# STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF: Reg. No: 201266288

Issue No: <u>1038</u>

Case No:

Hearing Date: September 11, 2012

Kalamazoo County DHS

ADMINISTRATIVE LAW JUDGE: Gary F. Heisler

## **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request for a hearing. After due notice, a telephone hearing was held on September 11, 2012. Claimant appeared and testified.

## <u>ISSUE</u>

Did the Department properly sanction Claimant's Family Independence Program (FIP) for failure to participate in employment and/or self-sufficiency related activities?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Claimant was an ongoing recipient of Family Independence Program (FIP) benefits. It was mandatory for Claimant's benefit group to participant in the Michigan Works Agency/Jobs Education and Training Program (JET). Claimant had 40 hours per week of required participation and was meeting that requirement by receiving 12 hours per week for an education program and conducting 28 hours per week of job search activity. Claimant was required to report in to JET on Tuesdays and Thursdays to submit her verifications of participation.
- 2. On April 16, 2012, Claimant began a new class period of her approved education program. This class period would last until June 17, 2012.
- On Thursday April 26, 2012, Claimant did not report in to JET. Claimant was excused because she later submitted medical documentation of illness that day.

- 4. On Tuesday May 1, 2012, Claimant did not report in to JET. Claimant's absence was excused.
- 5. On Thursday May 10, 2012, Claimant did not report in to JET. Claimant's absence was excused.
- 6. On Thursday May 17, 2012, Claimant did not report in to JET. Claimant was given her 1<sup>st</sup> missed assignment.
- 7. On Tuesday May 22, 2012, Claimant did not report in to JET. Claimant was given her 2<sup>nd</sup> missed assignment.
- 8. On Thursday May 24, 2012, Claimant did not report in to JET. Claimant was given her 3<sup>rd</sup> missed assignment.
- 9. On May 29, 2012, Claimant had not submitted sufficient verifications to meet her participation requirements for the weeks beginning May 6, 13, or 20, 2012. Jet counted this as Claimant's 4<sup>th</sup> missed assignment.
- 10. On Thursday May 31, 2012, Claimant did not report in to JET. Claimant was given her 5<sup>th</sup> missed assignment.
- 11. On June 20, 2012, Claimant was sent a Notice of Non-Compliance (DHS-2444) which scheduled a triage meeting for July 5, 2012.
- 12. On July 5, 2012, Claimant did not attend the scheduled meeting. The Department determined there was no good cause for Claimant's failure to participate in employment and/or self-sufficiency related activities. Claimant was sent Notice of Case Action (DHS-1605) stating that her Family Independence Program (FIP) would be sanctioned.
- 13. On July 13, 2012, Claimant submitted a request for hearing.

# **CONCLUSIONS OF LAW**

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and 1997 AACS R 400.3101-3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

Department policy provides the following guidance for case workers. The Department's policies are available on the internet through the Department's website.

# BEM 233A FAILURE TO MEET EMPLOYMENT AND/OR SELF-SUFFICIENCY RELATED REQUIREMENTS: FIP DEPARTMENT PHILOSOPHY FIP

DHS requires clients to participate in employment and self-sufficiency related activities and to accept employment when offered. Our focus is to assist clients in removing barriers so they can participate in activities which lead to self-sufficiency. However, there are consequences for a client who refuses to participate, without good cause.

The goal of the FIP penalty policy is to obtain client compliance with appropriate work and/or self-sufficiency related assignments and to ensure that barriers to such compliance have been identified and removed. The goal is to bring the client into compliance. Noncompliance may be an indicator of possible disabilities. Consider further exploration of any barriers.

## **DEPARTMENT POLICY FIP**

A Work Eligible Individual (WEI) and non-WEIs (except ineligible grantees, clients deferred for lack of child care and disqualified aliens), see BEM 228, who fails, without good cause, to participate in employment or self-sufficiency-related activities, must be penalized. Depending on the case situation, penalties include the following:

- Delay in eligibility at application.
- Ineligibility (denial or termination of FIP with no minimum penalty period).
- Case closure for a minimum of three or 12 months.

See BEM 233B for the Food Assistance Program (FAP) policy when the FIP penalty is closure. For the Refugee Assistance Program (RAP) penalty policy, see BEM 233C.

# NONCOMPLIANCE WITH EMPLOYMENT AND/OR SELF-SUFFICIENCY RELATED ACTIVITIES

As a condition of eligibility, all WEIs and non-WEIs must work or engage in employment and/or self-sufficiency-related activities.

**Noncompliance** of applicants, recipients, or member adds means doing **any** of the following **without** good cause:

Failure to complete a FAST or FSSP results in closure due to failure to provide requested verification. Clients can reapply at any time.

- Failing or refusing to:
  - Appear and participate with the Jobs, Education and Training (JET) Program or other employment service provider.
  - Complete a Family Automated Screening Tool (FAST), as assigned as the first step in the FSSP process.
  - Develop a Family Self-Sufficiency Plan (FSSP).
  - Comply with activities assigned on the FSSP.
  - Provide legitimate documentation of work participation.
  - Appear for a scheduled appointment or meeting related to assigned activities.
  - Participate in employment and/or self-sufficiency-related activities.
  - Accept a job referral.
  - Complete a job application.
  - Appear for a job interview (see the exception below).
- Stating orally or in writing a definite intent not to comply with program requirements.
- Threatening, physically abusing or otherwise behaving disruptively toward anyone conducting or participating in an employment and/or self-sufficiency-related activity.
- Refusing employment support services if the refusal prevents participation in an employment and/or self-sufficiency-related activity.

#### GOOD CAUSE FOR NONCOMPLIANCE

**Good cause** is a valid reason for noncompliance with employment and/or self-sufficiency-related activities that are based on factors that are beyond the control of the noncompliant person. A claim of good cause must be verified and documented for member adds and recipients.

Claimant does not dispute her failure to report in to JET on May 17, 22, and 24, 2012. During this hearing Claimant stated she was at fault for May 17, 2012 but was ill the other two days. Claimant testified that she went to the Doctor on May 25, 2012 but was told a note would not be written for nausea for May 22 & 24, 2012. Claimant testified that she spoke with her JET worker after the Doctor's appointment and was told she would be triaged. Claimant stated she though that meant there was no reason to keep going to JET or to the triage meeting.

Evidence presented at the hearing is sufficient to establish that Claimant did not have good cause for her absences on May 17, 22 and 24, 2012 in accordance with Department policy.

#### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department properly

sanctioned Claimant's Family Independence Program (FIP) for failure to participate in employment and/or self-sufficiency related activities.

It is ORDERED that the actions of the Department of Human Services, in this matter, are UPHELD.

/s/

Gary F. Heisler
Administrative Law Judge
For Maura Corrigan, Director
Department of Human Services

Date Signed: September 17, 2012

Date Mailed: September 17, 2012

**NOTICE**: Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

#### GFH/tb

CC:

