

**STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES**

**IN THE MATTER OF:**



Reg. No: 201225337  
Issue No: 2009  
Case No: [REDACTED]  
Hearing Date: March 22, 2012  
Jackson County DHS

**ADMINISTRATIVE LAW JUDGE:** William A. Sundquist

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the claimant's request for a hearing. After due notice, a telephone hearing was held on Thursday, March 22, 2012. Claimant appeared and provided testimony on her behalf.

**ISSUE**

Was disability, as defined below, medically established?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. On August 23, 2011, claimant applied for MA-P, was denied on January 9, 2011 per BEM 260, and requested a hearing on January 13, 2012.
2. Claimants vocational factors are: age 42, high school education, and history of semi-skilled work.
3. Claimant last worked on January 10, 2010, and became an unemployment compensation benefit recipient.
4. On date of application claimant alleges disability due to multiple medically diagnosed physical disorders in combination.
5. Medical exam on November 2, 2010, states the claimant's neck has no localized tenderness or deformity; that he has a normal range of motion; that flexion is 45° degrees and extension 10° degrees; that right and left lateral bending is 10° degrees; that bilateral straight leg raising test in the

supine position is negative to 45° degrees; that ambulation is stable; that he could even get onto the toes and walk; that muscle tone is normal in the upper and lower extremities; that strength is 5/5; that reflexes are symmetrically 2+; that there is no sensory deficit; and that there is no evidence of in-coordination (Medically Packet, Pages 106 and 107).

6. Medical exam on May 10, 2011, states the claimant's lumbar lordosis is normal; that there is no spine or CVA tenderness; that neurologically cranial nerves, motor and sensory function are grossly intact (Medical Packet, Page 47).
7. Medical exam on May 10, 2011, states the claimant is no acute distress (Medical Packet, Page 49).

### **CONCLUSIONS OF LAW**

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Program Administrative Manual (BAM), the Program Eligibility Manual (BEM) and the Program Reference Manual (PRM).

Facts above are undisputed.

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

...We follow a set order to determine whether you are disabled. We review any current work activity, the severity of your impairment(s), your residual functional capacity, your past work, and your age, education and work experience. If we can find that you are disabled or not disabled at any point in the review, we do not review your claim further.... 20 CFR 416.920.

The burden of proof is on the claimant to establish disability in accordance with the 5 step process below. ...20 CFR 460.912(a).

When determining disability, the federal regulations require that several considerations be analyzed in sequential order. If disability can be ruled out at any step, analysis of the next step is not required. These steps are:

1. Does the client perform Substantial Gainful Activity (SGA)? If yes, the client is ineligible for MA. If no, the analysis continues to Step 2. 20 CFR 416.920(b).
2. Does the client have a severe impairment that has lasted or is expected to last 12 months or more or result in death? If no, the client is ineligible for MA. If yes, the analysis continues to Step 3. 20 CFR 416.920(c).
3. Does the impairment appear on a special listing of impairments or are the client's symptoms, signs, and laboratory findings at least equivalent in severity to the set of medical findings specified for the listed impairment? If no, the analysis continues to Step 4. If yes, MA is approved. 20 CFR 416.290(d).
4. Can the client do the former work that he/she performed within the last 15 years? If yes, the client is ineligible for MA. If no, the analysis continues to Step 5. 20 CFR 416.920(e).
5. Does the client have the Residual Functional Capacity (RFC) to perform other work according to the guidelines set forth at 20 CFR 404, Subpart P, Appendix 2, Sections 200.00-204.00? If yes, the analysis ends and the client is ineligible for MA. If no, MA is approved. 20 CFR 416.920(f).

At Step 1, disability is not denied. The evidence of record establishes, on date of application, that the claimant has not been engaged in substantial gainful work since his last employment in January 2010.

At Step 2, disability is denied. The medical evidence of record, on date of application, does not establish **claimant's significant** inability to perform **basic work activities** due to a combination of severe physical impairments for a one year **continuous duration**, as defined below.

### **Severe/Non-Severe Impairment**

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental

ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

**Non-severe impairment(s).** An impairment or combination of impairments is not severe if it does not significantly limit your physical or mental ability to do basic work activities. 20 CFR 416.921(a).

**Basic work activities.** When we talk about basic work activities, we mean the abilities and aptitudes necessary to do most jobs. Examples of these include:

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting.  
20 CFR 416.921(b).

The question in this case is whether claimant's medically diagnosed physical disorders are non-severe or severe in combination based on the definition above. Said in another way, do claimant's medically diagnosed physical disorders in combination impair the claimant slightly, mildly, moderately (non-severe, as defined above) or severely, as defined above?

Medical reports of record are diagnostic and treatment reports, and do not provide **medical assessments** of claimant's physical limitations/restrictions relative to inability to perform basic work activities, as defined above. 20 CFR 416.913(c)(1)(2).

The medical evidence of record establishes a non-severe impairment. Therefore, a severe physical impairment in combination meeting the one year continuous duration has not been established.

Therefore, disability has not been established at Step 2 by the competent, material and substantial evidence on the whole record.

**DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that disability was not medically established.

Accordingly, Medicaid denial is **UPHELD**.

/s/  
William A. Sundquist  
Administrative Law Judge  
For Maura D. Corrigan, Director  
Department of Human Services

Date Signed: April 2, 2012

Date Mailed: April 2, 2012

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

WAS/tb

cc:

