

STATE OF MICHIGAN
MICHIGAN ADMINISTRATIVE HEARING SYSTEM
ADMINISTRATIVE HEARINGS FOR THE
DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

[REDACTED]

Reg. No.: 2012876
Issue No.: 1038
Case No.: [REDACTED]
Hearing Date: October 26, 2011
County: Wayne County DHS (19)

ADMINISTRATIVE LAW JUDGE: Lynn M. Ferris

HEARING DECISION

This matter is before the undersigned Administrative Law Judge upon Claimant's request for a hearing made pursuant to MCL 400.9 and MCL 400.37, which govern the administrative hearing and appeal process. After due notice, a telephone hearing was held on October 26, 2011, from Detroit, Michigan. Participants on behalf of Claimant included the Claimant, the Claimant's daughter, [REDACTED] who appeared as an interpreter and witness and [REDACTED], who also appeared as a witness. Participants on behalf of Department of Human Services (Department) included [REDACTED] FIM, [REDACTED] ES, [REDACTED], Caseworker, [REDACTED], Triage Coordinator and [REDACTED], Case Manager for EDSI of the Michigan Works Program (who appeared as a witness for the Department).

ISSUE

Whether the Department properly closed Claimant's case for benefits under Family Independence Program (FIP) and reduced the Claimant's Food Assistance (FAP) benefits based on Claimant's failure to participate in employment-related activities.

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Claimant was an ongoing recipient of FIP and FAP benefits and was required to participate in employment-related activities.
2. On 7/29/11, the Department sent Claimant a Notice of Non Compliance scheduling a triage on 8/10/11.

3. On 8/10/11 Claimant participated in the triage and the Department found that the Claimant had failed to establish good cause for failing to participate in her assigned employment related activities.
4. During the triage, the Claimant was offered an opportunity to avoid a benefits sanction by signing a triage outcome form indicating her agreement to return to Work First on 8/15/11 and attend the program on an ongoing basis. The Claimant signed the form and returned to Work First on 8/15/11.
5. On 8/19/11 the Work First personnel determined that Claimant was not participating in the assigned employment related activity.
6. On 8/19/11, the Department sent Claimant a Notice of Case Action closing Claimant's FIP case for 90 days and reducing Claimant's FAP benefits effective 9/1/11, based on a failure to participate in employment-related activities without good cause.
7. The Department imposed a first sanction for Claimant's failure to comply with employment-related obligations.
8. On 9/1/11, Claimant filed a request for a hearing disputing the Department's action.

CONCLUSIONS OF LAW

Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Reference Tables Manual (RFT).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and Mich Admin Code, R 400.3101 through R 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

The Food Assistance Program (FAP) [formerly known as the Food Stamp (FS) program] is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10, *et seq.*, and Mich Admin Code, R 400.3001 through R 400.3015.

The Child Development and Care (CDC) program is established by Titles IVA, IVE and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department provides services to adults and children pursuant to MCL 400.14(1) and Mich Admin Code, R 400.5001 through R 400.5015.

In order to increase their employability and obtain employment, work eligible individuals (WEI) seeking FIP are required to participate in the JET Program or other employment-related activity unless temporarily deferred or engaged in activities that meet participation requirements. BEM 230A; BEM 233A. Failing or refusing to attend or participate in a JET program or other employment service provider without good cause constitutes a noncompliance with employment or self-sufficient related activities. BEM 233A.

Good cause is a valid reason for noncompliance which is beyond the control of the noncompliant person. BEM 233A. JET participants will not be terminated from a JET program without the Department first scheduling a triage meeting with the client to jointly discuss noncompliance and good cause. BEM 233A.

Good cause must be based on the best information available during the triage and prior to the negative action date. BEM 233A. Good cause may be verified by information already on file with the Department or the work participation program. BEM 233A. Good cause **must** be considered even if the client does not attend, with particular attention to possible disabilities (including disabilities that have not been diagnosed or identified by the client) and unmet needs for accommodation. BEM 233A.

In processing a FIP closure, the Department is required to send the client a Notice of Noncompliance (DHS-2444) which must include the date(s) of the noncompliance, the reason the client was determined to be noncompliant, and the penalty duration. BEM 233A.

Additionally, in this case after the triage, the Claimant was reassigned to attend Work First on August 15, 2011 and ongoing pursuant to the triage. Claimant did attend on August 15, 2011 as required. On August 19, 2011, Claimant attended even though she was ill and had a note from her doctor excusing her from attending Work First on August 19, 2011. After observing the Claimant with her head down and her feet on a chair, Work First personnel advised the Claimant that if she was not going to participate she was free to leave.

It should be noted that the Claimant has a third grade education and speaks no English. Her daughter attended the vocational training program with the Claimant as her interpreter. Claimant left her assigned Work First program activity on August 19, 2011 before the session ended. Thereafter, Claimant received a Notice of Case Action dated

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August 19, 2011 closing Claimant's FIP case and reducing her FAP benefits for 3 months effective September 1, 2011 for failure to participate in work related activities.

Claimant did not refuse to attend her assigned work activity. Even though she was ill and had a note from her doctor, she nevertheless attended. Her inability to fully participate in the program on August 19, 2011 was due to her illness that was documented by the note from her doctor excusing her from attending on that date through 8/22/11, which constituted good cause for non participation. BEM 233A. The Department failed to follow policy by disregarding Claimant's evidence of good cause for failure to participate and improperly closed the Claimant's FIP case and reduced her FAP benefits.

Based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, the Administrative Law Judge concludes that the Department

properly closed Claimant's FIP case. improperly closed Claimant's FIP case.

properly reduced Claimant's FAP benefits improperly reduced Claimant's FAP benefits.

DECISION AND ORDER

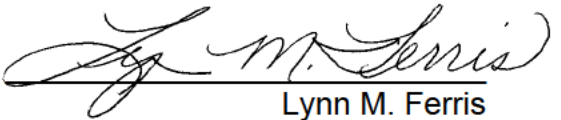
The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department

did act properly. did not act properly.

Accordingly, the Department's decision is AFFIRMED REVERSED for the reasons stated on the record.

THE DEPARTMENT IS ORDERED TO DO THE FOLLOWING WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

1. The Department shall initiate removal of the 3 month sanction it imposed on the Claimant's case effective 9/1/11 for non compliance without good cause with employment related activities and delete the sanction from the claimant's case record.
2. The Department shall initiate reopening the Claimant's FIP case retroactive to the date of closure, 9/1/11.
3. The Department shall initiate issuance of a supplement to the Claimant for any FIP benefits the Claimant is otherwise entitled to receive in accordance with Department policy.
4. The Department shall initiate reinstatement of the Claimant to her FAP group effective 9/1/11 and issue a supplement to the Claimant for any FAP benefits the Claimant is otherwise entitled to receive in accordance with Department policy.



Lynn M. Ferris
Administrative Law Judge
For Maura Corrigan, Director
Department of Human Services

Date Signed: October 31, 2011

Date Mailed: October 31, 2011

NOTICE: Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases).

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing **MAY** be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration **MAY** be granted for any of the following reasons:
 - misapplication of manual policy or law in the hearing decision,
 - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
 - the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail to:
Michigan Administrative hearings
Reconsideration/Rehearing Request
P. O. Box 30639
Lansing, Michigan 48909-07322

LMF/ hw

cc:

