STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

#### IN THE MATTER OF:



Reg. No.: 2012-76503 Issue No.: 3055; 4060 Case No.: Hearing Date: Genesee County DHS #6 County:

March 12, 2013

ADMINISTRATIVE LAW JUDGE: Carmen G. Fahie

### HEARING DECISION FOR INTENTIONAL PROGRAM VIOLATION

This matter is before the undersigned Administ rative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Departm ent of Human Servic es' (Department) request for a hearing. After due notice, a telephone hearing was held on Tuesday, March 12, 2013, from Lansing, Michigan. The Department was represent ed by Agent #42, of the Office of Inspector General (OIG).

Participants on behalf of Respondent included:

Respondent did not appear at the hearing and it was he ld in Respondent's a bsence pursuant to 7 CFR 273.16(e), Mich Admin Code R 400.3130(5), or Mich Admin Code R 400.3178(5).

### ISSUES

1. Did Respondent receive an overissuance (OI) of



Family Independence Program (FIP) State Disability Assistance (SDA)

Food Assistance Program (FAP)

Child Development and Care (CDC)

Medical Assistance (MA)

benefits that the Department is entitled to recoup?

- Did Respondent commit an Intentional Program Violation (IPV)?
- Should Respondent be disgualified from receiving

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Family Independence Program (FIP) State Disability Assistance (SDA)

Х	Food Assistance Program (FAP)
	Child Development and Care (CDC)?

# FINDINGS OF FACT

The Administrative Law Judge, based on t he competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Department's OIG filed a hearing request on September 10, 2012 to establis h an OI of benefits received by Respondent as a result of Respondent having allegedly committed an IPV.
- 2. The OIG 🖂 has 🗌 has not requested that Resp ondent be dis qualified fr om receiving program benefits.
- 3. Respondent was a recipient of  $\Box$  FIP  $\boxtimes$  FAP  $\Box$  SDA  $\Box$  CDC  $\boxtimes$  MA benefits during the period of April 1, 2011 through August 31, 2012 for FAP and April 1, 2011 through October 31, 2011 for MA.
- 4. On the As sistance Application, 1171, signed by Res pondent on November 4, 2010 and December 9, 2011, Resp ondent reported that she/he intended to stay in Michigan.
- 5. Respondent 🖾 was 🗌 was not aware of the responsib ility to report changes in her/his residence to the Department where the respondent us ed FAP benefits exclusively in the State of Wyoming for over thirty (30) consecutive days.
- 6. Respondent had no apparent physical or m ental impairment that would limit the understanding or ability to fulfill this requirement.
- 7. The Department's OIG indicates that the time period they are considering the fraud period is April 1, 2011 through August 31, 2012 for FAP and April 1, 2011 through October 31, 2011 for MA.
- 8. Respondent began using X FAP FIP MA SDA benefits outside of the State of Michigan beginning in March 2011.
- 10. Respondent was entitled to \$0 in  $\square$  FIP  $\boxtimes$  FAP  $\square$  SDA  $\square$  CDC  $\boxtimes$  MA during this time period.
- 11. Respondent ⊠ did □ did not receive an OI in the amount of \$ under the □ FIP ⊠ FAP □ SDA □ CDC ⊠ MA program.
- 12. The Department  $\boxtimes$  has  $\square$  has not established that Respondent committed an IPV.
- 13. This was Respondent's  $\boxtimes$  first  $\square$  second  $\square$  third IPV.
- 14. A notice of hearing was mailed to Respondent at the last known address and  $\Box$  was  $\boxtimes$  was not returned by the US Post Office as undeliverable.

## CONCLUSIONS OF LAW

Department policies are contained in the Bri dges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

☐ The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and W ork Opportunity Reconc iliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq*. The Department (formerly k nown as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq*., and 1999 AC, Rule 400.3101 through Rule 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

The Food Assistanc e Program (FAP) [form erly known as the Food Stamp (FS) program] is establis hed by the Food St amp Act of 1977, as amend ed, and is implemented by the federal r egulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independenc e Agency) administers FAP pursuant to MCL 400.10, *et seq*., and 1999 AC, Rule 400.3001 through Rule 400.3015.

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, is established by 2004 PA 344. The D epartment of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.10, *et seq*., and 20 00 AACS, Rule 400.3151 through Rule 400.3180.

☐ The Child Development and Care (CDC) program is establis hed by Titles IVA, IVE and XX of the Soc ial Security Act, the Ch ild Care and Developm ent Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Fede ral Regulations, Parts 98 and 99. The Depart ment provides servic es to adults and children pursuant to MCL 400.14(1) and 1999 AC, Rule 400.5001 through Rule 400.5015.

The Medical Ass istance (MA) program is es tablished by the Title XIX of the Soc ial Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (formerly known as the Family Independ ence Agency) administers the MA pr ogram pursuant to MCL 400.10, *et seq*., and MC L 400.105.

When a client group receives more benefits than they are entitled to receive, the Department must attempt to recoup the OI. BAM 700.

Suspected IPV means an OI exists for which all three of the following conditions exist:

- The client intentionally failed t o report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and
- The client was clearly and co rrectly instructed regarding his or her reporting responsibilities, and

• The client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill their reporting responsibilities.

IPV is sus pected when there is clear and convinc ing evidenc e that the client has intentionally withheld or misr epresented information for t he purpose of establishing, maintaining, increasing or preventing reduc tion of program benefits or eligibility. BAM 720.

The Department's OIG requests IPV hearings for cases when:

- benefit overissuanc es are not forwarded to the prosecutor,
- prosecution of welfare fraud is declined by the prosecutor for a reason other than lack of evidence, and
- the total overissuance amount is \$1000 or more, or
- the total overissuance amount is less than \$1000, and
  - the group has a previ ous intentional program violation, or
  - the alleged IPV involves FAP trafficking, or
  - the alleged fraud involves c oncurrent receipt of assistance,
  - the alleged fraud is committed by a state/government employee.

A court or hearing decision that finds a client committed an IP V disqualifies that client from receiving certain program benefits. A disqualified reci pient remains a member of an active group as long as he lives with continue to receive benefits. BAM 720.

Clients who commit an IPV are disqualified for a standard di squalification period except when a court orders a diffe rent period, or except when the overissuance relates to MA. Refusal to repay will not cause denial of current or future MA if the client is otherwis e eligible. BAM 710. Clients are disqualified for periods of one year for the first IPV, two years for the second IPV, lifet ime disqualification for the th ird IPV, and ten years for a concurrent receipt of benefits. BAM 720.

Additionally, the respondent failed to report her/her change in residency from the State of Michigan to the department, which res ulted in his/ her receiving an ov erissuance of FAP benefits of \$ and MA benefits of \$ that the department is required to recoup.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, concludes that:

1. Respondent  $\square$  did  $\square$  did not commit an IPV.

2. Respondent ⊠ did □ did not receive an OI of prog ram benefits in the amount of \$4,449.37 from the following program(s) □ FIP ⊠ FAP □ SDA □ CDC ⊠ MA.

The Department is ORDERED to delete the OI and cease any recoupment action.

The Department is ORDERED to initiate recoupment procedures for the amount of in accordance with Department policy.

The Department is ORDERED to reduce the OI to for the period , in accordance with Department policy.

It is FURTHER ORDERED that Respondent be disqualified from

☐ FIP ⊠ FAP ☐ SDA for a period of ⊠ 12 months. ☐ 24 months. ☐ lifetime.

<u>/s/</u>

Carmen G. Fahie Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: March 19, 2013

Date Mailed: March 19, 2013

**<u>NOTICE</u>**: The law pr ovides that within 30 days of receipt of the above Decision and Order, the Respondent may appeal it to the circuit court for the county in which he/she lives.

CGF/hj

