#### STATE OF MICHIGAN

## MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



Reg.No. Issue No.

1038

2012 72701

Case No. Hearing Date:

October 22, 2012

Oakland County DHS (04)

ADMINISTRATIVE LAW JUDGE: Lynn M. Ferris

## **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the claimant's request for a hearing. After due notice, a telephone hearing was held on October 22, 2012. The Claimant appeared and testified.

Jet Case Manager and Employment and Training Coordinator appeared on behalf of the Department.

## **ISSUE**

Whether the Department correctly sanctioned and closed the Claimant's cash assistance (FIP) for non compliance with work related activities without good cause.

## **FINDINGS OF FACT**

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. The Claimant was an ongoing participant of the Work First program and was an ongoing recipient of FIP benefits.
- 2. The Claimant did not meet her weekly participation requirements of 20 hours per week for job search for the weeks of July 26, 2012.
- 3. The Department sent a Notice of Non Compliance to the Claimant on August 14, 2012. The Notice scheduled a triage for August 21, 2012.
- 4. The Claimant did attend the triage. At the triage the Department found no good cause.

#### 2012 52536 /LMF

- 5. The Department sent a Notice of Case Action on August 14, 2012, closing the Claimant's FIP case for 3 months, effective September 1, 2012.
- 6. The Claimant requested a hearing on August 21, 2012 protesting the closure of her FIP cash assistance case.

### **CONCLUSIONS OF LAW**

The Family Independence Program ("FIP") was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 8 USC 601, et seq. The Department of Human Services ("DHS" or "Department"), formerly known as the Family Independence Agency, administers the FIP program pursuant to MCL 400.10, et seq and Michigan Administrative Code Rules 400.3101-3131. Department policies are found in the Bridges Administrative Manual ("BAM"), the Bridges Eligibility Manual ("BEM"), and the Bridges Reference Manual ("BRM").

DHS requires clients to participate in employment and self-sufficiency related activities and to accept employment when offered. BEM 233A All Work Eligible Individuals ("WEI") as a condition of eligibility must engage in employment and/or self-sufficiency related activities. BEM 233A The WEI is considered non-compliant for failing or refusing to appear and participate with the Jobs, Education, and Training Program ("JET") or other employment service provider. BEM 233A Good cause is a valid reason for noncompliance with employment and/or self-sufficiency related activities that are based on factors that are beyond the control of the noncompliant person. BEM 233A Failure to comply without good cause results in FIP closure. BEM 233A The first and second occurrences of non-compliance result in a 3 and 6 month FIP closure respectively. BEM 233A The third occurrence results in a Lifetime sanction.

JET participants will not be terminated from a JET program without first scheduling a triage meeting with the client to jointly discuss noncompliance and good cause. BEM 233A In processing a FIP closure, the Department is required to send the client a notice of non-compliance, DHS-2444, which must include the date(s) of the noncompliance; the reason the client was determined to be non-compliant; and the penalty duration. BEM 233A In addition, a triage must be held within the negative action period. BEM 233A A good cause determination is made during the triage and prior to the negative action effective date. BEM 233A. However, a failure to participate can be overcome if the client has good cause. Good cause is a valid reason for failing to participate with employment and/or self-sufficiency-related activities that are based on factors that are beyond the control of the claimant. BEM 233A. The penalty for noncompliance is FIP closure.

BEM 233A provides direction to the Department as follows when determining good cause:

#### 2012 52536 /LMF

Clients must comply with triage requirement and provide good cause verification within the negative action period. Determine good cause based on the best information available during the triage and prior to the negative action date. Good cause may be verified by information already on file with DHS or the work participation program. BEM 233A, page 8.

In this case, the Claimant was assigned to attend Work First and to complete 20 hours weekly of job search. The records presented at the hearing indicate that Claimant's attendance was deficient and that the participation requirement was not met. In July, the Claimant completed no hours of job search for the week of 7/8/12 and only 9.5 hours of job search for the week of 7/15/12. (Exhibit 3). The triage was held, and resulted in a finding of no good cause and a first sanction (3 months) being imposed by the Department. At the triage, the Claimant tried to demonstrate good cause due to lack of child care and that her vehicle was not working. The DHS caseworker who attended the hearing reviewed the paperwork regarding her car not working and found that it did not reflect the date(s) the car was not working. The child care application (or lack of child care) had not been communicated to the Department until the triage. The Claimant did not bring the information she presented at the triage to the hearing.

The Department representative who attended the triage credibly testified that he did not find the Claimant's submission adequate and recalled the triage, indicating that the Claimant offered little, if any, reason why she did not attend Work First. He found the paperwork regarding her car trouble not sufficient to support a finding of good cause as it was undated. (Exhibit 1). He completed the good cause determination form and noted that it contained no reference to any acceptable proofs of good cause. The Department representative's testimony was credible.

The evidence presented demonstrated that the Department held a triage, and that at the triage the Department determined that the Claimant had failed to meet her weekly participation requirements of 20 hours for several weeks and that good cause was not established. The Department had no other evidence to consider regarding the reason(s) for the Claimant's absences, which might demonstrate good cause because the Claimant did not present sufficient proof that she had child care problems or car problems. The Department correctly found no good cause and instituted closure of the Claimant's FIP case. Unfortunately, the Claimant's inaction with regard to attending Work First and not communicating with the program caused the sanction to be properly imposed. This decision was also influenced by the fact that the Claimant did not bring any proofs to the hearing, even though she testified that she still had them.

Based of the above Findings of Fact and Conclusions of Law and the testimony of witnesses and the documentary evidence received, the Department has demonstrated that it correctly followed and applied Department policy in closing and sanctioning the Claimant's FIP case for non compliance without good cause and imposing a 3 month sanction. BEM 233A.

#### **DECISION AND ORDER**

The Administrative Law Judge, based on the above findings of fact and conclusions of law finds that the Department correctly closed the Claimant's cash assistance FIP case, and correctly imposed a 3 month sanction closing the Claimant's case for noncompliance with work related activities for non participation with the Work First program. Accordingly, the Department's determination is AFFIRMED.

Lynn M. Ferris Administrative Law Judge For Maura Corrigan, Director Department of Human Services

Date Signed: <u>10/29/2012</u>

Date Mailed: <u>10/29/2012</u>

**NOTICE**: Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases).

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration MAY be granted for any of the following reasons:
  - misapplication of manual policy or law in the hearing decision,
  - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
  - the failure of the ALJ to address other relevant issues in the hearing decision.

# 2012 52536 /LMF

Request must be submitted through the local DHS office or directly to MAHS by mail to:

Michigan Administrative Hearings Reconsideration/Rehearing Request P. O. Box 30639 Lansing, Michigan 48909-07322

# LMF/hw

