

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**

[REDACTED]

Reg. No.: 2012-56835  
Issue Nos.: 2009, 4031  
Case No.: [REDACTED]  
Hearing Date: August 16, 2012  
County: Oakland (63-03)

**ADMINISTRATIVE LAW JUDGE:** Robert J. Chavez

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon claimant's request for a hearing. After due notice, a hearing was held on August 16, 2012, by teleconference in Detroit, Michigan. Claimant was represented at hearing by [REDACTED]. The Department of Human Services (Department) was represented by [REDACTED].

**ISSUE**

Was the denial of claimant's application for Medical Assistance (MA-P), State Disability Assistance (SDA), and retroactive MA-P for lack of disability correct?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

1. Claimant applied for MA-P and SDA on July 21, 2011.
2. Claimant is 43 years old.
3. Claimant has a marginal education and does not speak English.
4. Claimant is not currently working.
5. Claimant has a history of post traumatic stress disorder.
6. Claimant was a political prisoner of his former home country, where he was tortured for almost two years.

7. Treating sources and independent sources, as well as claimant testimony, note that claimant has nightmares and panic attacks several times per day.
8. Examinations note that claimant is sad and emotional, with vivid dreams in which he is cut and strangled, and wakes up unable to breath.
9. Claimant has anhedonia, and has difficulty motivating himself to do anything.
10. Claimant also has feelings of hopelessness, concentration difficulties, appetite disturbance, intense fear responses, dissociative flashbacks, feelings of detachment, irritability leading to outbursts of anger, and heightened startle response.
11. Claimant has marked difficulties in social functioning; claimant actively avoids any social interaction, including his family, rarely leaves his room in his home, has not purchased an item in over 6 years, and is easily irritated by others.
12. Claimant has marked difficulties performing activities of daily living; he rarely leaves the house, rarely leaves his room in order to perform these activities, only grooms himself once every few days, and cannot function in a public setting.
13. Claimant credibly testified to all of the above, and presented at hearing with emotional lability, flat affect, and was generally withdrawn, paranoid, and anxious.
14. Claimant requires assistance to perform required activities of daily living.
15. Claimant's medical records and the observations of the undersigned support claimant's testimony.
16. There is no indication that claimant will recover from his impairment within 12 months.
17. On May 11, 2012, the Medical Review Team denied MA-P and SDA, stating that claimant could perform other work.
18. On May 21, 2012, claimant was sent a notice of case action.
19. On May 31, 2012, claimant filed for hearing.
20. On July 9, 2012, the State Hearing Review Team (SHRT) denied MA-P and SDA, stating that claimant could perform other work.
21. On August 16, 2012, a hearing was held before the Administrative Law Judge.

## **CONCLUSIONS OF LAW**

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Bridges Reference Manual (BRM).

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (Department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in BAM, BEM and BRM.

Federal regulations require that the Department use the same operative definition of the term "disabled" as is used by the Social Security Administration for Supplemental Security Income (SSI) under Title XVI of the Social Security Act. 42 CFR 435.540(a).

Disability is defined as the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months. 20 CFR 416.905.

This is determined by a five-step sequential evaluation process where current work activity, the severity and duration of the impairment(s), statutory listings of medical impairments, residual functional capacity, and vocational factors (i.e., age, education, and work experience) are considered. These factors are always considered in order according to the five-step sequential evaluation, and when a determination can be made at any step as to the claimant's disability status, no analysis of subsequent steps is necessary. 20 CFR 416.920.

The first step that must be considered is whether the claimant is still partaking in SGA. 20 CFR 416.920(b). To be considered disabled, a person must be unable to engage in SGA. A person who is earning more than a certain monthly amount (net of impairment-related work expenses) is ordinarily considered to be engaging in SGA. The amount of monthly earnings considered as SGA depends on the nature of a person's disability; the Social Security Act specifies a higher SGA amount for statutorily blind individuals and a lower SGA amount for non-blind individuals. Both SGA amounts increase with increases in the national average wage index. The monthly SGA amount for statutorily blind individuals for 2012 is \$1,690. For non-blind individuals, the monthly SGA amount for 2012 is \$1,010.

In the current case, claimant has presented competent material evidence that he is not engaging in SGA and, therefore, passes the first step.

The second step that must be considered is whether or not the claimant has a severe impairment. 20 CFR 416.920(c). A severe impairment is an impairment expected to last

12 months or more (or result in death), which significantly limits an individual's physical or mental ability to perform basic work activities. The term "basic work activities" means the abilities and aptitudes necessary to do most jobs. Examples of these include:

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting.

20 CFR 416.921(b).

The purpose of the second step in the sequential evaluation process is to screen out claims lacking in medical merit. *Higgs v. Bowen* 880 F2d 860, 862 (6<sup>th</sup> Cir, 1988). As a result, the Department may only screen out claims at this level which are "totally groundless" solely from a medical standpoint. This is a *de minimus* standard in the disability determination that the court may use only to disregard trifling matters. As a rule, any impairment that can reasonably be expected to significantly impair basic activities is enough to meet this standard.

In the current case, claimant has presented competent material evidence of an impairment that meets durational requirements and, therefore, passes the second step.

In the third step of the sequential evaluation, we must determine if the claimant's impairment is listed in Appendix 1 of Subpart P of 20 CFR, Part 404. 20 CFR 416.925. This is, generally speaking, an objective standard; either the claimant's impairment is listed in this appendix, or it is not. However, at this step, a ruling against the claimant does not direct a finding of "not disabled"; if the claimant's impairment does not meet or equal a listing found in Appendix 1, the sequential evaluation process must continue on to step four.

The Administrative Law Judge finds that claimant's medical records contain medical evidence of an impairment that meets or equals listing 12.06 A 5 and B (1)(2), after considering claimant's treating source limitations, rehabilitation records, medical records, testimony, and the undersigned's own observations of claimant. Therefore, claimant is found disabled at step three, and the Department erred when it denied

claimant's Medicaid application for lack of disability. Claimant has been disabled since at least April 2011.

With regard to steps 4 and 5, when a determination can be made at any step as to the claimant's disability status, no analysis of subsequent steps is necessary. 20 CFR 416.920. Therefore, the Administrative Law Judge sees no reason to continue his analysis, as a determination can be made at step 3.

With regard to claimant's SDA case, as claimant meets all disability requirements for the MA-P program, claimant meets all disability requirements for the SDA program as well. BEM 261.

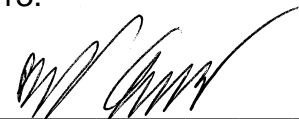
### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that claimant is disabled for the purposes of the MA and SDA programs, with an onset date of at least April 2011. Therefore, the decision to deny claimant's application for MA-P and SDA was incorrect.

Accordingly, the Department's decision in the above-stated matter is, hereby, REVERSED.

The Department is ORDERED to:

1. Process claimant's July 21, 2011, MA-P and SDA application and award required benefits, provided claimant meets all non-medical standards as well.
2. Initiate a review of claimant's disability case in August 2013.



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**Robert J. Chavez**  
Administrative Law Judge  
for Maura Corrigan, Director  
Department of Human Services

Date Signed: August 23, 2012

Date Mailed: August 23, 2012

**NOTICE:** Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases)

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing **MAY** be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration **MAY** be granted for any of the following reasons:
  - misapplication of manual policy or law in the hearing decision,
  - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
  - the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail at  
Michigan Administrative Hearings  
Reconsideration/Rehearing Request  
P. O. Box 30639  
Lansing, Michigan 48909-07322

RJC/pf

cc:

