# STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

### IN THE MATTER OF:



Reg. No.: 201252270

Issue No.: 1038

Case No.:

Hearing Date: June 13, 2012 County: Wayne DHS (57)

ADMINISTRATIVE LAW JUDGE: Christian Gardocki

### **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request for a hearing. After due notice, a telephone hearing was held on March 2, 2012 from Detroit, Michigan. Participants on behalf of Claimant included the above named claimant. Participants on behalf of Department of Human Services (DHS) included Manager.

## <u>ISSUE</u>

The issue is whether DHS properly terminated Claimant's Family Independence Program (FIP) benefit eligibility due to Claimant's alleged noncompliance with WPP participation.

### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- Claimant was an ongoing FIP benefit recipient.
- 2. Claimant was not an ongoing WPP participant.
- 3. On an unspecified date, DHS sent Claimant a notice to attend WPP on 1/20/12.
- 4. Claimant attended WPP orientation on 1/20/12 but was sent home due to the failure by DHS to register her in a computer database.
- 5. On 3/22/12, DHS mailed a Notice of Noncompliance (Exhibit 1) to Claimant scheduling Claimant for a triage to be held on 4/3/12.

- 6. Claimant failed to attend the 4/3/12 triage but informed her specialist that she could not attend.
- 7. On 4/18/12, DHS initiated termination of Claimant's FIP benefit eligibility effective 5/2012 due to Claimant's alleged noncompliance with WPP participation.
- 8. On 5/1/12, Claimant requested a hearing to dispute the FIP benefit termination.

# **CONCLUSIONS OF LAW**

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, et seq. The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, et seq., and Mich Admin Code, R 400.3101 through R 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996. Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

DHS requires clients to participate in employment and self-sufficiency-related activities and to accept employment when offered. BEM 233A at 1. The DHS focus is to assist clients in removing barriers so they can participate in activities which lead to self-sufficiency. *Id.* However, there are consequences for a client who refuses to participate, without good cause. *Id.* 

Participation with WPP (aka JET or Work First) is an example of an employment related activity. A Work Eligible Individual (WEI) and non-WEIs (except ineligible grantees, clients deferred for lack of child care, and disqualified aliens), who fail, without good cause, to participate in employment or self-sufficiency-related activities, must be penalized. *Id.* Depending on the case situation, penalties include the following: delay in eligibility at application, ineligibility (denial or termination of FIP with no minimum penalty period), case closure for a minimum period depending on the number of previous non-compliance penalties. *Id.* 

As a condition of eligibility, all WEIs and non-WEIs must work or engage in employment and/or self-sufficiency-related activities. Noncompliance of applicants, recipients, or member adds means doing any of the following without good cause:

- Appear and participate with the work participation program or other employment service provider.
- Complete a Family Automated Screening Tool (FAST), as assigned as the first step in the Family Self-Sufficiency Plan (FSSP) process.
- Develop a FSSP.
- Comply with activities assigned on the FSSP.
- Provide legitimate documentation of work participation.
- Appear for a scheduled appointment or meeting related to assigned activities.

- Participate in employment and/or self-sufficiency-related activities.
- · Participate in required activity.
- Accept a job referral.
- Complete a job application.
- Appear for a job interview (see the exception below).
- Stating orally or in writing a definite intent not to comply with program requirements.
- Threatening, physically abusing or otherwise behaving disruptively toward anyone conducting or participating in an employment and/ or self-sufficiency-related activity.
- Refusing employment support services if the refusal prevents participation in an employment and/or self-sufficiency-related activity.

It was not disputed that DHS mailed Claimant a notice to start WPP attendance on 1/20/12. DHS initially contended that Claimant failed to attend the 1/20/12 orientation appointment. Claimant testified that she attended the 1/20/12 orientation appointment, but was sent home because she was not a listed client within the WPP computer database. Claimant also stated that she obtained a document stamped by WPP as "No R" which Claimant understood to mean "no registration". After seeing the document, the testifying DHS representative conceded that the document appeared to verify Claimant's testimony. It is found that Claimant attended WPP on 1/20/12 but was sent home due to computer related problems that were no fault of her own.

The only basis for WPP noncompliance by Claimant was Claimant's alleged failure to attend an orientation on 1/20/12. As it was found that Claimant attended the orientation dated 1/20/12, it is also found that Claimant was improperly found by DHS as noncompliant with WPP activities. It was not disputed that the FIP benefit termination was solely based on alleged noncompliance by Claimant. Accordingly, it is found that DHS improperly terminated Claimant's FIP benefit eligibility effective 5/2012.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, finds that DHS improperly terminated Claimant's FIP benefit eligibility effective 5/2012. It is ordered that DHS:

- (1) reinstate Claimant's FIP benefits effective 5/2012;
- (2) process Claimant's ongoing eligibility subject to the finding that Claimant was compliant with WPP participation;
- (3) supplement Claimant for any benefits lost as a result of the improper finding of noncompliance; and
- (4) remove any disqualification from Claimant's disqualification history as a result of the improper finding of noncompliance.

The actions taken by DHS are REVERSED.

Christian Gardocki Administrative Law Judge for Maura Corrigan, Director Department of Human Services

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Date Signed: June 18, 2012

Date Mailed: June 18, 2012

**NOTICE:** Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases).

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration **MAY** be granted for any of the following reasons:
  - misapplication of manual policy or law in the hearing decision,
  - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
  - the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail to:

Michigan Administrative hearings Reconsideration/Rehearing Request P. O. Box 30639 Lansing, Michigan 48909-07322

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