV are disqualified for a standard disqualification period except when a court orders a different period, or except when the OI relates to MA. Refusal to repay will not cause denial of current or future MA if the client is otherwise eligible. Department of Human Services Bridges Administrative Manual (BAM) 710 (2009). Clients are disqualified for periods of one year for the first IPV, two years for the second IPV, lifetime disqualification for the third IPV, and ten years for a concurrent receipt of benefits. BAM 720.

Additionally, in this case the Department did not establish and overissuance or an IPV of FAP benefits. The Department did not produce any evidence that income was received by the Claimant's spouse during the period. No income tax records for the trucking company Njood Trucking were produced and no income tax returns for the Claimant's spouse were subpoenaed. The Department attempted to establish wages were paid by the company based upon wage information paid to an individual other than the Claimant's spouse prior to the fraud period. The wages were also paid on a case number different than the Claimant's. The trucking company in question was registered in the state of Michigan and the only connection to the Claimant or her spouse was an address that was the same as Claimant's listed for the corporation's resident agent who was not the Claimant's spouse, and listing a mailing address on Miller Road in Dearborn Michigan. The corporate registration did not establish any ownership of Njood Trucking to the Claimant's spouse. The Claimant's spouse's social security number did not appear in the Work Number. Lastly no FAP budgets were presented to indicate how the overissuance amount was determined. Based upon the evidence presented the Department failed to meet its burden of proof to establish an IPV by clear and convincing evidence and did not establish an overissuance of FAP benefits by the preponderance of the evidence. The evidence presented was insufficient to prove the Department's case.

DECISION AND ORDER

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, concludes that:

1. Respondent \Box did \boxtimes did not commit an IPV.

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- 2. Respondent ☐ did ⊠ did not receive an OI of program benefits in the amount of \$6975 from the following program(s) ☐ FIP ⊠ FAP ☐ SDA ☐ CDC ☐ MA.
- The Department is ORDERED to delete the OI and cease any recoupment action.

C Lynn M. Ferris Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: June 4, 2013

Date Mailed: June 4, 2013

NOTICE: The law provides that within 30 days of receipt of the above Decision and Order, the Respondent may appeal it to the circuit court for the county in which he/she lives.

LMF/cl

